ALBUQUERQUE & BERNALILLO COUNTY COMPREHENSIVE PLAN

As Amended By City Council in MAY 2024





5TH



Albuquerque/Bernalillo County Comprehensive Plan

AS AMENDED BY CITY COUNCIL MAY 2024



Comprehensive Plan Resolutions

The Albuquerque/Bernalillo County Comprehensive Plan was first adopted in the 1970s and has been amended many times. The following resolutions include amendments reflected on City Council's Legistar program, which has records dating back to 2001.

Adoption Date	Effective Date	Council Bill No.	Enactment No.	Description
5/6/2024	6/22/2024	R-24-27	R-2024-033	Adopting An Updated Albuquerque/Bernalillo County Comprehensive Plan
9/18/2017	10/3/2017	R-17-217	R-2017-088	Amending The County Development Area Map Within The 2017
				Albuquerque & Bernalillo County Comprehensive Plan From Reserve To
				Developing Urban For An Unincorporated Property
3/20/2017	4/7/2017	R-16-108	R-2017-026	Adopting An Updated Albuquerque/ Bernalillo County Comprehensive
				Plan
4/21/2014	5/2/2014	R-14-46	R-2014-022	Evaluating And Updating The Comprehensive Plan Vision For Growth And
				Development In The City Of Albuquerque; Revising Land Use,
				Transportation, And Development Regulations To Implement The
				Comprehensive Plan Vision
8/19/2013	9/6/2013	R-13-172	R-2013-074	Amending The Albuquerque/Bernalillo County Comprehensive Plan To
				Update Appendix D. Statistical And Map Information And, In Section Ii,
				Figure 30 Development Areas With Activity Centers And Transportation
				Corridors And Figure 31 Development Areas, And To Add Figure 32 Activity
				Centers And Transportation Corridors
8/11/2003	8/19/2003	R-03-269	R-2003-084	Amending the Albuquerque/Bernalillo County Comprehensive Plan
				Development Area Designation for the Unincorporated South Valley Area
				from Developing Urban to Semi-Urban, South of Woodward Road (E.
				Griego, by request)
9/8/2003	9/22/2003	R-03-233	R-2003-100	Amending the Development Area Boundary on the Albuquerque/Bernalillo
				County Comprehensive Plan Map from "Rural" to "Developing Urban" for
				an Area Either Side of Montano NW, West of the Corrales Riverside Drain
				Extension, and East of Coors NW
12/2/2002	12/12/2002	R-02-150	R-2002-154	Amending the Albuquerque/Bernalillo County Comprehensive Plan to
				Incorporate the Cultural Plan Update

11/19/2001	11/30/2001	R-01-344	R-2001-172	Amending Albuquerque/Bernalillo County Comprehensive Plan, Adding and Revising Text, Policies and Map, Relating to Identifying and Enhancing
				Activity Centers and Linking Transportation Corridors
11/19/2001	11/30/2001	R-01-343	R-2001-171	Amending Albuquerque/Bernalillo County Comprehensive Plan, Adding and Revising Text, Policies and Map, Relating to Community Identity
10/15/2001	10/25/2001	R-01-304	R-2001-145	Albuquerque / Bernalillo County Comprehensive Plan Amendment 01252 00000 00245, Amending The Plan Map Of The Comprehensive Plan To Change The Land Use Designation Of Certain Portions Of The Unincorporated Area Of North Albuquerque Acres From Developing Urban And Semi-Urban To Rural



Table of Contents

Background & Vision

1: Introduction	1-1
2: Factors of Growth & Development	2-1
3: The Vision	3-1

Comprehensive Plan Elements

Appendices A	-1
14: Implementation14	1-1
13: Resilience & Sustainability13	3-1
12: Infrastructure, Community Facilities & Services12	2-1
11: Heritage Conservation11	1-1
10: Parks & Open Space10)-1
P: Housing9	-1
3: Economic Development8	-1
7: Urban Design7	-1
6: Transportation6	-1
5: Land Use	-1
4: Community Identity4	-1



CHAPTER 1: INTRODUCTION

Figure 1-1	Location Map of Albuquerque and Bernalillo County	1-3
FIGURE 1-2	GEOGRAPHIC SCOPE OF THE COMP PLAN	1-5
FIGURE 1-3	How the 2016 Update Affects the Land Use Planning Framework in the City and County	1-9

