# South Broadway Neighborhoods Sector Development



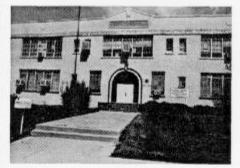
Plan

Metropolitan Redevelopment Plan









City of Albuquerque
Planning Department/Redevelopment Division
Adopted 1986, Amended 2002

# South Broadway Metropolitan Redevelopment Plan

(formerly South Broadway Sector Development Plan)

Originally adopted as a dual Sector Development Plan and Metropolitan Redevelopment Plan by the City Council on July 7, 1986and signed by the Mayor City Resolution No. R-85 and City Enactment No. 106-1986

South Broadway Sector Development Plan was repealed November 17, 2017

Council Bill No. R-213, Enactment No. R-2017-102

#### Amendments:

This Plan incorporates the City of Albuquerque amendments in the following referenced Resolutions, which are inserted at the end of the Plan and are on file with the City Clerk's Office. Resolutions adopted from December 1999 to the present date are also available (search for No.) on City Council's Legistar webpage at <a href="https://cabq.legistar.com/Legislation.aspx">https://cabq.legistar.com/Legislation.aspx</a>.

Date	Council Bill No.	City Enactment No.	Plan References	(see Note 1)	Description
Adoption of	the Metropo	litan Redevelo	pment Area and Plan		
07/7/1986	R-86	R-107-1986		Yes	Designation of the boundary of the South Broadway Neighborhoods Metropolitan Redevelopment Area
07/7/1986	R-85	R-106-1986		Yes	Adoption of the South Broadway Neighborhoods Metropolitan Redevelopment Area Plan
11/13/2017	R-17-213	R-2017-102	Title	No	Amends the title and type of plan to repeal the Sector Development Plan while retaining the Metropolitan Redevelopment Plan as a Rank 3 Plan to be consistent with the IDO's Ranked Plan system under the IDO.  All zoning and development standards contained in this plan have been repealed.
Adoption &	amendments	to the Sector I	Development Plan co	ntent – zo	ning, uses, and development process
07/7/1986	R-85	R-106-1986		Yes	Adoption of the South Broadway Neighborhoods Sector Development Plan
07/28/2002	R-01-286	R-58-2002	Appendix A p. 46 p. 47	No	Prohibits new off-street commercial surface parking lots as permissive or conditional use in Limited Commercial Residential (LCR), Neighborhood Commercial Residential Zone (NCR), Heavy Commercial Zone (HC), and Heavy Manufacturing Zone (HM).
11/13/2017	R-17-213	R-2017-102	Title	No	Amends the title and type of plan to repeal the Sector Development Plan while retaining the Metropolitan Redevelopment Plan as a Rank 3 Plan

		to be consistent with the IDO's Ranked Plan system under the IDO.
		All zoning and development standards contained in this plan have been repealed.

#### Notes:

- 1. The amendments in the Resolutions may or may not be reflected in the Plan text: "Yes" in this column indicates they are; "No" indicates they are not.
- 2. The original adopting Resolution(s) and the Resolutions listed in the table above are inserted at the end of this Plan in chronological order.
- 3. This Plan may include maps showing property zoning and/or platting, which may be dated as of the Plan's adoption. Refer to the Albuquerque Geographic Information System (AGIS) for up-to-date zoning and platting information at <a href="http://www.cabq.gov/gis">http://www.cabq.gov/gis</a>.

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# SOUTH BROADWAY NEIGHBORHOODS SECTOR DEVELOPMENT PLAN 1986

July 1986

City of Albuquerque
Planning Department/Redevelopment Division

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TO THE LATE EARL CORDOVA

THE PLANNER

WHO BEGAN WORK ON THIS PROJECT

#### ATTACHMENT

# SOUTH BROADWAY NEIGHBORHOODS METROPOLITAN REDEVELOPMENT PROPOSAL

The attached 1986 South Broadway Neighborhoods Sector Development Plan shall serve as the Metropolitan Redevelopment Plan for the South Broadway Neighborhoods Metropolitan Redevelopment Area. A Metropolitan Redevelopment Designation Report has been submitted to City Council with this plan, which delineates the boundaries of the Metropolitan Redevelopment area to be the same as the area within which the sector plan lies.

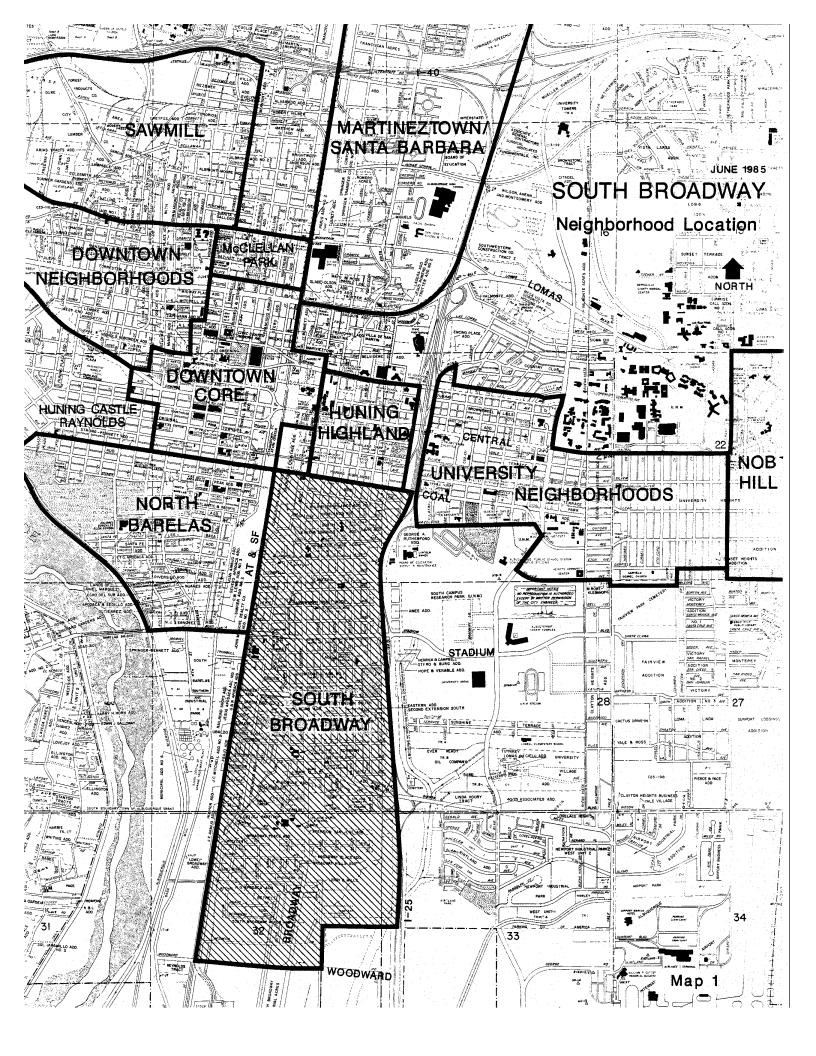
Metropolitan Redevelopment Projects shall be undertaken only when the project is in harmony with the provisions of this plan. In particular, Metropolitan Redevelopment Bond Projects should not require a change in zoning category. In addition, bonds would not be approved for projects that would cause individual, family, or business displacement.

# SOUTH BROADWAY NEIGHBORHOODS SECTOR PLAN UPDATE Table of Contents

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#### II. INTRODUCTION TO THE PLAN

## A. Existing Area Boundaries

The South Broadway Sector Plan Area is bounded by Coal on the north, Woodward on the south, the railroad tracks on the west and Interstate 25 on the east. The area south of Woodward Road to the City Limits is an extension by this plan, (See Map # 2). With the extension the total acreage included in the plan area is approximately 1,008 acres. The area encompasses three neighborhoods described in Section III.

# B. <u>Planning Process</u>

The update of the South Broadway Neighborhoods Sector Development Plan was undertaken as a result of City Council allocation of Community Development Block Grant funds requested by the neighborhood. The previous plan, completed in 1979, is replaced by this document.

The planning process began with a general public meeting held in January 1985 to identify neighborhood concerns and suggestions for improvement of the area. The second meeting to identify specific neighborhood issues was held in the Eugene Field neighborhood. Two additional meetings were held in the John Marshall and the East San Jose neighborhoods.

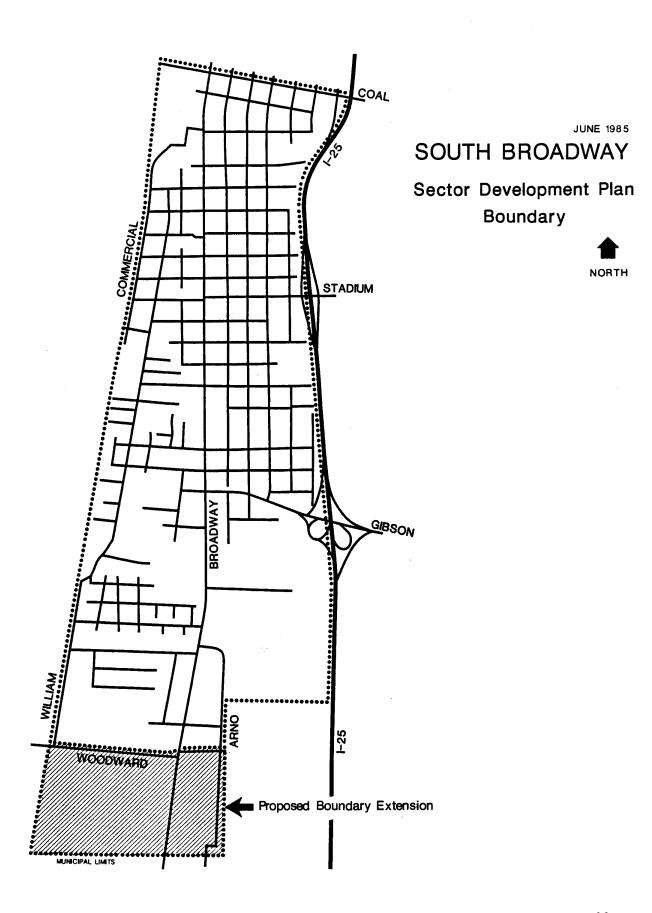
Some of the problems identified at the meetings included: heavy and fast traffic in residential areas, poor lighting of parks and streets, code and zoning enforcement problems including landscaping between residential and non-residential areas, poor area image, vandalism and crime, lack of jobs and the need for economic development especially small neighborhood related businesses, and transients or street people in the area.

After the neighborhood meetings an Advisory Group was formed. Approximately fifteen members became active in Advisory Group meetings representing Neighborhood Associations, the South Broadway Business Association, the Citizen's Advisory Group (CAG), and other groups and individuals representative of the area. At these meetings, staff presented findings and gained further input which helped in the formation of draft recommendations.

# C. Plan Rank, Purposes and General Goals

The City of Albuquerque has adopted three ranks of plans to help guide the conservation and development of the City of Albuquerque and the County of Bernalillo. The Albuquerque/Bernalillo County Comprehensive Plan designated a rank one plan, the Facility and Area Plans designated rank two plans, and the Sector Development Plans designated rank three plans. Each plan requires that subordinately ranked plans be consistent with plans of higher rank.

The South Broadway Neighborhoods Area Sector Plan is identified as a rank three plan. The area is designated a Redeveloping Urban Area within the Comprehensive Plan. In conformance with its higher ranking plans, the Sector Plan serves as an official guide for new development, redevelopment and conservation of the South Broadway area.



Mutual cooperation between city and county agencies and neighborhood residents will be necessary for effective implementation. The plan is intended for use by the Mayor, the City Council, the Municipal and Economic Development Departments of Albuquerque, the Albuquerque/Bernalillo City/County Planning Department and other concerned governmental agencies, as well as residents, property owners and private organizations concerned with planning and neighborhood improvement.

The principal goals of this plan include the conservation and renewal of neighborhoods and the improvement of living conditions of low and moderate income families. The "Policies Plan" of the Albuquerque/Bernalillo County Comprehensive Plan has as its goal for urban areas "a quality urban environment which perpetuates the tradition of identifiable, individualistic communities within the metropolitan area and offers variety and maximum choice in housing, work areas and lifestyles, while creating visually pleasing architecture, landscaping and vistas to enhance the appearance of the community." The first policy adopted to attain this goal states: "Redevelopment and rehabilitation of older neighborhoods should be continued and expanded."

#### D. Specific Goals and Objectives

The South Broadway Neighborhood Sector Development Plan is intended to promote an arrangement of land use, circulation and services which will contribute to the economic, social and physical health and safety, welfare and convenience of the people who live in the area within the larger framework of the city and abutting County area.

The plan alone can not guarantee the accomplishment of these goals and objectives. It is clear that a wholehearted commitment and coordinated effort, combining public and private resources and actions are necessary if they are to be realized. Anything less will hasten the deterioration of the area and make preparation of the South Broadway Plan a mere exercise.

The following long term goals and objectives should be achieved in the South Broadway area:

#### Goals:

- Elimination of conditions which are detrimental to the public health, safety and welfare;
- 2. Elimination of blight and prevention of blighting influences;
- Conservation, improvement and expansion of the housing available to low and moderate income families until all housing in the area meets City Housing Code standards;
- 4. Improvement of economic conditions through coordinated City and private actions.

#### Objectives:

- 1. Promote positive public education and community awareness of available community services specifically identifying the departments responsible for their provision.
- 2. Increased awareness of neighborhood needs on the part of City departments and agencies.

3. Preserve, rehabilitate, upgrade and recognize the historic character of neighborhoods in the South Broadway Area.

Study the issues of social service provision especially daycare and the homeless.

5. Provide transportation and traffic improvements with sensitivity to and involvement of the neighborhoods.

6. Involve the neighborhood in the on-going planning process and

promotion of the area in coordination with the City.

7. Improve public facilities including street lights, community centers. etc.

8. Stabilize the land use patterns to provide a separation and buffer between residential and industrial areas.

# E. Key Recommendations

- City Information Expand and create City outreach activities to 1. provide information on services provided including police, housing and zoning code enforcement, animal control, environmental health, traffic control, and utilities. This shall include:
  - a ) information manuals and/or
  - b) community lectures or presentations at neighborhood meetings.
- 2. Historic Recognition Establish a historic district in the Eugene Field Neighborhood to encompass the Highland Addition. Promote recognition of the historic character of the San Jose Neighborhood through an oral history program.
- 3. Implementation Committee Create an Implementation Committee to foster and promote economic development and carry out the major recommendations of this plan. The Committee should include representatives from:
  - a) area neighborhood associations whose by laws are on file with the City of Albuquerque;
  - b) the existing or expanded business association
  - c) other interest groups or interested individuals
- Implemenation Coordinator Create a City one-year term position for Implementation Coordinator within the Economic Development Department to implement the Plan and respond to new issues.
- 5. Zoning Stabilize land use patterns by providing zoning more closely related to existing uses.
- 6. Crime Organize a Neighborhood Crime Watch program.
- 7. Metropolitan Redevelopment Designate the South Broadway Area as a Metropolitan Redevelopment Area.

