OFFICIAL NOTIFICATION OF DECISION

January 9, 2020

City of Albuquerque
Planning Department
Urban Design & Development
600 2nd St. NW, 3rd Floor
Albuquerque, NM 87102

Project #2019-003030
RZ-2019-00067 – Zone Map Amendment (Zone Change)

LEGAL DESCRIPTION:
City of Albuquerque, City Council, request the above action for all or a portion of Various Lots and Blocks of portions of 2nd, 3rd and 4th Streets, north of Mountain Rd to the City limits to establish a North 4th Street Corridor Character Protection Overlay (CPO) Zone, (E-14, E-15, F-14, F-15, G-14, H-14, & J-14)
Staff Planner: Whitney Phelan


1. This is a request for a Zoning Map Amendment- Council to establish a new Character Protection Overlay Zone District, CPO-9, North 4th Street Corridor. The site contains properties on 2nd, 3rd, and 4th Streets north of Mountain Rd. NW and the Albuquerque City Limits.

2. The proposal is based on legislation authored by Council Services Staff and is known as City Council Resolution R-19-162 and was largely taken from the North 4th Corridor Plan. The EPC’s task is to make a recommendation to the City Council regarding the proposed Character Protection Overlay. The City Council is the City’s Zoning Authority and will make the final decision.

3. The Environmental Planning Commission (EPC) is hearing this case as a recommending body to the City Council. Pursuant to Subsection 14-16-6-7(D)(1)(a) of the Integrated Development because the request is to create or amend the text of a Character Protection Overlay zone, which are processed as part of a Zoning Map Amendment- Council pursuant to Subsection 14-16-6-7(G).

4. The proposed CPO-9 zone district includes Guadalupe Plaza (Activity Center) and the 4th St Main St Corridor as designated by the ABC Comp Plan, as amended.
5. The Albuquerque City Charter, the Albuquerque/Bernalillo County Comprehensive Plan and the City of Albuquerque Integrated Development Ordinance (IDO) are incorporated herein by reference and made part of the record for all purposes.

6. The request furthers the following, applicable Comprehensive Plan Goals and policies in regards to Community Identity:

   **POLICY 4.1.2- Identity and Design:** Protect the identity and cohesiveness of neighborhoods by ensuring the appropriate scale and location of development, mix of uses, and character of building design.

   **GOAL 5.1- Centers & Corridors:** Grow as a community of strong Centers connected by a multi-modal network of Corridors.

   **POLICY 5.1.1- Desired Growth:** Capture regional growth in Centers and Corridors to help shape the built environment into a sustainable development pattern.

   **POLICY 5.1.6- Activity Centers:** Foster mixed-use centers of activity with a range of services and amenities that support healthy lifestyles and meet the needs of nearby residents and businesses.

   **POLICY 5.1.9- Main Streets:** Promote Main Streets that are lively, highly walkable streets lined with neighborhood-oriented businesses.

   **GOAL 5.2- Complete Communities:** Foster communities where residents can live, work, learn, shop, and play together.

   **POLICY 5.2.1- Land Uses:** Create healthy, sustainable, and distinct communities with a mix of uses that are conveniently accessible from surrounding neighborhoods.

   **GOAL 5.3- Efficient Development Patterns:** Promote development patterns that maximize the utility of existing infrastructure and public facilities and the efficient use of land to support the public good.

   **POLICY 5.3.1- Infill Development:** Support additional growth in areas with existing infrastructure and public facilities.

   **GOAL 5.6- City Development Areas:** Encourage and direct growth to Areas of Change where it is expected and desired to ensure that development in and near Areas of Consistency reinforces the character and intensity of the surrounding area.

   **POLICY 5.6.2- Areas of Change:** Direct growth and more intense development to Centers, Corridors, industrial and business parks, and Metropolitan Redevelopment Areas where change is encouraged.

   **POLICY 5.6.3- Areas of Consistency:** Protect and enhance the character of existing single-family neighborhoods, areas, outside of Centers and Corridors, parks, and Major Public Open Space.

   **POLICY 5.6.4- Appropriate Transitions:** Provide transitions in Areas of Change for development abutting Areas of Consistency through adequate setbacks, buffering, and limits on building height and massing.
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GOAL 5.7- Implementation Processes: Employ procedures and processes to effectively and equitably implement the Comp Plan.

POLICY 5.7.2- Regulatory Alignment: Update regulatory frameworks to support desired growth, high quality development, economic development, housing, a variety of transportation modes, and quality of life priorities.

POLICY 5.7.4- Streamlined Development: Encourage efficiencies in the development review process.

POLICY 7.2.2- Walkable Places: Promote high-quality pedestrian-oriented neighborhoods and districts as the essential building blocks of a sustainable region.