CHAPTER 2: FACTORS OF GROWTH & DEVELOPMENT

Figure 2-1	Albuquerque and Bernalillo County Population Growth (1940-2040)	2-3
FIGURE 2-2	Median Age Comparisons	2-4
FIGURE 2-3	Change in Age Groups in the County (2000-2014)	2-4
FIGURE 2-4	Changes in Ethnic Mix of Bernalillo County Residents (1980-2014)	2-5
FIGURE 2-5	Bridge Crossings and Jurisdictions	2-6
FIGURE 2-6	Natural Features	2-6
FIGURE 2-7	Transit Ridership in the Albuquerque Metro Area (2000-2012)	2-7
FIGURE 2-8	Current and Preferred Lifestyle Trends in Bernalillo County	2-8
FIGURE 2-9	Share of Population Growth to 2040	2-9
FIGURE 2-10	Housing Mix in Bernalillo County	2-10

FIGURE 2-11	Future Balanced Housing Mix by Type for Bernalillo County	2-10
FIGURE 2-12	Potential Benefits of the MTP Preferred Scenario	2-12

CHAPTER 3: THE VISION

FIGURE 3-1	Countywide Vision Map	3-6
FIGURE 3-2	Metro-focused Vision Map	3-7

CHAPTER 4: COMMUNITY IDENTITY

FIGURE 4-1	Growth Through Annexation over Time in Albuquerque	4-8
FIGURE 4-2	County Sector Development and Area Plans	4-15
FIGURE 4-3	Community Planning Areas	4-16

CHAPTER 5: LAND USE

FIGURE 5-1	Vacant Land in Albuquerque and Unincorporated Bernalillo County	5-6
FIGURE 5-2	Vision Map with Center Boundaries	5-9
FIGURE 5-3	Community Green Space	5-12
FIGURE 5-4	Centers and Corridors	5-18
FIGURE 5-5	County Development Areas	5-23
FIGURE 5-6	City Development Areas – Areas of Change and Areas of Consistency	5-26

CHAPTER 6: TRANSPORTATION

FIGURE 6-1	Long Range Roadway System	6-8
FIGURE 6-2	Transit Map	6-10
FIGURE 6-3	Priority Transit Network	6-12

FIGURE 6-4	Conceptual Transit Network for MTP Preferred Scenario	6-12
FIGURE 6-5	Existing and Proposed Bikeways and Trails	6-18
FIGURE 6-6	Connectivity Standards for Different Character Areas	6-25

CHAPTER 7: URBAN DESIGN

FIGURE 7-1	Example Street Cross-Section	7-8
FIGURE 7-2	Height-to-Width Ratios for Streets	7-9
FIGURE 7-3	Reverse-Angle Parking	7-10

CHAPTER 8: ECONOMIC DEVELOPMENT

FIGURE 8-1	Total Employment by Major Sector, Bernalillo County (2012, 2040)	8-6
FIGURE 8-2	Government Jobs in Bernalillo County (2011)	8-6
FIGURE 8-3	Bernalillo County Annual Unemployment Rate (2005-2014)	8-8
FIGURE 8-4	Technology and Energy Employment Concentration (Second Quarter 2012-Second Quarter 2014)	8-12
FIGURE 8-5	Employment Density, 2016	8-18
FIGURE 8-6	Primary Freight Corridors and Truck Restrictions	8-23

CHAPTER 9: HOUSING

FIGURE 9-1	Housing Mix in Bernalillo County	9-4
FIGURE 9-2	Share of Owner and Rental Households	9-6
FIGURE 9-3	Renter and Owner Households in the County by Housing Type	9-6
FIGURE 9-4	Housing Unit Size by Tenure in Bernalillo County	9-6