#### A. History

The South Broadway area developed at different times and can be divided into several areas on this basis. The oldest settlement is San Jose which was settled around 1830 and was located along the Barelas ditch in the western and southern portions of the area. The later grid patterns of subdivision to the east and north of San Jose were laid out between 1880 and 1900 concomitant with the establishment and growth of the railroad industry.

The character of the San Jose community differs from these later subdivisions. San Jose is comparable in age to Barelas, its neighboring community to the west. Both Barelas and San Jose communities predate the railroad and were divided by the placement of the tracks.

Settlement of the area probably began around 1830 when Antonio Sandoval, a wealthy landowner, constructed the Barelas ditch to drain and irrigate that southern area. Property lines in the older San Jose area are oriented to the ditch unlike later grid pattern development. The landowners divided land between heirs into narrower strips of land ensuring that each parcel had access to irrigation. This created a distinctive pattern of narrow lots perpendicular to the ditch that is typical of older Hispanic development throughout New Mexico.

As agricultural use of the land declined, the land was divided into smaller and smaller areas with little or no orientation to either streets or the ditch. The resulting pattern is one of very irregular lot sizes often with limited access. While the land use in this area may be single family residential, the density may far exceed R-l standards of one house per 6000 square foot lot.

The Barelas Ditch offers physical evidence of the primary economic importance of agriculture to the earliest residents of the San Jose area. In the late 1800's there were many 5 to 20 acre farms in the area growing corn, alfalfa, and fruit orchards. With the coming of the railroad that economic base shifted toward a dependence on wage labor. A 1941 survey revealed that agricultural activity was no longer a community function and that only 2.5% of families made an effort to grow agricultural products. At present no farm usage is evident in the area with the exception of some fruit trees and small family garden plots.

Most of the growth in the other neighborhoods of South Broadway took place between 1885 and 1925. Platting dates are as follows:

Huning Highland Addition, north of the present plan boundaries, 1880;

The C.W Lewis Highland Addition #1 between Iron and Hazeldine, 1882;

The Highland Addition South, on either side of Hazeldine, 1888;

The Lewis and Simonds Addition, on either side of Santa Fe, 1881;

The Eastern Addition from Pacific to Southern, 1882 and 1888;

The N.T. Armijo and Jesus Apodaca Additions, west of Broadway along William Street to San Jose. 1882 and 1892.

These subdivisions initially developed to the north and west, then gradually filled in to the south and east through 1920. The neighborhoods were primarily working class with residents employed by the railroad shops or the iron foundry, located along the tracks near Commercial and Pacific.

In the southern portion of the South Broadway area, south of Stadium to Miles (Gibson) and East of Broadway, development took place between 1910 and 1950 and most of the homes were built by owners. Later growth of industrial and heavy commercial uses took place in the area after the decline of the railroad.

From the period of agricultural use to the railroad era and after, the South Broadway area saw a massive urban transformation. The area changed from an agricultural based community to a commercial and industrial orientation. The railroad shops employed a large number of the area residents. With the decline of the railroading industry, the area suffered a subsequent economic and population decline. This gradual but steady decline, which began in the 1930's, is evident in the building conditions, the number of older stores now vacant, and the general deteriorated condition of portions of the area. Industries which located in the area after decline of the railroad tended to be auto related. Automotive shops and salvage yards are scattered throughout the area.

## B. Character of the Neighborhoods

The three currently active neighborhood associations in the area are: Eugene Field, John Marshall and San Jose, (See Map # 3). Other groups which may represent interests in the area are: Central Cities Area Council, Southwest Organizing Project and the Citizen's Advisory Group (CAG) to the Mayor and Council.

Census Neighborhood statistics are available for the same areas with some variation in boundaries. The area figures are also available on the basis of Census Tracts 13 and 15.

Approximately 30.5% of families in the South Broadway Area are at or below the poverty level as determined by the 1980 Census. Income figures for the three census neighborhood areas show median household incomes of:

\$8567 in John Marshall Area \$8793 in Eugene Field Area \$9275 in San Jose Area

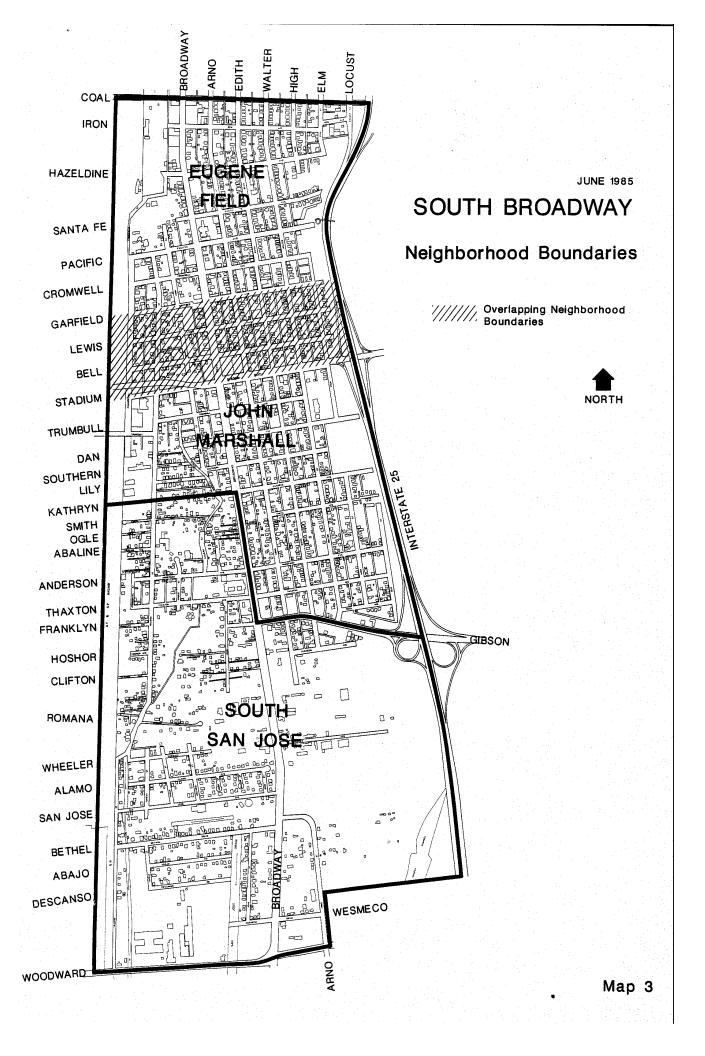
The County as a whole had a median household income of: \$12,226.

The physical character of the area is diverse. Broadway Blvd. retains much of the character of the surrounding neighborhoods with single family homes lining the street. There are houses, churches, and some neighborhood related businesses along the street while the blocks immediately east and west are residential. Further south heavy commercial and some industrial uses can be found interspersed with or contiguous to residential areas. This has created a conflict of uses that will be discussed in later sections.

SOUTH BROADWAY CENSUS INFORMATION

Area	Population	Median Age	No. of Households	No. of Housing Units		Race	Race and Origin		
					White	Black (%)	American Indian or Asian	0ther	*Spanish Origin (%)
Eugene Field (approximate area of "South Broadway Neighborhood" in 80 Census)	2731	25.4	998	941	1282	438 (16%)	99 .	995	1940 (71%)
John Marshall	2499	56	773	829	941	394 (15.8%)	52	898	1980 (79.2%)
South San Jose (approximate area of San Jose Neighborhood Association boundaries)	1838 d es)	25.7	555	. 584	941	58 (3.2%)	25	894	1708 (92.9%)
Totals	7068		2194	2354					

\*who may be of any race. Source 1980. Bureau of Census Neighborhood Statistic Program.



Some higher density housing has developed within the neighborhoods but in no regular pattern. Most of these uses are duplexes to fourplexes and there are no large apartment complexes in the area.

There are a number of old commercial structures in the otherwise residential areas that are now either vacant or converted to residential use. These were at one time occupied by small grocery stores and other neighborhood supported businesses. With the growth in popularity of larger shopping malls and supermarkets there uses declined. Under current zoning they may not be reused as commercial structures.

As mentioned earlier, the San Jose area has an older pattern of Hispanic development while the other areas are primarily developed on a grid of right angle streets. This gives the northern neighborhoods a very different feel from San Jose. There are areas where both patterns of development mix with later grid streets ending abruptly at intersecting property lines or creating odd property sizes and access problems. The pattern is complex and provides developers with a challenge in attempting to meet standard lot requirements.

North - south travel within the neighborhood is difficult. This is made worse by the lack of sidewalks and the general absence of pedestrian paths in the area. The pattern may also isolate places within the neighborhood. The church, for example, is removed from the community it serves by limited access from the north and west and no access from the south. Romana Street dead ends directly west of the church. Parishioners who drive must go around the neighborhood and enter the church grounds from Broadway Blvd. On the north, John Street dead ends at a parcel of private property separated from the church grounds by a fence. Those who walk to church by choice or necessity must either climb a fence or walk up a dirt slope.

Because of the area's size (1,008 acres) and diversity, the City should consider reexamining the Sector Plan boundaries to possibly divide South Broadway into smaller plan areas or incorporate the northern portion of the area into the Huning Highland Sector Plan.

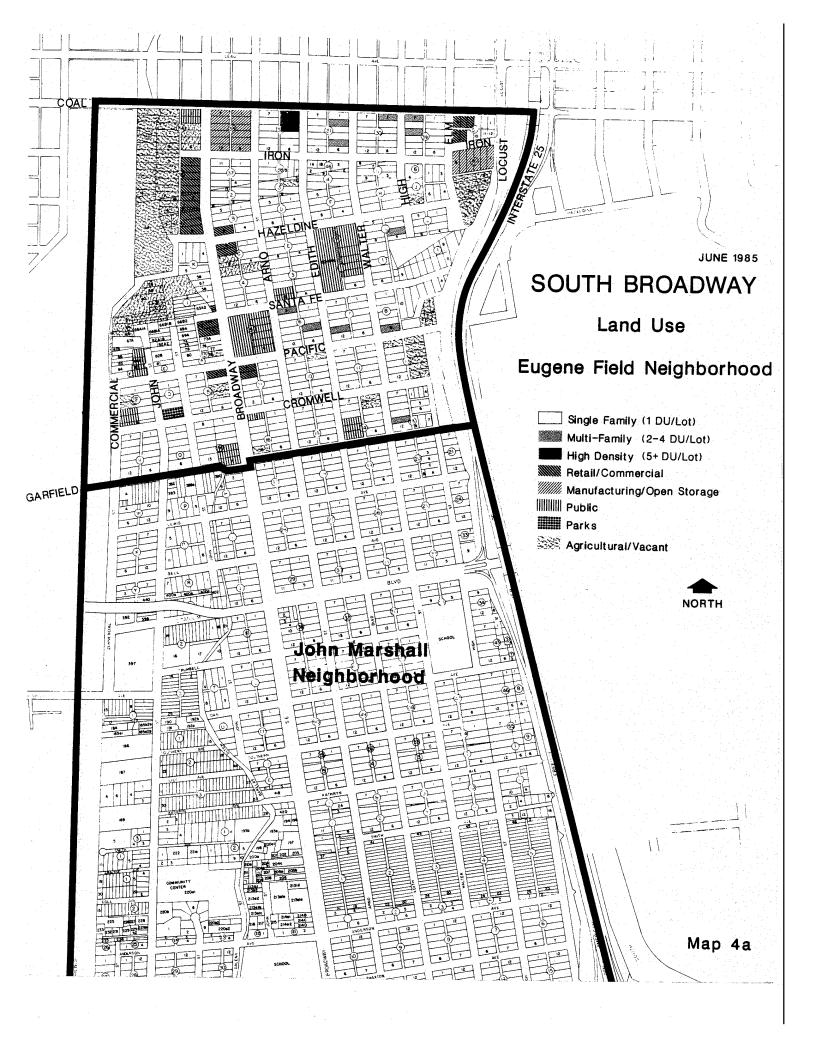
Several factors contribute to the problems of crime and the poor image of the area. Two bars south of Stadium, (See recommendations in Section IV. B. 4.), and heavy truck traffic on both Broadway and William, in particular, detract from the residential character of surrounding neighborhoods. In addition, the development of heavy commercial and industrial uses adjacent to residential areas has contributed to the difficulty of maintaining the residential viability of the area.