POLICY 7.3.2 -Community Character: Encourage design strategies that recognize and embrace character differences that give communities their distinct identities and make them safe and attractive places.

GOAL 8.1- Placemaking: Create places where businesses and talent will stay and thrive.

POLICY 8.1.1- Diverse Places: Foster a range of interesting places and contexts with different development intensities, densities, uses, and building scale to encourage economic development opportunities.

7. The applicant has adequately responded pursuant to the Integrated Development Ordinance (IDO) Section 6-7(F)(3)-Review and Decision Criteria for Zoning Map Amendments, as follows:

A. Criterion A: Consistency with the City’s health, safety, morals and general welfare is shown by demonstrating that a request furthers applicable Comprehensive Plan Goals and policies (and other plans if applicable) and does not significantly conflict with them. The required policy-based response demonstrates that the request would generally be consistent with a preponderance of applicable Goals and policies and not be in significant conflict with them. The subject site is located within both Areas of Change and Areas of Consistency and contains a Main Street Corridor (North 4th) and an Activity Center. Portions of the site are also designated Premium Transit. Main Street corridors, as designated by the ABC Comp Plan are intended to be lively, highly walkable streets lined with local-serving business. Main Streets are intended to have 1 – 4 story buildings, usually placed right up to the sidewalk. Fourth Street historically has inadequate sidewalk widths, the current allowance for zero foot minimum setbacks in the MX-M zone allows for some development that imposes on the pedestrian environment. Although 4th Street is designated as a corridor, the intent of the Comprehensive Plan is to treat it as a linear center. The proposed zone change is generally consistent with applicable Goals and policies cited above.

B. Criterion B: The subject site is located wholly in an Area of Consistency. The changes in zoning regulations for the proposed CPO-9 boundary would add protections to serve appropriate transitions between the pedestrian environment and low-density residential zones to the more intense uses and zones along 4th St. The implementation of new development standards would be more advantageous to the
community by moving closer to the policy intentions for Main Street Corridor areas as articulated in the ABC Comp Plan.

C. **Criterion C:** A different set of regulatory standards for the North 4th Street Main Street Corridor is more advantageous to the Community as articulated by the ABC Comp Plan by updating regulations could better implement the intention of the Comprehensive Plan.

D. **Criterion D:** The request does not propose regulation changes to any allowable uses and therefore would not create any additional harm to the community.

E. **Criterion E:** The City’s existing infrastructure and public improvements will have adequate capacity to serve the development made possible by the change of zone (Criterion 1) because the subject site is already currently a developed area of the City. The updates to sidewalk infrastructure would also add or improve infrastructure to the area that helps to fulfill ABC Comp Plan intentions for Main Street corridors.

F. **Criterion F:** This request to change or modify regulations for building mass & scale and roadway cross sections would apply to all properties within the proposed CPO boundaries.

G. **Criterion G:** The request is not based primarily on economic considerations, it is based on fulfilling the policy intentions for designated Centers and Corridors in the ABC Comp Plan, as amended.

H. **Criterion H:** Establishing a new CPO would establish a “strip zone” that is design-oriented would facilitate implementation of the ABC Comp Plan and help create a transition from the corridor to the adjacent neighborhoods.

8. The 2019 IDO annual update proposes recommended conditions of approval to amend building design regulations in Subsection 5-11(E)(2) to achieve the intent of upgraded articulation standards.

9. The 2019 IDO annual update proposes a recommended condition of approval to require a minimum setback of 10 feet, if the sidewalk is less than 10 feet wide, in UC-MS-PT areas that would otherwise allow a 0-foot setback in Table 5-1-2.

10. The 2019 IDO annual update proposes a recommended condition of approval that would require DRB review/decision for projects that would otherwise be eligible to be decided by staff as a Site Plan – Administrative if an Infrastructure Improvement Agreement is necessary in order to comply with IDO or DPM standards. This change is intended to close a procedural gap in the process that would review and require sidewalks where they are needed in projects that would otherwise be reviewed/decided administratively.

11. The Development Process Manual Executive Committee revised the 2019 Draft Development Process Manual to incorporate recommended street cross-sections and designs from adopted Sector Development Plans that were rescinded by the IDO as the basis for future design for any street enhancement. The EPC recommends that the Administration adopt the revised and updated 2019 Development Process Manual so that these street cross-sections and designs would guide future City projects and development-
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related infrastructure improvements. [This would help implement the regulations proposed as Subsection 3-9(E)(2).]

12. City Council staff held a facilitated public meeting in regards to this request. As of Staff writing, there were 3 letters from the public. One in support, and two public comments. (See attached).

APPEAL: It is not possible to appeal EPC Recommendations to City Council; rather, a formal protest of the EPC’s Recommendation can be filed within the 15 day period following the EPC’s recommendation by 24 January 2020.

Sincerely,

Brennon Williams
Planning Director

BW/RB

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