FIGURE 9-5	Age of Housing Stock in Bernalillo County by Tenure	9-7
Figure 9-6	Renter and Owner Households in the County by Annual Income	9-8
FIGURE 9-7	Owner and Renter Housing Affordability in Bernalillo County	9-9
FIGURE 9-8	Housing and Transportation Costs in Bernalillo County as a Percentage of Household Income	9-10
FIGURE 9-9	Comparing Rental Households to Affordable Units by Income Level (Countywide)	9-11
FIGURE 9-10	Comparing Owner Households to Affordable Units by Income Level (Countywide)	9-11
FIGURE 9-11	Future Balanced Housing Mix by Type for Bernalillo County	9-14
FIGURE 9-12	Future Balanced Housing Profile vs. Occupied Housing for Bernalillo County	9-14
CHAPTER 10: PA	arks & Open Space	
Figure 10-1	City of Albuquerque and Bernalillo County Parks & Recreation Facilities	10-7
Figure 10-2	City of Albuquerque Major Public Open Space and Bernalillo County Open Space	10-8
FIGURE 10-3	City of Albuquerque and Bernalillo County Trails Network	10-10

Acres of City-Owned or Managed Major Public

Acres of Open Space per 1,000 County Residents

10-12

10-12

Open Space

(LEVEL OF SERVICE)

FIGURE 10-4

FIGURE 10-5



-- -

CHAPTER 11: HE	RITAGE CONSERVATION	
Figure 11-1	Schematic of Canals, Ditches, Drains, and Acequias along the Rio Grande	11-7
Figure 11-2	Middle Rio Grande Conservancy District (MRGCD) Boundaries and Facilities	11-8
Figure 11-3	Petroglyph National Monument, Northwest Mesa Escarpment, and Volcano Mesa Areas	11-16
CHAPTER 12: INF	FRASTRUCTURE, COMMUNITY FACILITIES & SER	VICES
Figure 12-1	Irrigation District Boundary and Flood Control and Solid Waste Facilities, 2016	12-9
Figure 12-2	City and County Public Safety Service Locations, 2016	12-14
Figure 12-3	Community, Multigenerational, and Senior Centers and Libraries, 2016	12-18
Figure 12-4	Educational Institutions in the City and County, 2016	12-20
Figure 12-5	Hospitals and City Health & Social Services Centers, 2016	12-23
CHAPTER 13: R	ESILIENCE & SUSTAINABILITY	
Figure 13-1	Water Demand by Source and Use Type in Bernalillo County (2010)	13-9
FIGURE 13-2	Gallons Consumed per Capita per Day (1994-2015)	13-10
Figure 13-3	Major Physiographic and Hydrologic Features of the Middle Rio Grande Basin	13-11



CHAPTER 1: IN TABLE 1-1	Centers Framework Changes	1-12
TABLE 1-2	Corridors Framework Changes	1-12
CHAPTER 2: F	ACTORS OF GROWTH & DEVELOPMENT	
TABLE 2-1	100 Years of Population Growth and Density (1910-2010)	2-3
TABLE 2-2	Developed and Vacant Land, Albuquerque and Unincorporated Bernalillo County	2-9
TABLE 2-3	2040 Preferred Scenario Results for Access, Sustainability, and Transportation	2-11
CHAPTER 5: L	and Use	
Table 5-1	Developed and Vacant Land, Albuquerque and Unincorporated Bernalillo County	5-6
Table 5-2	County Development Area Profile	5-10
Table 5-3	CITY DEVELOPMENT AREA PROFILE	5-10
Table 5-4	Planned Community Criteria (Summary)	5-21

CHAPTER 6: TH	RANSPORTATION	
TABLE 6-1	Summary of Transportation System Elements	6-6
TABLE 6-2	Total Annual Ridership by Route (Fiscal Year 2014 Ridership)	6-11
TABLE 6-3	Street Design - Premium Transit Corridors	6-36
Table 6-4	Street Design - Main Street Corridors	6-37
TABLE 6-5	Street Design - Major Transit Corridors	6-38
TABLE 6-6	Street Design - Multi-Modal Corridors	6-39
TABLE 6-7	Street Design - Commuter Corridors	6-40
Table 6-8	Street Design - Other Arterial Streets	6-41

CHAPTER 7: URBAN DESIGN

TABLE 7-1	DEVELOPMENT CONTEXT FOR CENTERS AND CORRIDORS	7-6
TABLE 7-2	Development Patterns and Walkability	7-6
TABLE 7-3	Development Form Matrix - Centers	7-16
TABLE 7-4	Development Form Matrix - Corridors	7-17
TABLE 7-5	Priority Street Elements Matrix	7-18