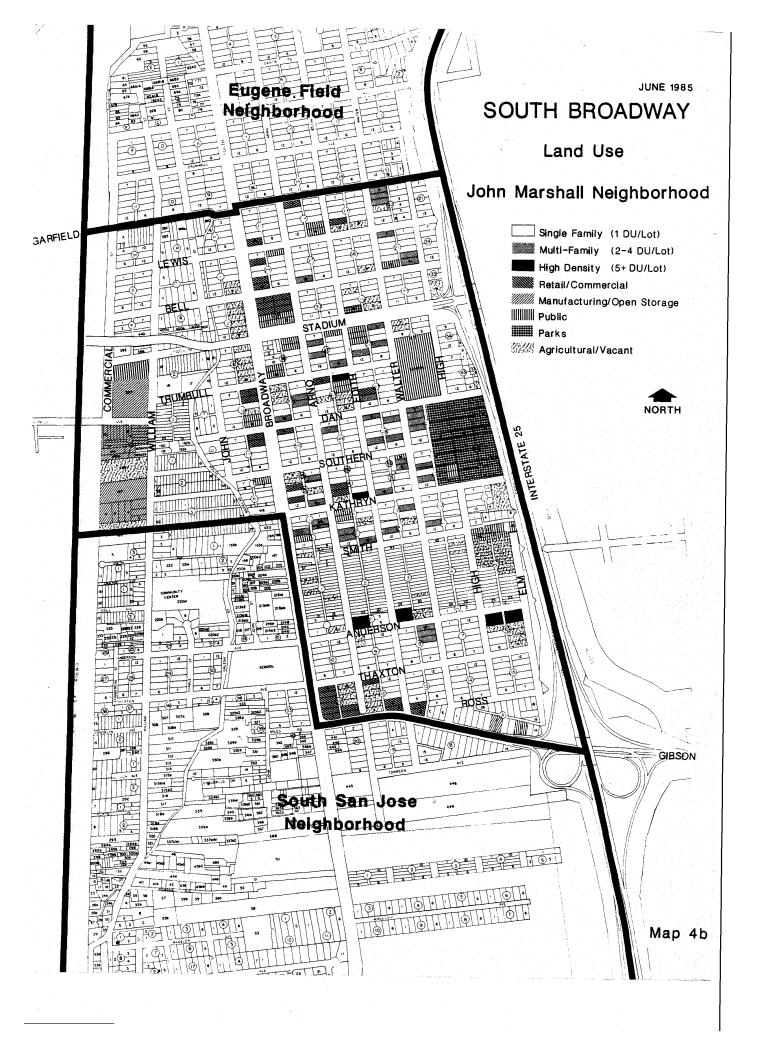
#### C. Land Use and Zoning History

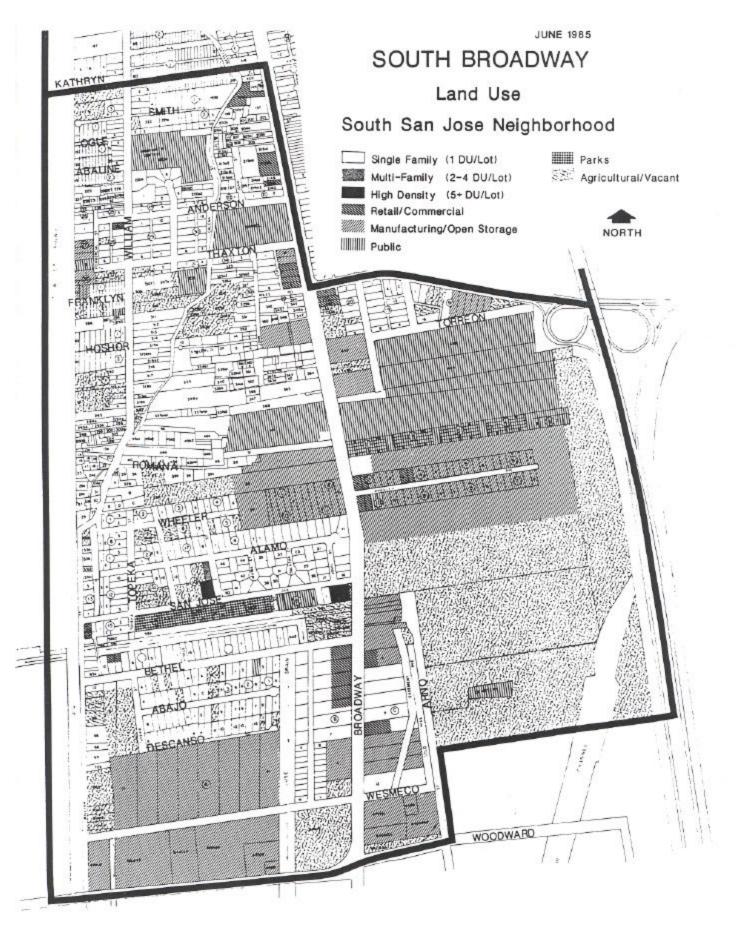
Map #4, Parts A, B and C show the existing land use for the South Broadway Neighborhoods area. This information is based on a windshield survey conducted June 1984. Map #5 shows the existing zoning.

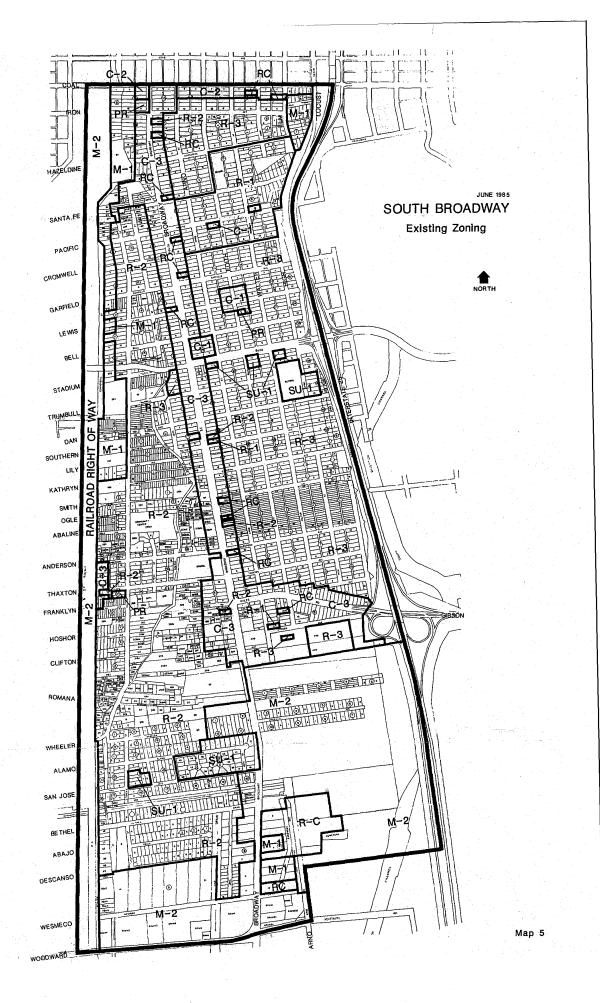
The original zoning of the area, instituted in 1962 with the 1962-1980 Land Use Plan, allowed high intensity uses throughout the area. The Plan recommended that:

(1) Industrial uses would locate between the railroad and Broadway Boulevard and south of Gibson Boulevard;









- (2) The area east of Broadway and north of Gibson would develop as high medium density residential (12-20 Dwelling Units per acre);
- (3) Stadium, Gibson, and Broadway Boulevards would be major arterials.

The 1965 Land Use Plan again recommended that industry locate west of Broadway Boulevard and south of Gibson. The residential area was recommended for a substantially lower density  $(3-6\ DU/A)$ , comparable to existing development at that time.

The 1969 Model Neighborhood Area Plan (MNA) was adopted for compliance with the Model Cities Program and Neighborhood Development Program, two federally funded programs designated for the general area. The major difference between the MNA Plan and previous plans was citizen participation.

Planning for the MNA required that a "citizens board," representing all neighborhoods in South Broadway, actively participate in preparation and approval of the plan. Since both programs emphasized residential redevelopment and since the majority of residents did not wish to relocate, most of the area was designated for residential use with only a small portion south of Descanso Street recommended for industry.

None of these earlier plans automatically rezoned properties. After adoption of the MNA Plan, the Planning Department initiated two rezoning requests from C-3 and M-1 to R-2 for areas between Broadway Boulevard and the railroad tracks to allow for new housing and housing rehabilitation. Approximately 15 additional and/or similar requests had been submitted by individual property owners in order to quality for housing assistance.

The 1978 land use plan proposed zoning changes but the zoning was not amended with the Sector Plan. The basic logic behind this effort was retention and/or reasonable expansion of existing businesses, while providing required zoning for residential redevelopment. It was felt that zoning should be changed at the request of individual property owners. In general, the proposal stated that the R-2 and R-3 areas were to be developed in this manner. The proposed R-C zoning along Broadway Boulevard and Coal Avenue would have permitted existing commercial and residential uses, except for some heavy commercial uses which could remain as non-conforming uses. Existing industrial uses adjacent to the tracks would have been zoned M-1. Three automobile dismantling yards provided for existing commercial uses. The IP zone between Interstate 25 and Broadway Boulevard would have provided for development of large, vacant parcels in such a manner as to protect residential uses to the west. The C-3 and C-2 zones on Coal Avenue would have allowed existing uses.

#### IV. PLAN COMPONENTS

#### A Physical Components

#### 1. Housing

Census figures show that the largest percentage of housing in the South Broadway Area was built before 1939. The housing age, the relative low income of South Broadway residents and the development of incompatable commercial uses have contributed to deteriorating housing conditions throughout the area.

According to a housing conditions survey completed in March of 1985, there are approximately 936 housing units in standard condition; 420 with light deterioration; 256 moderately deteriorated and 206 units in an extremely deteriorated condition in the Area. See Map #6, parts A, B and C for housing conditions.

There are a number of issues related to housing that should be addressed in the South Broadway area. The amount of rental housing in the area is one such issue. The mix of housing types (single family, apartments, townhomes, etc.) and densities in a neighborhood has an impact on neighborhood stability. In areas with a high proportion of rental units there are problems associated with rapid population turnover. Such turnover makes it difficult for a neighborhood to initiate and carry out neighborhood improvement activities such as a crime watch program.

In South Broadway high density zoning has created pressure for apartment conversions in formerly single family areas. The recommended rezoning in residential areas will affirm single family development while providing for some higher density housing development.

Making the area more attractive to single family homeowners may cause the displacement of existing residents. Rehabilitation and general improvement of a neighborhood will raise property values and lower income residents may be unable to afford higher property taxes or rents. This concern should be addressed by the City through assessment of the needs and number of low income residents in redeveloping areas and the potential for suitable development to provide a proportion of low income housing in areas that have been "gentrified".

#### Home Improvement Loans

Community Development funded activities have included substantial efforts at rehabilitating existing housing stock in Community Development areas including South Broadway, North Barelas, Santa Barbara/Martineztown, and Old Town. Within these target areas rehabilitation loans are made available to qualified home owners. The amount expended for rehabilitation in the South Broadway Area has varied year to year since the program's starting date in 1976. (see Appendix I) A total of 298 units in the area have been rehabilitated with Community Development funds since that year.

Beginning in FY 86 the Community Development Department will administer loans in South Broadway on an area by area basis. By concentrating rehabilitation efforts in this way, the Housing Department foresees visible improvements to neighborhoods which will in turn stimulate other positive

improvements such as yard and vacant lot clean-up. A less concentrated approach of improving homes individually and in different areas, as done in the past, does not have the positive visual impact on the neighborhood or several block area.

Home improvement loans may also be available through local lenders. The New Mexico Mortage Finance Authority this year made available \$750,000 for subsidy and administration of a home improvement loan program. Bank participation in such loan programs and willingness to lend in the South Broadway Area are both crucial to home improvement. Area residents have had difficulty in acquiring bank loans in the past. The image of the area among lenders, difficulties with the application process, and commercial zoning of residential properties may be factors in this problem. A potential role for the Implementation Committee (see recommendations in Section IV.C.) will be assistance to home owners with the loan application process and increased contact with the lenders to address reasons for the reluctance to lend in the area. Zoning recommedations which address the problem of inappropriate zoning of residences are made in Section IV C. 2. These changes may improve lender's attitudes about the area.

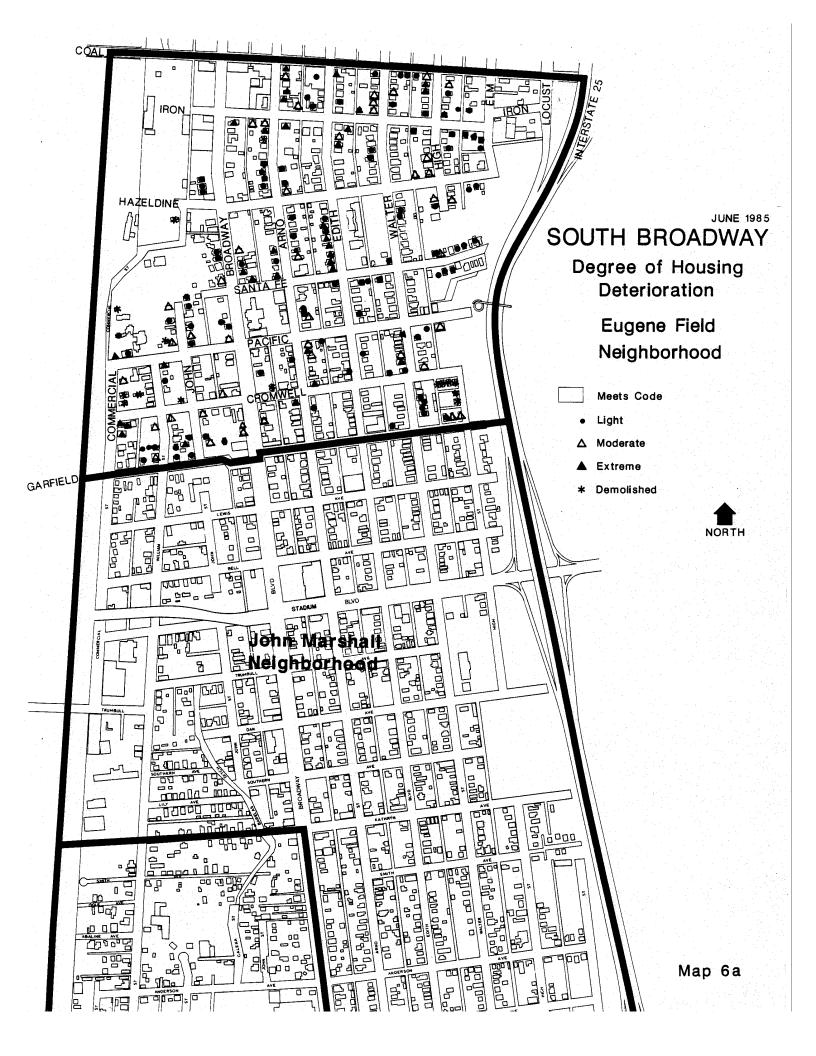
## Building Code Enforcement

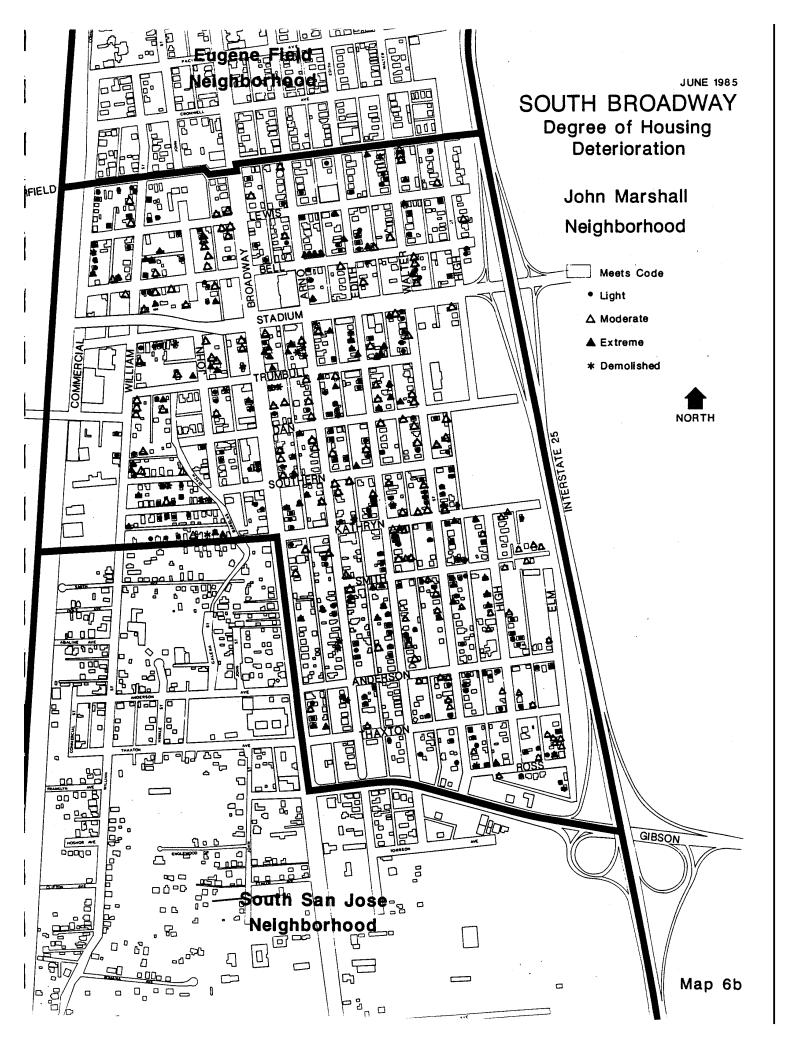
Building code enforcement is another issue related to housing conditions in the area. The Code Enforcement Division of the Housing and Community Development Department is implementing a code enforcement inspection program in the South Broadway Area. The recent reorganization of that Department has made housing code enforcement a higher priority by placing the responsibility for identifying and prioritizing structures in need of rehabilitation with the Approximately \$40,000 in Community Development funds enforcement officer. have been allotted to the South Broadway Area for code enforcement for each of the fiscal years 1985 and 1986. Owners of houses or apartments found not up to code will be notified by letter and given ten days to submit in writing a plan of action detailing what will be done to address the problem. If there is not adequate response from the owner, the City will begin condemnation Some homeowners are financially unable to bring houses up to procedings. Under this process these individuals will be referred to the rehabilitation division to determine eligibility for loans.

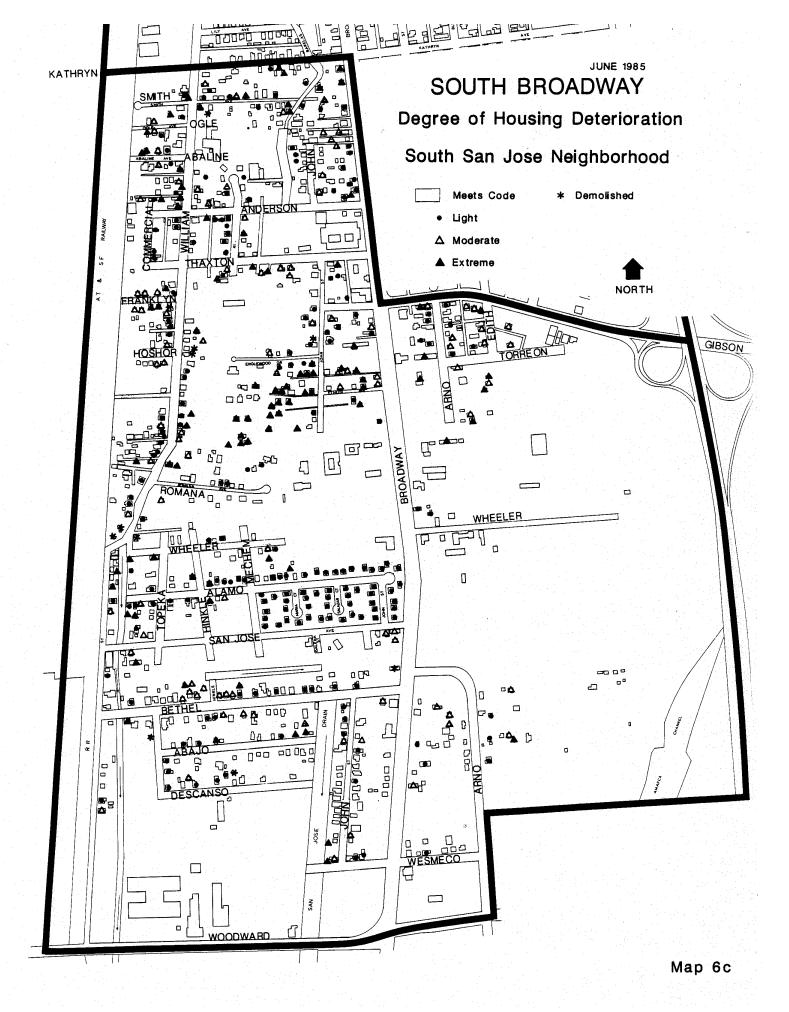
Neighborhood residents identified the problem of poorly maintained multi-family housing units in the area. Properties owned and operated by absentee landlords are often not kept up and their condition is detrimental to the neighborhood as a whole. Code enforcement under the old system did not inspection based adequately address apartments because was rehabilitation loan procedure which was not applied to rental units. The new from enforcement entailing inspection separate rehabilitation loan application procedure will address this problem.

#### Neighborhood Involvement

As with other areas of concern to the South Broadway neighborhoods, the push for improved housing conditions must come from citizens in the area. The impact of any single action towards home improvement can be multiplied and expanded on through cooperative action among neighbors. This may be as simple as sharing tools or helping to mend a roof. The added effect of such







exchanges will accomplish more than any one program. The City can assist the neighborhoods by providing technical aid, planning advice, and organizational support for neighborhood efforts through the Implementation Office.

#### RECOMMENDATIONS:

- 1. Housing Code Enforcement The City shall provide adequate funding for the enforcement of housing codes particularly in regard to rental units.
- 2. Low Income Housing The City shall assess the current and projected housing needs in redeveloping areas and develop a strategy for low income housing provision.
- 3. The Implementation Committee Coordinator (see Recommendation in Section IV C.) shall:
  - a. Identify and explain to area residents the various home loan programs and opportunities; and
  - Assist homeowners with loan applications;
  - c. Promote and support neighborhood self-help efforts through provision of technical advice, planning, and organizational support.

#### A. 2. Preservation

Because the South Broadway area has some of the oldest neighborhoods in the City, it includes historic buildings and areas which illustrate various stages of Albuquerque's history. Residents of the Eugene Field neighborhood have stated their wish to preserve their historic neighborhood, but historic buildings elsewhere have received little or no attention. The demolition or extensive remodeling of older buildings is likely as the area develops.

Placement of buildings on the State Register of Cultural Properties and on the National Register of Historic Places qualifies owners of buildings to apply for tax credits on rehabilitation expenses if certain criteria are met. Listing on the historic registers does not impose any restriction on the use or remodeling of the listed properties unless federal funds are involved either in their renovation or their demolition. While a relatively small number of buildings in South Broadway would qualify for historic register listing, their rehabilitation could encourage other residents to renovate their homes and businesses.

Not only does state and national historic designation qualify owners for tax credits, but such recognition also encourages a positive neighborhood attitude about the neighborhood as residents begin to recognize the important and valuable role their area has played in the history and development of Albuquerque. The renovation of historic buildings and neighborhoods has contributed to neighborhood revitalization in other older areas of the city, such as Huning Highlands directly north of the plan area and the Downtown Neighborhood Area west of downtown.

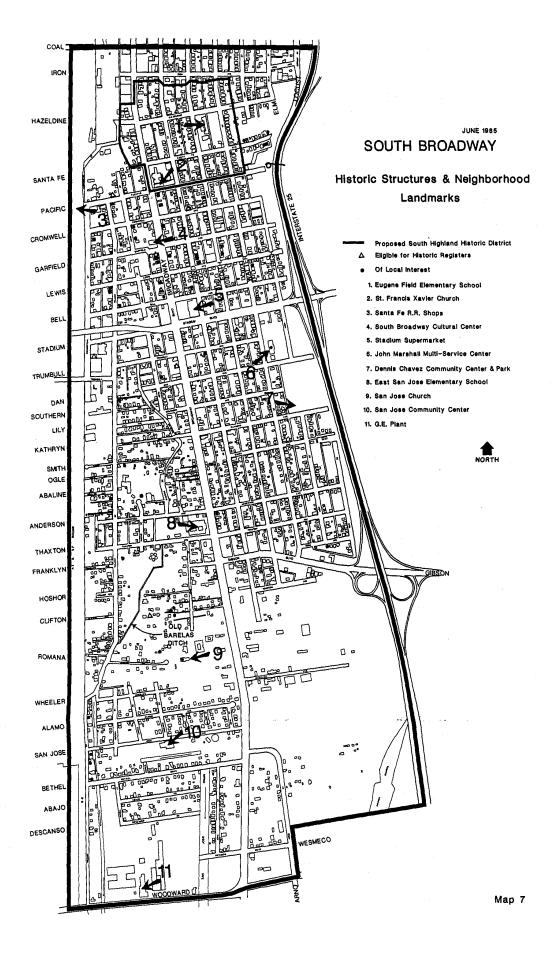
The City has legislation which can help preserve significant historic buildings or areas. This legislation enables the designation of an area as a Historic Overlay Zone or the designation of a building as a City Landmark. Recommendation for such a designation originates with the City Landmarks and Urban Conservation Commission (LUCC), a group of citizens appointed by the Mayor with demonstrated interest in and knowledge of historic preservation. After the LUCC recommends a designation, the City Council may approve it. If an area becomes an Historic Overlay Zone or a building a City Landmark, a set of guidelines for alterations, demolitions and new construction is drawn up specifically for the property or area; any building activity which is effected by the guidelines must be approved by the LUCC. This Overlay Zone or landmark designation regulates only the appearance of buildings; it does not control uses, which are determined by the City Zoning Code. The Huning Highland Historic District is a City Historic Overlay Zone (H-O); LUCC staff and Huning Highland residents agree that it has helped improve the appearance of the area. A portion of the H-O zone lies within the South Broadway area encompassing properties from Coal south to either side of Iron.

The Historic Landmarks Survey of Albuquerque surveyed the South Broadway area in 1980; based on criteria of architectural integrity and quality and contribution to an understanding of the history of Albuquerque, the Survey identified ten buildings and one historic district as eligible for the historic registers. The ten buildings are 922 Arno SE, 1406 Arno SE, 1103 Broadway SE, 1211 Broadway SE, 1509 Broadway SE, 1200 Commercial SE, 1416 Edith SE, 2230 John SE, 1178 Trumbull SE and 824 Williams SE (see Appendix H for further information on the properties). The historic district as indicated on Map #7 is the South Huning Highlands District, the approximate boundaries of which are Pacific Avenue, Walter Street and the west side of Broadway.

The Historic Landmarks Survey also identified over 50 other buildings which were called "of local interest" since they had some historic architectural merit or historic significance. These could be reexamined for eligibility for the historic registers. Whether they are eligible or not, they do contribute to an understanding of the history of the area and display some significant architectural features as well. These buildings are listed in Appendix H.

The Plan Area is bisected by the remnants of the Barelas ditch. "acequia" is a historic asset and contributes to the area's sense of place. It has been filled in except in the extreme southern portion of the area where the actual ditch remains but is no longer used. The Draft Historic Preservation Plan 1985, recommmends the study of the history, locations, ownership and use of various acequias in the Albuquerque area including recommendations for future use of the ditches. Possible uses include a pedestrian and bike path. Portions of the ditch are now in fact used by school children as a path. Funding for such a study might be obtained through the National Trust for Historic Preservation's Critical Issues Fund. If large transportation improvements such as the Gibson extension constructed, related pedestrian improvements in the area might incorporate the ditch right-of-way as a community link. (See Section A. 3.).

The San Jose Neighborhood has a largely untold history of development. The recognition of this local history will be crucial in promoting the



preservation of various structures and places within the area. An oral history program, similar to those conducted in the North Valley and Atrisco areas, would enable historians to document places and events of significance to the neighborhood and would promote area cohesiveness and improvement. Sponsors of oral history programs have included the Museum of Albuquerque and the New Mexico Humanities Council, and the Southwest Hispanic Research Institute of the University of New Mexico.

The preservation of individual buildings, places and history of the South Broadway Area is important in the area's revitalization. New growth and development which recognizes and enhances the unique character of the area will benefit the community.

#### **RECOMMENDATIONS:**

- 1. Historic Nominations City historic preservation staff with the assistance of interested neighborhood residents and the Implementation Office shall prepare nominations to the State and National historic registers for the properties and the district considered eligible and reexamine the "of local interest" buildings for possible inclusion in the nominations.
- 2. History Pamphlet A pamphlet about the history and historic buildings of the South Broadway area with information on and photographs of the neighborhood historic buildings shall be prepared with the assistance of the Implementation Office and distributed through the area community centers and/or wherever such distribution is deemed feasible. The City shall encourage neighborhood association efforts to establish greater identity for each area, such as the placement of "Welcome" signs on the periphery of each neighborhood.
- 3. <u>Historic District</u> Landmarks and Conservation Commission staff shall supply residents of the South Huning Highland district with information on designation of their area as a City Historic Overlay Zone and encourage discussion with the Landmarks and Urban Conservation Commission regarding the feasibility of such designation.
- 4. Oral History City historic preservation staff and the Implementation Coordinator shall examine the possibility of conducting an oral history program in the San Jose Neighborhood. This examination shall include possible sponsors and funding sources and identification of various individuals in the area willing to contribute their time to the effort.

#### 3. Transportation and Traffic

#### Traffic

Traffic concerns expressed by the neighborhoods generally included fast, heavy traffic on Edith, Walter, Arno and Williams Streets and specific intersection control problems like missing signs.

The Traffic Engineering Division is aware of the concerns of the neighborhoods and has taken action or proposed action on traffic

improvements. Traffic Engineering has also conducted traffic counts at the intersections of Walter, Arno and Edith with Stadium in response to residents' concern about heavy traffic at those intersections. Results indicate that the amount of traffic does not justify placement of traffic lights. The neighborhoods' perception of the need for traffic lights at some locations was also countered with Traffic Engineering's experience that new lights tend to increase the amount of traffic in residential neighborhoods.

The concerns of the neighborhoods were addressed by Traffic Engineering. The traffic improvements made or which are scheduled are listed in Appendix J. Remaining traffic problems identified by the neighborhoods include: heavy and fast traffic on Williams Street, truck traffic through residential areas, and enforcement of speed limits throughout the area.

#### Transportation

The Long Range Major Street Plan (LRMSP) for the Albuquerque Urban Area, reviewed and recommended annually by the Urban Transportation Policy and Planning Board of the Middle Rio Grande Council of Governments (MRGCOG) 22 July 1983, designates major streets according to their anticipated traffic service functions. According to this plan, Broadway and Stadium Streets are minor arterials, Gibson Blvd and Coal Avenue are principal arterials, and Woodward is a collector from Second to Broadway. LRMSP also identifies the Gibson West Location Study Corridor where a planning and location study is being conducted.

The major anticipated street improvements in the area are outlined in the Draft 1986 Transportation Program for the Albuquerque Urban Area, MRGCOG. The plan includes the Transportation Improvement Program (TIP) of projects scheduled for implementation. The Annual Element of the TIP lists projects for implementation within the 1985-1986 year. The remaining projects are programmed for the Five-Year element covering 1986 to 1991.

Projects listed in the Transportation Program for the South Broadway vicinity include:

- 1. Roadway improvement and landscaping on Broadway Blvd. from Central Avenue south to Ethlyn (one block south of Gibson);
- 2. Reconstruction to widen Rio Bravo from Coors to I-25 to four lanes (currently under construction); and
- 3. Advanced location and corridor study to identify proposed alignments, right-of-way, etc. for the Gibson West extension.

## Broadway Improvements (See also Section IV 1. Design.)

The Broadway Boulevard Reconstruction and Rehabilitation Program Phase I: Central Ave. to Ethylyn Ave. is one of the most visible and significant improvement projects to take place in the area in a number of years. Construction started June 10 and is currently underway. The improvements involve various types of rehabilitation and reconstruction of the street

including: removal and replacement of concrete pavement, curb and gutter, sidewalk, and drivepads. The project also includes median landscaping and placement of an irrigation system. Funding for the project was provided by the State Highway Department and City General Obligation Bonds for "Major Paving Rehabilitation".