CHAPTER 8: ECONOMIC DEVELOPMENT

Table 8-1	TOP EMPLOYERS IN THE ALBUQUERQUE AREA, 2015	8-7
TABLE 8-2	Living and Poverty Wages for Albuquerque, February 2016	8-9
TABLE 8-3	Average Wages by Major Occupations in Albuquerque (2014)	8-10
TABLE 8-4	Total Government Jobs by Industry, New Mexico (Second Quarter 2015)	8-13

CHAPTER 9: Ho	OUSING	
Table 9-1	Total Households & Average Household Size	9-4
TABLE 9-2	Housing Affordability Gap for Renters in Bernalillo County	9-10
CHAPTER 11: H	ERITAGE CONSERVATION	
Table 11-1	City and County Public Art Holdings	11-21
CHAPTER 12: IN	NFRASTRUCTURE, COMMUNITY FACILITIES & SER	VICES
TABLE 12-1	City and County Fire and Police Services, 2016	12-13
TABLE 12-2	Child Care and Child Development Programs	12-16
TABLE 12-3	City and County Health and Social Services	12-22
CHAPTER 13: F	Resilience & Sustainability	

Table 13-1	Future High, Medium, and Low Water Demand Scenarios for ABCWUA Customers by 2130	13-12
TABLE 13-2	Hazards by Risk Level	13-15

CHAPTER 14: IMPLEMENTATION PLAN

Table 14-1 Comp Plan	METRICS 14-17
----------------------	---------------

* Table 14-2 and Table 14-3 were removed from Chapter 14 and included in Appendix P.

Acronyms

А	Albuquerque
AASHTO	American Association of State Highway Transportation Officials
ABC	Albuquerque/Bernalillo County
ABCWUA	Albuquerque Bernalillo County Water Utility Authority
ABQ	Albuquerque
ABQ RIDE	Albuquerque Transit Department (City)
ADA	Americans with Disabilities Act
AGIS	Albuquerque Geographic Information System (City, Division of Planning Department)
AMAFCA	Albuquerque Metropolitan Arroyo Flood Control Authority
AMI	Area Median Income
APD	City of Albuquerque Police Department
APS	Albuquerque Public Schools
BBER	University of New Mexico Bureau of Business and Economic Research
BC	Bernalillo County
BCSO	Bernalillo County Sheriff's Office
BNSF	Burlington Northern & Santa Fe Railway
BRT	Bus Rapid Transit

CIP	Capital Implementation Program (City) or Capital Improvement Program (County)
CNM	Central New Mexico Community College
Comp Plan	Comprehensive Plan
CPA	Community Planning Area
CPTED	Crime Prevention through Environmental Design
DASZ	Data Analysis Subzone
DMD	Department of Municipal Development (City)
DPM	Development Process Manual
EPA	United States Environmental Protection Agency
FHWA	Federal Highway Administration
GO	General Obligation (Bonds)
HMP	Hazard Mitigation Plan
HUD	US Department of Housing and Urban Development
IDO	Integrated Development Ordinance
IPGR	Infrastructure Planning & GEO Resources Department (County)
ITE	Institute for Transportation Engineers
LOS	Level of Service
LRTS	Long Range Transportation System (Guide)
MMLOS	Multi-Modal Level of Service
MPOS	Major Public Open Space (City, Division of Parks & Recreation Department)
MRA	Metropolitan Redevelopment Area
MRCOG	Mid-Region Council of Governments

MRGCD	Middle Rio Grande Conservancy District
MRMPO	Mid-Region Metropolitan Planning Organization
MTP	Metropolitan Transportation Plan
NACTO	National Association of City Transportation Officials
NMDOT	New Mexico Department of Transportation
NMGC	New Mexico Gas Company
NMPRC	New Mexico Public Regulation Commission
NPS	National Park Service
NTMP	Neighborhood Traffic Management Program (City)
PCC	Planned Communities Criteria
PNM	Public Service Company of New Mexico (electric utility)
PROS	Parks, Recreation, and Open Space (County)
RMRTD	Rio Metro Regional Transit District
SDP	Sector Development Plan
STEM	Science, Technology, Engineering, and Math
SU	Special Use
SWRP	Southside Water Reclamation Plant
TOD	Transit-Oriented Development
UNM	University of New Mexico
VMT	Vehicle Miles Traveled
WRMS	Water Resources Management Strategy