Several concerns regarding the median landscaping arose neighborhood meetings. The Eugene Field portion of Broadway Blvd. narrows between Coal and Bell Avenues. The Eugene Field Neighborhood Association in reviewing the proposed improvements found that there is no landscaping planned for that portion of the street. They noted in a letter to City Councillor Steve Gallegos that Broadway once had elm street trees which were removed when the street was widened. They suggested that placing new trees in the right-of-way would maintain the visual continuity of improvements. The Street Tree Ordinance, revised May 1986, allows tree placement of up to two feet from the curb when approved by the City Development Review Board, though normally street trees must be placed further from the curb. In the Eugene Field area, placement of trees closer to the curb should be approved, as regular setbacks would be prohibitively expensive.

#### Gibson Extension

The Gibson West Location Study Corridor is expected to contain a principal arterial extending from the existing Gibson Boulevard to the Paseo del Volcan Location Study Corridor on the west side. The extension would make Gibson a continuous east/west thoroughfare in the south part of the urban area. The alternative routes being explored by the Tranportation Department Planning Division would; a) extend west from the existing alignment of Gibson, b) extend west and south of the current alignment from an improved interchange, c) extend west from a new interchange south of Woodward Road. Both the a. and b. alignments would cut through the San Jose neighborhood.

The facility as planned would be six lanes wide with a maximum allowable speed of 45 miles per hour and a capacity of 50,000 vehicles per day. Transportation planners estimate that the extension would require the removal of 100 structures, most on the west side of the river. The right-of-way that would have to be acquired in the San Jose neighborhood would be approximately 8 to 10 acres.

Citizen participation in the corridor study process is through the South Urban Area Citizens Advisory Committee. Neighborhood residents may remain informed of the planning proposals through this committee.

The impact of Gibson West on neighborhoods, including San Jose, is of major concern to area residents. The physical character of neighborhoods located along the preferred alternative will be permanently altered by the facility. Existing traffic patterns and residential and commercial

activities, including agriculture in some areas, will be affected. The project is currently in the preliminary stages of planning. The impacts on the neighborhoods cannot be determined with certainty until an alignment and preliminary design is proposed.

At the design stage of the project, measures to abate some disruptive changes to neighborhoods in the vicinity of the facility should be explored. Improvements to local streets, placement of bus benches and shelters, and construction of landscaping buffers and pedestrian and bicycle paths may help to balance the cost of neighborhood disruption. (See Bike Path Recommendation)

The Transportation Department estimates that it will be a year before the preferred alternative is determined. The final decision on whether or not the facility will be built rests jointly with the State Highway Department, the County Commission, the City Council and the Urban Transportation Planning and Policy Board.

## Transit

The South Broadway-Gibson area is served by Sun-Tran Route 16S. This route operates 7 days a week at 30 minute intervals and represents one of the highest service levels in the City. Ridership is generally high (104% of the system average along Broadway Blvd.). Bus Stops are located approximately every two blocks along the Route.

The General Electric Plant is located on either side of Woodward at the southern end of the area. A significant number of employees rely on the City bus service. Representatives from GE have indicated that there is a problem since the first bus does not arrive in the area until 6:37 a.m. The morning shift starts at 6:30. The seven minute delay causes employees to be late for this shift.

The absence of shelters and benches along South Broadway was an issue identified by the neighborhoods. Placement of such facilities are determined by ridership and the availability of funding. The Transit Department will entertain proposals for placement of benches and shelters from private providers but cannot respond immediately to this city-wide need because of higher priority expenses like buying and maintaining buses.

The anticipated growth of the industrial area south of Woodward Road will warrant future extension of transit service southward to Rio Bravo Blvd. New service provision, however, is based on available transit resources and competing needs.

New industries locating in the area already served will find it to their advantage to coordinate shift times with SunTran's available service. Industries locating where service is not available should be prepared to demonstrate potential service usage.

#### Bikeways

South Broadway Blvd. has been designated as a bike route in the Bikeway Master Plan, 1985. A bike route is a "Class III" bikeway consisting of signage but no separate right of way or painted lanes for bike travel. Other classes of bikeways include lanes and trails. Lanes have signage and markings delineating a specific portion of the road intended for bike travel. Trails are separate right of ways specifically for bike travel or bike travel and pedestrian use.

The Barelas ditch right-of-way should serve as a pedestrian and bike trail connecting two of the focal points in the San Jose community: the East San Jose School and the San Jose Church, (see Map #8). Further examination into existing right-of-way widths, exact locations and cost will be necessary. Improvements should be considered in connection with the Gibson West extension.

#### Street Lights

The 1979 Plan showed locations of needed street lights in South Broadway. Traffic Engineering, responsible for street lighting, indicated that most of those lights have been installed. The condition of existing lights and the need for new lights should be assessed by Traffic Engineering. The procedure for placement of additional lights in residential areas is for property owners adjacent to a potential light location to request a light from the Traffic Engineering Division of the Transportation Department. For placement of a steetlight at a mid-block location, a petition must be circulated and signed by affected property owners. Traffic Engineering noted that property owners often support the idea of improved lighting on their block but object to actual placement which may light the interior of their homes at night or which requires additional poles and lines on their property. Lights in parks, identified also as a crime issue in section IV.B.4., are placed by the Parks and Recreation Department.

#### RECOMMENDATIONS

- 1. Broadway Improvements Approval of street tree placement to allow planting between Coal and Bell along Broadway is recommended.
- 2. Gibson West Planning for the Gibson West facility shall include measures to lessen the impact of the facility on the San Jose Neighborhood including improvements to local streets, construction of pedestrian and bike paths, landscaping buffers, and placement of bus shelters and benches.
- 3. Transit
- The City Transit Department should continue efforts to coordinate with new and existing industries in the South Broadway area on the timing of bus routes to match, where possible, shift hours with service provision.

- B. The City Transit Department should encourage private industries locating in the area to finance or contribute to the financing of bus shelters and benches along the routes used by their employees.
- 4. Bike Path The City's Bikeway Committee with assistance from the Implementation Office should assess the feasibility of using the Barelas ditch right-of-way in the San Jose neighborhood as a bike trail.
- 5. <u>Street Lights</u> Traffic Engineering shall assess the condition and location of existing street lights and the need for new lights.

## 4. Utilities

#### Background

The Facilities Review Board (FRB) has identified the need for a coordinated inventory program to deal with the public infrastructure including streets, water, sewer and storm drainage. The Transportation Department is currently the only department with an officially sanctioned inventory program. There is an identified and demonstrated need for an Administrative Directive or Council Resolution to accomplish the coordination between departments responsible for public facilities. Towards this end, the Infrastructure Inventory and Implementation Plan (Phase 1) was transmitted to City Council in March 1985. No action has been taken on it yet by Council.

According to the FRB Plan, South Broadway is within Infrastructure Area C, indicating second priority for inventory. Determination of priority is based on age of infrastructure. First priority area is the North Valley.

In the FRB plan a lead department in each area would be specified on the basis of need and inventory required. In area C, which encommpasses the South Broadway Area, the Water Resources Department would lead the inventory effort because of expected water and sewer replacent needs. This inventory would be complete in July 1986 and a development plan submitted to FRB in December 1986 including needs and requirements of all department members of FRB.

#### Water and Sewer

Some water and sewer lines were recently replaced prior to street improvements made by the Transportation Department, (see Map #9). The Water Resources Department will be conducting inventories in the area to assess the condition of lines beginning in July 1985.

#### Electric Service Transmission

The Municipal Development Department's Facility Plan: Electric Service Transmission and Subtransmission Facilities (1981 - 1991), shows the existing electric facilities network and describes a proposed action involving removal

of existing 46 kV line and construction of a new 115 kV subtransmission line in portions of the South Broadway Area. The preferred route for the new line would be east along Bridge and Stadium Boulevard from Sunset Road to an existing line at Arno Street. Construction would be in 1985. The new facility will include new steel poles, 80 to 100 feet, replacing existing wood poles that are 50 to 70 feet tall.

## Flooding and Drainage

Some portions of the South Broadway Area have been subject to flooding. Generally the area slopes from east to west with a noticable grade from Broadway Blvd. eastward. The railway bed and the freeway are both elevated and thereby act like dikes preventing westward runoff.

The State Highway Department, in building the freeway, elected to channel the runoff through culverts under the freeway rather than southward and then west to the river. These culverts discharge directly onto residential streets. According to City estimates made in 1978, approximately 28 acres of surface runoff from east of the freeway between Coal and Stadium Boulevard are diverted onto area streets.

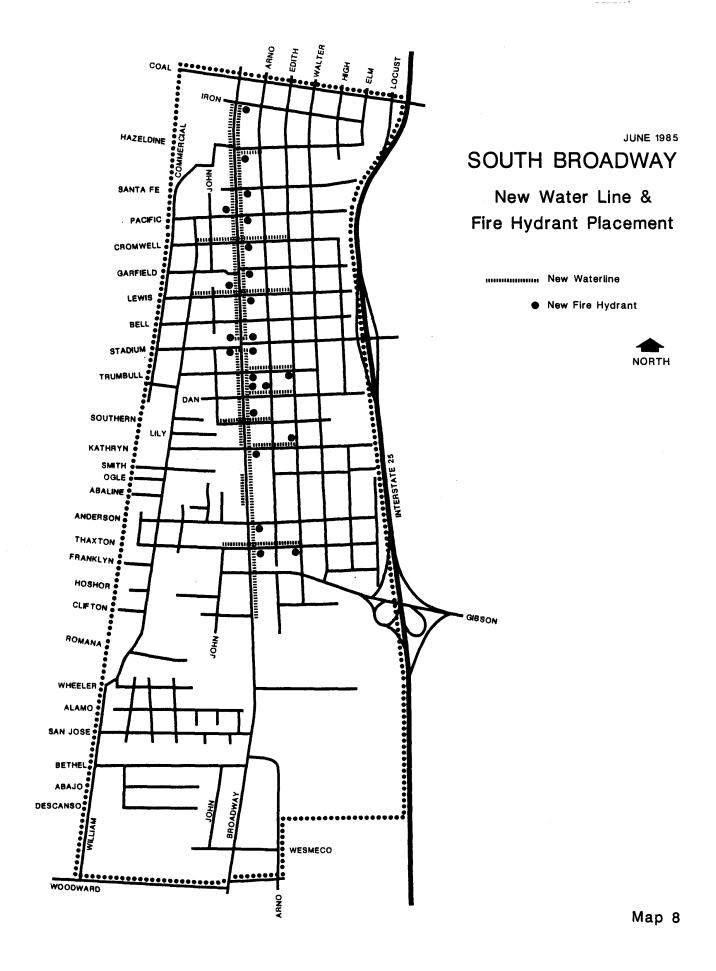
According to the Flood Insurance Rate Map, (FIRM - October 1983), there are several flooding zones in and adjacent to the area. In these zones water depths would reach between one and three feet in the case of a 100 year flood:

- 1. Commercial north of Pacific.
- 2. West of the railroad at Stadium and Second.
- 3. South of the sector plan boundary, in large areas currently agricultural in use.

The Albuquerque Master Drainage Study of 1981 lists and prioritizes improvements to be made to existing storm sewers and drainage facilities. There are six proposed improvements in the South Broadway area that will address the identified flooding problems:

- 24 inch storm drain system Santa Fe to Crommwell along Commercial to relieve flooding;
- 2. 1.5 acre detention pond and 48 inch drain from Broadway to Williams;
- 3. 36 inch drain from Williams to the railroad property;
- 4. 24 inch drain 200 feet east of Williams to Williams;
- 5. 24 inch drain from Bethel to Descanso; and
- 6. 24 inch drain from Broadway to John.

The City Drainage Ordinance (63-1982) regulates development according to flood information provided by the National Flood Insurance Map (1983). The Engineer's Study on Storm Hazards in Community Development Areas, City of Albuquerque, April 1975 by Gordon Herkenhoff and Associates needs updating because of the changes that have occurred in the area since 1975.



Mountain Bell

The main switching center for Mountain Bell service to the South Broadway area is located at 111 3rd Street, which also serves the downtown area. Service to this area was put in place in 1947 and Mountain Bell proposes to upgrade the existing facilities in 1986. The 1986 proposal to upgrade existing facilities provides for improvements including: replacement of copper facilities and modernization of the existing plant, including new cable and environmental planning hardware. Some of the proposed improvements may be done underground requiring excavation.

#### RECOMMENDATIONS:

- 1. <u>City Water and Sewer</u> The City should adopt an inventory and implementation plan for public facilities.
- 2. Utility Information Public safety education for underground facilities and other utilities should be encouraged through provision of lecture material, pamphlets, etc. to South Broadway residents.
- 3. Storm Hazards The City should update the storm hazards study for Community Development Areas.

## 5. Weed and Litter, Animal Control and Parks and Recreation

The South Broadway Neighborhoods identified the need for improved communication with the following City agencies: Weed and Litter, Animal Control, Parks and Recreation, and Police. It was clear from questions raised at community meetings that many residents do not know help is available or whom to contact when a problem arises. This plan identifies the need for improved communication between the residents and business people and departments identified above.

#### Weed and Litter

The Weed and Litter Department's recent activities in the area have been recognized and commended by residents. However, the area's image could benefit further from increased contact between residents and this department. In addition, an expanded effort to contact property owners living outside the area must be made to improve the appearance of rental units. Without involvement of these absentee owners, community cleanup programs will have a limited impact.

#### Animal Control

Some residents of the area did not know who to contact with problems related to stray or abused animals. The slow response time once calls were made to Animal Control was also noted. This could be attributed to the animal shelter's limited staff. Information on the individual owner's responsibility to maintain their animals and who to call with complaints would help to improve this situation.

#### Parks and Recreation

The Parks and Recreation Department has indicated that the number of existing Park and Recreation facilities in South Broadway are adequate in comparison to other areas of the City. The neighborhood is concerned about renovation and rehabilitation of existing facilities and the lack of adequate community center facilities in the Eugene Field area.

The question of whom to report problems to has also arisen in connection with parks and recreation facilities. This situation could be alleviated through community education and awareness programs.

The southern portion of the South San Jose Park has not been completed and lacks lighting. The residents have noted also that other facilities are inadequately lit.

Parks and Recreation Improvements scheduled for FY 1987 include:

- 1. Park development at John and Garfield SE which will serve the Eugene Field neighborhood;
- Addition to Dennis Chavez Center;
- 3. Playground equipment at Dennis Chavez Park;
- Insulation of the East San Jose Gym; and Renovation of Guadalupe Park. 4.

#### **RECOMMENDATIONS:**

- Improved Communication The City shall provide more information to ٦. area residents on available City services including those provided by: Weed and Litter, Animal Control, and Parks and Recreation, as well as: Fire, Police, and Human Services including programs related to health care, elderly care, youth development, day care, shelters for the homeless, and alcohol and drug and rehabilitation. information shall take the form of:
  - a) A public information manual describing the service or program, its hours, and phone number;
  - b) Lectures or presentations to neighborhood and business associations.

#### 2. Parks

- Α. The City shall complete the southern portion of the South San Jose Park.
- В. The City shall provide additional lighting to existing facilities.

## Social Issues

provision in the problems of human service South Broadway Neighborhoods clearly extend beyond the immediate boundaries of that area. Funding and policy for health care, day care, youths, elderly, the homeless, and emergency care programs are often determined at the state and federal levels and the availability and affordability of human services are pressing issues affecting the economy and vitality of the entire country. The problems of inadequate or inaccessable services however, are felt locally and it is at the local level that new methods and networks for providing those services and treating the ills are devised. Day care, elderly, and homeless issues were of particular concern to the South Broadway Neighborhoods.

## Background

In the Human Services Plan - Long Range Goals 1981, the Department of Human Services staff made a series of recommendations related to social service provision in the South Broadway Area. The study identifed the health needs of the following special populations:

- Low income children in need of dental care and dental education;
- 2. Infants of low-income mothers born under high risk conditions;
- 3. Low income elderly in need of home health and homemaker services; and
- 4. Those at risk of exposure to conditions conducive to disease and illness or life threatening situations.

A major issue is affordability of services to these groups. Those whose incomes are too high to qualify for subsidized care or too low to afford private care are especially affected by the limitations in service provision. Social Service facilities located in the South Broadway Area are listed in Appendix G. Many of these facilities are not based on the specific needs of South Broadway residents and serve needy populations outside of the area as well.

## 1. Elderly

Transportation is the major problem of the aged (and handicapped) according to the Office of Senior Affairs, Elderly Services Planning Task Force Plan Update, July 1980. The City currently does not provide any transportation service with wheelchair accomodations and federal grants for such services are unlikely. Volunteer drivers are difficult to recruit because of liability insurance problems and gas costs. Those most affected by this problem are the seniors who cannot use buses and do not qualify for mobility-impaired service.

Recommendations for elderly transportation services in the Albuquerque area were made by the Planning Task Force of Elderly Services. These include:

- 1. Education of officials on the need for additional funds for transportation services;
- Consolidating transportation services to increase coordination between providers; and
- 3. Increasing the role of volunteers in transportation.

The last recommendation can be applied at the neighborhood level through the associations and informal communication. Volunteer service does take place currently in the area. The Elderly Services Plan further recommends that "auxiliaries" of volunteers be formed and that agencies be encouraged to reimburse volunteer drivers for mileage where they use their own cars.

At the neighborhood level also, a network of individuals, families, churches and other contacts operates to provide services for elders. The Human Services Plan suggests that the social and medical support structures can further a "help-your-neighbor attitude." Changes to Medicaid and Social Service programs that might facilitate operation of local care networks and increased funding for such programs as Critical-In-Home-Care or Adopt-A-Senior Program were recommended by the plan.

The Coalition of Organizations for Resources for the Elderly (CORE) made up of State, County, City and health care agency representatives signed a written agreement to participate in case management, data collection and funding resource exploration. Provider agencies are encouraged to submit information on their individual activities to the publications Senior News and Senior Alert.

The Task Force also states that there should be a comprehensive documentation of unmet needs of the elderly. Assessment in the past has not directly involved the major agencies who deal with elderly issues. A comprehensive assessment would identify needs, give guidelines for expansion of programs and develop new programs to fill existing service gaps.

## 2. Day Care

The affordability and availability of day care are pressing issues in South Broadway as in other neighborhoods. The State of New Mexico allocates what is known as federal Title XX (Social Services Block Grant) funding for day care. This is a payment to day care providers to reimburse them for child care to low income families. The County limit on the program is 800 children. Eligibility for the program is determined by the State Human Services Department. One parent must be working or in job training and not earning more than minimum wage.

The State payment for each Title XX child as of July 1985 is \$7.50 per day. This is still not enough to fully cover the cost of care to most providers. Many centers do not take Title XX children because they are unwilling or unable to afford the additional cost.

There are currently three State licensed day care centers in the South Broadway area. In addition, there are an undetermined number of "family day care homes" providing day care in the area. Facilities with fewer than four children are not required to be licensed. There are problems of inadequate care and unsafe conditions of informal day care situations. Parents may be forced into less than satisfactory day care arrangements because of inability to pay for the higher cost of licensed centers with qualified staff.

The New Mexico Day Care Coalition distributed position papers in January 1985 on various issues related to day care. They noted the need to:

- Strengthen and revise existing state licensing and programming requirements to include annual licensing and program evaluation of all day care providers;
- Adjust vendor payments for Title XX day care based on actual costs;

- 3. Provide sufficient funds for vendor payments to meet the needs of all qualified families; and
- 4. Encourage employers, state, federal and local governments to provide incentives for the support of working families such as employer-sponsored day care.

#### 3. Homeless

Residents of the South Broadway area have expressed concern over the location of facilities for the homeless or other "residential group care facilities" and their effect on adjacent neighborhoods. Neighborhood residents fear that establishing additional facilities in the downtown area will attract more transients and "undesirables". They point out that transients tend to move through neighborhoods from shelter to shelter on a daily basis, causing problems for residents. While residents recognize the need for facilities, they feel they should not be concentrated in the downtown and adjacent neighborhoods like Barelas and South Broadway.

Agencies providing services for needy individuals note that they locate where their services are needed and that they provide services for low income residents as well as the homeless. There are 15 agencies providing emergency care services for the needy in the City including rent and utility assistance, clothing, food boxes, meals, overnight shelter, job referral, and health care (see Appendix G.) They provide services for low income residents, the homeless, the near homeless (those in danger of eviction), and those in transitional living situations (temporarily living with friends or family).

There are an estimated 400 to 900 homeless in Albuquerque's metropolitan area and currently 119 beds available for homeless men and 28 beds available for homeless women. An estimated 40% of Albuquerque's homeless are originally from Albuquerque. Unemployment and personal upheaval are the main causes of homelessness. Individuals may be temporarily homeless due to eviction, abuse, chronic substance abuse, chronic mental illness, and by choice.

The Bernalillo County Human Services Coalition held a forum in May 1983. Some of the recommendations related to the homeless included:

- 1. Encouraging networking among agencies serving the homeless;
- 2. Developing more facilities for women and children;
- 3. Developing services and housing for the mentally ill homeless;
- Coordinating donations of surplus from food companies, distributors and retail stores;
- 5. Publicizing limited availability of low income housing; and
- 6. Publicizing the targeted jobs tax credit (TJTC) program with potential employees.

The neighborhood is most concerned with the possible future location of facilites providing overnight shelter to transient individuals in the area. One facility for housing homeless, the Salvation Army, currently operates within the area boundaries at the very northern edge. Another facility existed in the area until recently, however, that did not provide the structure and regulated care that the Salvation Army's facilites provide. Unlicensed and unsupervised provision of shelter to transients disrupted the neighborhoods and caused disagreement between those responsible for providing facilities and residents who are concerned over their impact.

The City Zoning Code currently provides no definition for homeless facilities other than "group training home." Residential group care facilities were not common when the zoning code was drafted in 1975. "Rescue missions" or "halfway houses" are terms which are used in the code but not defined. There is a need to catagorize and define them in the Code and to determine in what zones they are appropriate and under what conditions. Without definitions there will be continued confusion over types of facilities and where they belong. The City Council has addressed the problem by consideration of a procedure for study involving creation of an advisory committee to assist staff in drafting amendments to the Zoning Code.

The neighborhoods have suggested steps to address the problem including a restriction that would allow facilities no closer than one-half mile from one another. In addition, they proposed South Broadway zoning identify specific types of residential group homes as conditional uses which would require notification and a public hearing before approval. Another recommendation made by the neighborhood is to require state licensing of such facilities where applicable.

#### **RECOMMENDATIONS:**

1. Elderly Care

- a. The Implementation Committee should lobby for additional senior programs and recommend changes to those existing programs which would make them more responsive to the needs of the informal local support network.
- b. The current volunteer efforts in the area made to provide services like transportation to the elderly should be recognized and encouraged by agency providers and by the neighborhoods themselves.

2. Day Care

The day care needs in this area are significant; however, they can best be addressed as part of a study to determine day care needs throughout the City. The study would include an examination of:

- a. Existing facilities
- b. Informal facilities
- c. Needs of mothers
- d. Projected future need for day care in Albuquerque
- e. Options for dealing with identified problems
- f. Economic and social benefit of improved affordable day care

#### Homeless

- a. The City Zoning Code shall be amended after research into issues of defining and locating types of residential group care facilities.
- b. The neighborhood and business associations in the area shall be notified of and involved in discussions concerning residential group care facilities that might be located in the area. Discussions should involve the nature and type of the facility, its size, and who it would serve.

c. Residential group care facilities including group training homes as defined by the Zoning Code, and other related uses including but not limited to halfway homes, drug and alcohol abuse centers, residential care facilities for the handicapped, rescue missions and other shelters for the homeless shall be a conditional use in South Broadway in zones in which they are allowed and located no closer than one-half mile from one another (see Appendix A.).

#### 4. Crime

The South Broadway neighborhood associations have identified several problems related to crime. These have been categorized into three general areas:

- 1. Crime and problem areas
- 2. Community relations
- 3. City wide perception

The types of crimes which occur repeatedly and have the greatest impact on the area, according to the neighborhoods there, include vandalism, burglary and drug related crimes. These crimes often take place in vacant lots, parking lots, parks, and residential areas near bars and clubs.

The City has little jurisdiction over the existing establishments and the police cannot permanently monitor those areas where crimes most often occur. However, the neighborhoods can begin work with the owners of the establishments and with the police to possibly identify problem individuals or groups. Residents in the area should also be aware of and report any potential liquor regulation violations. Copies of the liquor regulations are available from the State Liquor Control Board or from the establishment itself. Potential violations include sales to intoxicated persons and creating "public nuisances" including: "Loitering of habitual drunkards or intoxicated persons, lewd or indecent displays of profanity, rowdiness, undue noise, or other disturbances or activities offensive to the average citizen on the licensed premises, OR TO THE RESIDENTS OF THE NEIGHBORHOOD IN WHICH THE LICENSED PREMISES ARE LOCATED...". Penalties for violations include fines and/or license suspension. On the fifth violation, the Liquor Control hearing officer can revoke a liquor license. Violations should be reported to the Alcoholic Beverage Control Office, 841-6562.

Better lighting in parks and residential areas was also identified as an important need by neighborhood residents. New and replaced lights will discourage loitering and some types of vandalism in parks and parking lots. It is interesting to note however that graffiti is often painted on lighted walls where it will be visible at night. The issue of new street lights is also addressed in the Transportation Recommendations.

The organization of a crime watch program should have an impact on some of these problems. Crime watch will help people get to know one another and create a sense of community and territoriality that should improve area appearance. The issues of improved lighting, clean up programs, and trimming shrubbery and trees can be addressed by this program. If participation by a certain percentage of neighborhood is shown, neighborhood crime watch signs can be placed in the area to publicize the program.

A crime or "neighborhood watch" program would involve community assignment of block captains and regular meetings with Police Department representatives to discuss problems. A successful neighborhood watch program might be started on an area or block by block basis beginning with a model block where existing resident support is strong. The initial success could be used to encourage other blocks to begin meeting.

The second major issue identified by the neighborhoods was related to police-community relations. Area residents and business people currently have little personal contact with officers assigned to the area. Increased individual contact and departmental attention will improve relations. The "ride along" program which enables citizens to accompany officers on their patrols may also create better understanding between police and residents. In addition, police could present a more visible image by spending some portion of patrol time on foot, motorcycles or stopped at local establishments.

Many crimes go unreported because of confusion over what constitutes an emergency situation or because people don't think calling will do any good. Allocation of police resources is determined by the number of calls received from an area. Because of this, it is crucial that residents and business people promptly report crimes. Life threatening situations should be reported to the emergency number, 911, and all other crimes reported to the 766-7700 number.

The citywide perception of crime in the South Broadway area has an effect on many other problems including the viability of area businesses. South Broadway is generally perceived as a high crime area, however, 1984 statistics indicate that only 2% of all reported crimes occur in South Broadway. The percapita crime rate in South Broadway is comparable to the City as a whole.

Development of community gardens on vacant lots in the area would improve the area image and discourage some types of crime related to vacant properties. This suggestion was made in 1979 but was not carried out. Problems with this idea include difficulty with contacting owners of the lots and lack of coordination between area residents. The idea has however been successfully implemented elsewhere in the City.

#### **RECOMMENDATIONS:**

The Crime Recommendations are divided into two categories of direct short term and indirect long term action. Direct measures such as establishing a neighborhood crime watch program, are immediately tangible and would occur over a short term period. Indirect actions include longer term efforts such as improved communication between area residents and police.

## Short Term

- Crime Watch Program The City shall help the neighborhood and business associations institute a South Broadway Neighborhood Crime Watch Program.
- 2. Neighborhood Curfew The City should better enforce the neighborhood curfew requiring minors to be off the streets after 10:00 p.m.

3. Police Patrols The City Police Department should reanalyze the area patrol map if service and manpower are currently limited and should investigate the possibility of motorcycle police or foot patrol in the area.

## Long Term

- 1. Communication The City shall improve communication between police and the neighborhood residents, bar owners, and landlords in areas where recurring problems exist. Residents should be encouraged to spend a shift with an officer as a ride-along to improve communication.
- 2. Vacant Properties The City and neighborhood groups should encourage owners of vacant properties in problem areas to fence them off and/or to allow their use as community gardens.
- 3. Private Properties The City and neighborhood groups should encourage improvement of private property such as tree trimming, cleanup, etc. to improve the visual image and city-wide perception of the area.
- 4. Residential and Commercial Edges The City should encourage the creation of physical and psychological barriers between residential areas and commercial and manufacturing areas through landscaping and placement of neighborhood identification signs.

#### 5. Education

The schools which serve the South Broadway Neighborhoods Sector Area include Eugene Field Elementary School, East San Jose Elementary School, Washington Mid-School, and Albuquerqe High School. The two elementary schools are located within the Sector Development Plan boundaries.

The Eugene Field School is located at 700 Edith Blvd., S.E., and serves the area's population south of Central to Kathryn. The East San Jose School is located at 415 Thaxton Avenue, S.E. and serves the remaining Sector area from Kathryn to the city limits. The total population of the two elementary schools during the 1984-85 school year was 940 students, 491 at East San Jose and 449 at Eugene Field. Both schools have equally high attendance rates; the turnover rate at Eugene Field, however, is 8% higher than at San Jose. A few years ago test scores at Eugene Field were the lowest in the city, but a concerted effort by the APS Area Council and the Eugene Field School PTA has altered this situation significantly. The school still has a poor image among some parents in the area who would prefer their children attend Longfellow Elementary to the north.

Data from Albuquerque Public Schools on area literacy in English and educational level completed as well as the observations of the principals at East San Jose and Eugene Field indicate that training in basic communication skills and societal skills may be needed in the community for both students and adults. For a large percentage of students at both schools, 65% at Eugene Field and 86% at East San Jose, Spanish is the language used at home. These

figures reflect the ethnic make up of the school and community population which is primarily Hispanic. Over 82% of East San Jose students are Hispanic as are 72.7% at Eugene Field, which has a higher percentage of Anglo (17.4%) and Black (8.7%) students. Thirty percent of the Hispanic population at Eugene Field are Mexican immigrants. Over half the adults in the East San Jose and Eugene Field areas did not graduate from high school.

The elementary school principals say that much of their time is spent in providing basic societal skills to students' families. The amount of non-duty hours the staffs and principals of the schools contribute to the community is evidence that more family-oriented programs, especially in literacy training, are needed. Although programs which help develop the societal skills of the community operate in the area, such as training programs in the schools and at the John Marshall Community Center which offer programs in nutrition, home health care, and job skill training, etc., the need is far greater. An effective learning environment cannot occur if the interaction of the home and community is deficient.

The three year projection figures for enrollment at both elementary schools is 1036 students, an increase of approximately 96 students. Eugene Field School has already felt the pressures of increased enrollment. A current concern in this area is whether to upgrade the old school, which at 58 years is the oldest school in use in the Albuquerque school system. Alternatives being considered by the School Board and the neighborhood include renovation and expansion of the existing school building, demolition and construction of a new facility or construction of a new facility, and retention and remodeling of the old school into a community center. To some, the Eugene Field School appears outdated and represents general area neglect. For others, it is a positive contribution to the identity of the neighborhood, a community resource which is part of the quality and unique character of the area.

#### **RECOMMENDATIONS:**

- Community Education Additional community-related education classes for parents/adults and/or children should be undertaken, including literacy training, parenting, social skills, in-job training, nutrition, health, etc. and should be coordinated by A.P.S., U.N.M. and the City.
- 2. Eugene Field Renovation Area residents and the Albuquerque Public School Board should consider the positive impacts of retaining and renovating the Eugene Field School. Its demolition would mean the loss of an important structure which defines the neighborhood's character as well as loss of the opportunity for its use as a community center, (See Preservation Recommendations).

#### C Economic Development

#### Development Potential

Factors which guide the locational decisions of industries include availability of land, transportation facilities, proximity of skilled labor, proximity to other similar industries and area image. The South Broadway

industrial area, located generally between Gibson and Rio Bravo, can provide potential industries with many of these components and has an advantage over some other industrial areas with the amount of relatively low cost vacant land and the location of the area with respect to transportation facilities and the downtown area.

The cost of industrial land in the South Broadway area is generally lower than that of land in other industrial areas. Property in the county just south of the Plan boundaries ranges from \$20,000 to \$35,000 per acre. Industrial land in South Broadway is also in this price range. Comparable property north of the City can be three times as expensive.

The South Broadway industrial area has both railroad and freeway access. Additional transportation improvements currently underway or anticipated for the area include the widening of Rio Bravo Blvd., the Rio Bravo Bridge and the extension of Gibson Blvd. The South Industrial Sector Development Plan and the Airport Expansion Master Plan recommend placement of an additional interchange on I-25 at Woodward Road. These improvements would have impacts on land values and would further improve commercial and industrial development potential in the South Broadway Area.

Much of the currently undeveloped industrially zoned land in the area south of South Broadway is already served by electric utilities. If the scale of development proceeds as planned by the current owners of that land, extension of City services, such as water, may be necessary. City annexation will probably be required in the case of water and sewer extension. (Note also that this plan recommends an extension of the plan boundaries south to the City limits).

A number of factors may constrain the development of industrially zoned land in the area. A significant portion of the area south of Woodward and north of Rio Bravo is "prime farmland" as defined by the Soil Conservation Service of the United States Department of Agriculture. The major crops are alfalfa and perennial grasses which are grown on irrigated fields between the river and Broadway Blvd. The City and County Comprehensive Policies Plan states as a land use goal the maintenance of the separate identity of rural areas. Some types of heavy industry that might locate in this area would not be compatible with farming activities in adjacent fields.

The areas slated for industrial development are also adjacent to the river bosque and lie along the river bottom. Environmental questions related to the suitability of this area for heavy (M-2) industrial use including the suseptibility to 100-year flooding and water table depth, should be noted by developers and planners before actual development begins. Preliminary recommendations in the Southwest Area Plan note these concerns for farmland, open space and environmental impacts of new industry.

#### Development Strategy

The approaches to successful community-based economic development are varied. Past efforts have been directed toward the treatment of the results of economic decline through provision of services to support lower income or unemployed residents. Other methods provide incentives for the business community to invest in the area. A combination of methods in a comprehensive

approach tailored to specific needs and concerns of the South Broadway area is recommended. This strategy involves two parts:

- 1. Promotion and support for business development.
- 2. Stabilization of land use and zoning patterns.

## A. Promotion of Business Development

#### Past Attempts

The various attempts to improve the South Broadway community in the past have included the Housing Improvement Program from 1965 to 1975, Urban Renewal from 1970 to 1975, Model Cities from 1969 to 1976, and Community Development Block Grants from 1975 to the present. All of these programs were aimed at improvements that would be of overall benefit to the area.

One important effort made through Community Development funding was the short-lived South Broadway Economic Development Corporation (SBEDCo). SBEDCo was formed in 1980 as Albuquerque's first community development corporation and was intended to generate economic revitalization for the South Broadway target area.

A net outflow of dollars from the South Broadway Area was noted by the South Broadway Economic Development Corporation "Plan of Action, 1981-1984." SBEDCo estimated that only 12.3% of the goods consumed in South Broadway were purchased there. According to that study, the largest percentage of goods consumed in the area were purchased in the northeast heights. This outflow of dollars from the community might otherwise be spent to support local stores and, in turn, local jobs.

The idea behind SBEDCo and other federally funded community development corporations was to provide a tool for local level development through a community entity with the legal and corporate ability to create and run subsidiaries and ventures. The emphasis of the South Broadway corporation was on housing rehabilitation. The program also explored the feasibility of establishing a credit union and shopping facilities in the area. Industrial development alone was not seen as a means to achieve overall area improvement. Development, should entail not only economic growth, but also local control of the dollars that development might bring to the area. Emphasis was placed on smaller scale, labor intensive projects of direct benefit to those in need of jobs and housing.

SBEDCo ceased operations July 1, 1982 as the result of a Council decision not to extend funding. The reasons were related to political and jurisdictional concerns, particularly the overlap between some City and SBEDCo. functions in the area.

Problems with SBEDCo's operation were identified in an independent study of the organization, "Survey of the SBEDCo," November 1981, by Peat, Marwick, Mitchell and Co. This study pointed out SBEDCo's narrow emphasis on housing over direct but more difficult efforts at business development. Lack of ties to the business community and to individuals with financial and planning expertise hindered the organization's effectiveness. Such contact would have been necessary to successfully initiate demonstration projects in areas other than housing.

## Current Needs - South Broadway Implementation Committee

Three specific problems have been cited as impediments to commercial development in the South Broadway area:

- lack of business capital;
- inability of small businesses to compete effectively with larger retail facilties;
- 3. negative perception of the area by:
  - a.potential business people;
  - b.lenders;
  - c.customers.

These problems may be addressed through a comprehensive program that goes beyond the past attempts made in South Broadway.

According to the National Main Street Center, which has led over 150 successful commercial revitalization attempts in older small city urban areas, programs for commercial revitalization must be comprehensive, quality, and oriented to and based on an overall positive attitude of those involved. Public/Private partnerships are essential and programs must be oriented towards implementation of incremental changes based on each area's unique assets.

An "implementation committee" in the South Broadway Area intended to carry out a revitalization program could provide the foundation for economic development. It would involve a coordinated mixture of commercial, industrial, and neighborhood components. The committee would require effective representation from the areas targeted for programs, commitment from the City for support and technical assistance, active and ongoing communication with financial institutions, developers, and area residents.

The Main Street revitalization approach involves four components which address impediments to development. These are: organization, promotion, design and economic restructuring. Organization entails achieving commitment from the business community, neighborhood residents and others who can develop effective goals for the area. Promotion requires developing a marketing approach to encourage new commercial activity. Design components of the process entail improving the visual and physical aspects of the area. approach also emphasizes preservation of historic structures. would be relevant in some portions of the area, a primary focus in South Broadway would be on the final component of the revitalization process, Economic restructuring requires exploration of economic restructuring. various funding alternatives and ways to finance new and expanding Emphasis must also be given to job development. Employment of the area's labor force was identified by residents as being vital to successful development of the South Broadway Area.

The commercial revitalization and implementation effort in South Broadway should address the issues of; business involvement in the process, promotion of the area, design and appearance of the area, economic incentives for development and job development.

## Involvement of the Business Community

The improvement of economic conditions through coordinated City and private action is a key component of this strategy. That coordination to date has been difficult because of the limited involvement of businesses in the planning process. The analysis of SBEDCo noted that the lack of involvement of developers and individuals with business expertise in that organization's efforts was a stumbling block to the corporation's success. The involvement of businesspeople in the area is crucial to improvement of the business climate of South Broadway.

One tactic for increasing business involvement is the expansion of the existing business association in South Broadway to include smaller establishments and to build consensus for area development goals. The process of this planning effort has provided a starting point for this by providing a forum for discussions about development.

#### Promotion

The services and commercial activities provided in the South Broadway area are not well known to the city's general population. Any new commercial businesses relying on customers from outside the area must widely advertise and promote their services. This is difficult for smaller establishments because of the expense involved in effective advertising. Joint promotional activities between several businesses could however, provide small businesses with the opportunity to advertise their services city-wide.

Commercially active areas in other parts of town have the advantage of steady trade related to the concentrations of similar businesses in one area. Many stores choose to locate in these areas for this reason. Lighter commercial uses (C-l equivalent) located in the northern portion of South Broadway have the potential for promotion as part of a Broadway commercial district. Scattered individual stores which developed in a random pattern do not lend themselves to this approach. A plan for land use stabilization which would provide for location of neighborhood commercial uses along Broadway will help eliminate the problem of scattered and inappropriate commercial use on Broadway Blvd.

Heavy commercial activities in the southern portion of the South Broadway Area also have the potential to increase sales through joint promotional activities. Presently these uses are generally concentrated south of Gibson Blvd. and could benefit from marketing their services on the basis of positive location features such as freeway access and proximity to industrial sites.

## Design and Appearance

The visual image of the South Broadway area has an affect on business activity. The unique and often historic character of the neighborhoods as well as of individual buildings should be recognized, enhanced and preserved. This will improve the area's image and be of benefit to both the residential and business communities.

South Broadway Blvd. currently is seen as an unattractive, anonymous truck route, particularly in the portion south of Gibson Blvd. This southern portion is lined with industrial uses, has no curbing, no paved right of way, no landscaping and no consistent pattern of buildings. Within the next ten years it is likely that development will expand southward. An influx of new industrial uses is expected in connection with the development of the Schwartzman properties purchased by Jack Clifford and Company. The increased traffic on this portion of Broadway will increase its visibility and make improvement of this streetscape an important component for encouraging infill development.

The portion of Broadway north of Gibson is undergoing street and landscaping improvements that will have a positive impact on surrounding commercial and residential areas. This City effort can be built upon by addressing the condition and appearance of structures along this portion of the street. Some older residences can be altered for commercial use or rehabilitated for continued residential use.

The concerns expressed by the neighborhood residents for the improvement of South Broadway's image can be addressed through the treatment of the visually blighted Broadway streetscape south of Gibson and the individual structures in the neighborhood commercial section to the north.

## **Economic Incentives**

Any attempt to address economic development made by either the City or through an organization must examine the available funding sources for new or expanding businesses.

The importance of a strong organization supportive of business expansion and retention has been stressed with reference to funding availability. Banks may be more likely to lend where this support is demonstrated. In some other cities, banks have formed partnerships with neighborhood organizations to form loan pools for local ventures. The committee can provide the bank with screened applicants and program monitoring. The initial phase of such a program will require committee expertise, knowledge of the financing needs in the area and effective communication between the committee and potential lenders.

Economic development incentives which may be available include:

- a.tax benefits and tax increment funds
- b.small business loan guarantees and subsidies
- c.building and land "write downs".

Tax benefits include tax advantages for rehabilitation. A tax increment fund is created by putting the increased taxes from redevelopment of a project into a special fund for a five-year period to finance other area improvements. This approach first requires new businesses and so assumes some initial growth in the area. In order for these tax benefits to be established, the project area must be designated a "Metropolitan Redevelopment Area".

One example of a loan guarantee and subsidy program is the Downtown Development Loan Pool. The Loan Pool uses Community Development funds to subsidize a recipient's principal on a new project. Currently the boundaries of the area eligible for the loans does not include South Broadway. This boundary would have to be extended or a separate loan pool established specifically for the South Broadway Area.

The U.S. Small Business Administration (SBA) offers assistance to new or growing businesses through a loan program. The two types of loans are those available through a private lender and guaranteed by SBA, and direct SBA loans. This loans are available only to applicants unable to secure private financing. An applicant must have been turned down by two banks before applying.

Other SBA loans may aid firms dealing with energy conservation measures or "Small Business Investment Companies" who in turn supply equity and regular loans to small firms with unusual growth potential. This second special loan program should be explored by the area's development organization to determine the eligibility requirements and the possibility of becoming a "non-bank lender" in the South Broadway area.

"Write downs" enable potential developers to buy vacant land or buildings from the City at minimal cost for projects that they might otherwise be unable to undertake. The City has the ability to acquire, own, lease, improve or dispose of property in designated Metropolitan Redevelopment Areas.

SBEDCo examined the feasibility of creating a Credit Union for the area to provide a source of low interest loan money for business expansion. Their study identified potential problems with getting assets estimated at \$500,000 to make the venture self-supporting. The loan demand would exceed the available deposits making careful management critical to success. The committee should examine whether any conditions have changed which might make the establishment of a credit union feasible.

The City can also provide financing aid in the form of Industrial Revenue and Metropolitan Redevelopment Bonds. Industrial Revenue Bonds are currently available for industrial development projects in the area. Metropolitan Redevelopment Bonds require designation of the area as a Metropolitan Redevelopment area by the Albuquerque Development Commission and the City Council. See recommedation 4. in this section. Under this designation developers may qualify for property tax exemption and lowered interest rates for office and retail projects.

Designation of the area as an "Enterprize Zone" may be another method of encouraging new development. Such a zone would provide businesses locating there with state and local tax write-downs, exemptions. Designation would first require enabling State legislation.

#### Job Development

1980 Census figures for the South Broadway area show an unemployment rate of 14% for the area neighborhoods when the City-wide unemployment rate was 6.3%.

A neighborhood needs assessment done by SBEDCo in April 1981 identified those needs which were most important in the view of area residents. The need for jobs was the primary concern of those surveyed. Neighborhood residents also stressed the need for job development at the meetings held in conjunction with this planning effort. Job training, creation of new jobs and industries to provide them were major issues identified.

The City's role in job development activities such as these has varied with the federal and state governments' provisions for the purpose. The Job Training Partnership Act (JTPA) of 1982 was created by the federal government to benefit both employers and the unemployed through incentives for hiring low income and unemployed workers. It replaced the CETA program in 1983. The State job development program is the New Mexico Development Training Act which was designed to help new and expanding businesses train new employees. The Act provides for two types of training projects including in-plant or on the job training (OJT) and pre-employment training.

The agency with responsibility for carrying out the JTPA and the Development Training Act is "Work Unlimited." Work Unlimited offers free hiring services to qualified industries, on the job training, customized training, targeted jobs tax credits, and youth job development. Through Work Unlimited, some new industries locating in the South Broadway Area can benefit from pre-training of employees. Neighborhood and businessmen's groups can encourage local recruiting of qualified area residents. This effort involves communicating the need for jobs in the South Broadway area and coordinating that need with available job opportunities and qualified local area workers.

#### **RECOMMENDATIONS:**

- 1. Broadway Blvd South of Gibson Develop an improvement plan for South Broadway Blvd. south of Gibson to the specifics of sidewalk, curb and gutter treatment, repaving, and widening if necessary. Such improvements should take place in conjunction with any planned improvements or extension to Gibson Blvd. (See Utilities Recommendation). The improvement plan should incorporate elements from successful treatments of other heavy use roadways in the City.
- 2. Metropolitan Redevelopment Declare the South Broadway Area a Metropolitan Redevelopment area eligible for Metropolitan Redevelopment Bond financing.
- 3. <u>Development Zone Incentives</u> Investigate the possiblility of establishing an Enterprize Zone in the Area.
- 4. Adjacent Area Zoning Zone the area south of the plan boundaries SU-2/IP if and when it is annexed to ensure site development review because of the potential detrimental impacts of unregulated heavy industrial use adjacent to the bosque and agricultural lands.
- 5. <u>Business Promotion</u> A South Broadway Implementation Committee with a half time Implementation Coordinator and an Area office shall be established to facilitate business development in the area.

## 2. Stabilization of Land Use

The second major component of economic development in the South Broadway Area is the stabilization of land use patterns. Physical improvements, social issue recommendations, economic development strategies, and zoning recommendations all have a direct and cumulative effect in achieving desirable goals.

#### Summary

Zoning which is consistent with existing land uses and which takes into account the potential for new development will help to stabilize development in the area and encourage uses which are appropriate to the area's character. The land use categories are sensitive to the area's diverse land use pattern and promote development in suitable locations.

The zoning outlined in this Plan is SU-2, the Special Neighborhood Zone. This zone allows a mixture of uses that are combined to create appropriate land use categories in a given neighborhood, where coventional zone categories are inadequate to address special needs. SU-2 zoning is controlled by the description of land use categories in the Sector Development Plan; Site Development plan approval is required only when written into a specific land use category.

The South Broadway zoning is comparable with the zoning in adjacent Sector Plan areas. The North Barelas Sector Plan establishes HC/Heavy Commercial and HI/Heavy Industrial land use categories along its eastern boundary, which is compatible with the HC/Heavy Commercial and HM/Heavy Manufacturing zone categories in South Broadway. The Huning Highland Sector Plan includes MR/Mixed Residential and NCR/Neighborhood Commercial Residential uses which correspond to the MR/ Mixed Residential and NCR/Neighborhood Commercial Residential land use categories in the South Broadway Plan area.

In general, only pockets of development conform to the existing zoning in South Broadway. Single family residential uses exist in much of the area, now zoned for M-1, C-3, and R-3 or R-2 use. That original zoning was instituted in the belief that zoning for all uses would encourage development, and that any development was better than none at all. The manufacturing and heavy commercial uses that did develop have been, for the most part, unattractive and poorly buffered from residences. This has had the effect of destabilizing residential areas by creating pressure for conversion to more intense uses and impacting negatively on surrounding residential areas. The nature of some of the heavy commercial uses in the area have also made it less desirable to developers of lighter commercial uses seeking to locate in attractive areas with similar light commercial uses.

Owners of residential properties zoned for more intense uses may count on higher resale values for those properties. As a whole, this belief has not been substantiated. In many cases the size of a residentially developed parcel is inadequate for the more intense use. In general, commercial developers are more likely to acquire vacant land in other parts of the city which will not require demolition or replatting to develop. This, in part, accounts for the limited development of C-3 uses on Broadway Blvd., and M-1 uses on Commercial.

RECOMMENDATION: The SU-2 zoning shall be adopted as part of the 1985 South Broadway Sector Plan Update, with specific land use categories. (See Appendix A.)

Understanding the reasons for each land use category is crucial in the adoption of the SU-2 zoning for the South Broadway area. The general land use categories include:

- Residential Uses:
  - a. MR/Mixed Residential Use
- 2. Commercial Uses:
  - a. LCR/Limited Commercial Residential
  - b. NCR/Neighborhood Commercial Residential
  - c. HC/Heavy Commercial
- 3. Manufacturing Uses:
  HM/Heavy Manufacturing
- 4. Special Use: SU-1 Special Use
- 5. P-R (Reserve Parking)

The rational for these uses is as follows:

RESIDENTIAL AREAS

## 1. High Density Zoning in Single-family Development

Issue: Areas currently zoned for R-2 or R-3 (apartment zones) where actual use is predominantly single family in nature.

Discussion: Overzoning is a disincentive to home improvement and allows high density development which changes the existing character of the neighborhood. Negative impacts of such development include large numbers of units on small lots intended for individual homes.

Recommendation: Change zoning in to reflect the lower density use. (SU-2/MR - Mixed Residential Zone)

## 2. Small Lot size in San Jose

Issue: Many lots in the southern portion of the plan area are too small for development under current lot size requirements.

Discussion: Because of historic development patterns, the land in the San Jose area frequently does not meet the lot size requirements stipulated for residential development.

Recommendation: Allow for residential development that meets the smaller lot size requirements of the RT zone, 2,200 square feet, as conditional. (SU-2/MR - Mixed Residential Zone)

## 3. Appropriate Higher Density Residential Development

Issue: The potential for continued higher density development within residential development exists.

Dicussion: Throughout the residential areas there have been some apartments built and there is the potential for additional small apartment infill projects.

Recommendation: Allow higher density residential development that meets the R-2 requirements as conditional. (SU-2/MR - Mixed Residential Zone)

## 4. Industrial Zoning where use is Residential or Commercial

Issue: Areas currently zoned for industrial use (M-1, M-2) exist where actual use is residential or commercial in nature.

Discussion: This overzoning creates pressure for higher density intensive uses in otherwise single family or commercial areas. Many lots zoned for industrial uses are too small to accommodate industry.

Recommendation: Change zoning to reflect current use or nature of surrounding uses. (SU-2/NCR - Neighborhood Commercial Zone, SU-2/HC - Heavy Commercial Zone)

## 5. Industry Within Residential Areas

Issue: Pockets of industry exist in areas residential in nature.

Discussion: Continuing to allow the most objectionable industrial uses has a negative impact on surrounding areas.

Recommendation: Zoning should be designed to restrict the types of uses allowed in otherwise residential areas. (SU-2/HC - Heavy Commercial Zone)

## COMMERCIAL AREAS

## 1. Coal Avenue Development

Issue: Land on the south side of Coal Avenue is zoned C-2 for community commercial uses, but is primarily developed with single-family homes and apartments. The area from Coal to the south side of Iron Avenue between Broadway and Elm is also included in the Huning Highland Historic Overlay Zone. This Overlay Zoning requires review and approval for new building, additions, alterations and demolitions.

Discussion: In addition to the single-family uses and apartments which have developed in this area, there is potential for recycling of existing properties to light commercial and office uses. Because the Historic Overlay Zone makes demolitions and property assembly for new development very difficult, the larger land area needed for heavier-scale commercial uses is impractical in this area. The Limited Commercial Residential zone allows uses which can be developed within the small residences of the area, or in available vacant tracts. It is also more compatible with the Mixed Residential (R-1 based) zoning now in effect on the north side of Coal Avenue in the Huning Highland Sector Plan area. The Historic Overlay -38-

Zone was created in 1980, when the C-2 zoning of this area was already in place; the new regulations and requirements of the Overlay Zone constitute a change in neighborhood conditions which justifies this zone.

In addition, a lower intensity commercial zone will clearly be more advantageous to the community. In analyzing the land use patterns of the area directly south of Coal, it has become clear that the area is basically residential. Since the current C-2 zoning has been in place for some time without prompting C-2 level development, it is reasonable to conclude that the market for residential uses in this area is stronger than the market for commercial use. Future development at the C-2 level would be in conflict with the stable residential character of the area. Lighter intensity commercial uses, however, will be compatible with the existing residential development.

Recommendation: Allow limited commercial uses and residential development along Coal. (SU-2/LCR - Limited Commercial Residential Zone)

#### 2. Commercial Storefronts

Issue: Numerous older small buildings designed for commercial use are located within residentially zoned areas.

Discussion: The potential for local commercial activity to meet the needs of residents is restricted by zoning which only allows residential use. Many vacant storefronts exist which were once used for commercial purposes.

Recommendation: Allow limited commercial uses within residential areas. (SU-2/LCR - Limited Commercial Residential Zone)

#### 3. Broadway Blvd. Development

Issue: Development along Broadway includes single family residences, neighborhood commercial, heavy commercial and in some cases light manufacturing. The current C-3 zoning has encouraged this diversity of incompatible uses.

Discussion: The uses allowed in the existing C-3 zone discourage a focus on neighborhood related business development and improvement of residences. Heavy commercial activities inflate land values and have a negative impact on adjacent residential and neighborhood commercial uses. The impacts include parking problems, noise and visual blight. The shallow lot depth (less than 150 feet) along South Broadway and the prevalence of existing single family homes make C-3 development inappropriate.

Recommendation: Neighborhood commercial activity should be supported through a Neighborhood Commercial/Residential (SU-2/NCR) Zone. Existing uses and their expansion would be allowed as conditional uses. Medium density residential uses would also be allowed.

## 4. Stadium Development

Issue: The area along Stadium is primarily zoned R-3 with C-3 at the intersection of South Broadway. Much of the land is now vacant and the potential exists for some infill.

Discussion: Some commercial activities along Stadium would be appropriate because of existing freeway access and the proximity to the planned UNM Office and Research Park. A commercial zone allowing commercial and higher density residential uses would provide a development buffer between Stadium Blvd. and lower density residences to the north and south.

Recommendation: Neighborhood Commercial Zoning (SU-2/NCR) which allows residential development should be adopted to allow development of more intense uses along this arterial.

## 5. Gibson Development

Issue: Gibson Boulevard is a major arterial which generally separates residential areas to the north from industrial and heavy commercial uses to the south.

Discussion: The area can and does support heavy commercial and manufacturing uses. Freeway access creates the potential for more development activity to occur.

Recommendation: A SU-2/HC/Heavy Commercial Zone should be instituted in the area of Gibson Blvd. This zone would allow existing uses, heavy commercial uses and some light manufacturing. Existing homes in the area should be considered approved conditional uses.

#### MANUFACTURING AREAS

#### 1. Industrial Zoning Abutting Residential Use

Issue: Several areas currently zoned for industrial use border on residential areas.

Discussion: Such zoning provides no transition between the highest and lowest intensity uses. Abutting industrial zoned property provides a disincentive for home improvement in surrounding residential properties as homeowners are unlikely to make substantial changes to homes which would be negatively impacted by future industrial development. In many cases property zoned for industrial is used for commercial purposes.

Recommendation: Heavy Commercial Zoning (SU-2/HC) would provide a commercial transition between manufacturing and residential uses.

#### 2. Light Industrial Uses

Issue: There are some light industrial/manufacturing uses that currently exist in otherwise heavy commercial areas.

Dissussion: Many light manufacturing activities are not particularly incompatable with residential uses and may be less offensive than heavy commercial uses.

Recommendation: Allow light industry (M-1) uses as conditional in heavy commercial areas. (SU-2/HC - Heavy Commercial Zone)

## 3. Intense Industrial Uses

Issue: The highest intensity industrial uses are currently allowed.

Discussion: Much of the industrial zoned land is relatively close to residential areas.

Recommendation: Provide a manufacturing zone for M-1 uses with M-2 uses as conditional. (SU-2/HM - Heavy Manufacturing Zone)

#### **EXISTING USES**

Issue: Zoning changes in this plan make some existing uses non-conforming. Non-conforming status may have a negative impact on existing uses.

Discussion: Non-conformance might stifle potential expansion and growth of some existing uses that generally contribute to the economic vitality of the area. Plans for new development on currently vacant properties would also be negatively impacted by the institution of zoning which did not allow the proposed use. Under some conditions the development of these properties for uses allowed in the zoning that applied before the adoption of this Plan may be appropriate. Zoning applies to a specific property not an individual owner. Sale of a property does not change the zoning.

Recommendations: The Sector Plan should allow existing uses not permitted in the proposed zoning as approved conditional uses. Such uses would not require a hearing to become conditional. Expansion of existing uses not permitted in the proposed zoning would be conditional and would require review in a public hearing. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 42.C.1 of the Comprehensive City Zoning Code. (See Appendix A)

#### South Broadway Extension and Zoning

The area south of Woodward Road, west of Arno Street, and east to Hill Street, is included in the Sector Plan. This area is presently zoned for M-2 uses and is located within the city limits. The extension incorporates land uses similar to those within the Sector Plan boundaries. The General Electric facility is split by the existing sector plan boundaries with one part of the plant north of Woodward and administrative offices south of Woodward, outside of the Sector Plan boundaries. The extension would incorporate all of the plant.

The zoning in this area is HM/Heavy Manufacturing which is similar zoning to the abutting area within the current boundaries. HM zoning restricts some heavy manufacturing uses and requires landscaping where those uses abut existing residential uses and streets.

Recommendation: The extension shall be included within the South Broadway Sector Plan Boundaries, and SU-2 zoning for HM uses shall be implemented as part of this plan.

#### V. PLAN IMPLEMENTATION

A significant problem identified by the neighborhoods was the lack of an implementation strategy in the 1979 Plan. Development of an Implementation Program to carry out the major recommendations of this plan will foster commitment from the neighborhoods and the City toward improving the area and create a measure of accountability to ensure that the recommendations of this Plan are accomplished.

The responsibility for carrying out Plan recommendations should be a cooperative effort on the part of the community and the City. The Eugene Field, San Jose and John Marshall Neighborhood Associations, South Broadway Business Association, Southwest Organization Project, Eugene Field and East San Jose Schools, CAG, various city agencies and other organizations, and individuals have been involved in formation of the draft recommendations. These people have a special stake because of their involvement with the area. It is therefore necessary and appropriate that they become part of the continuing implementation effort.

#### **RECOMMENDATION:**

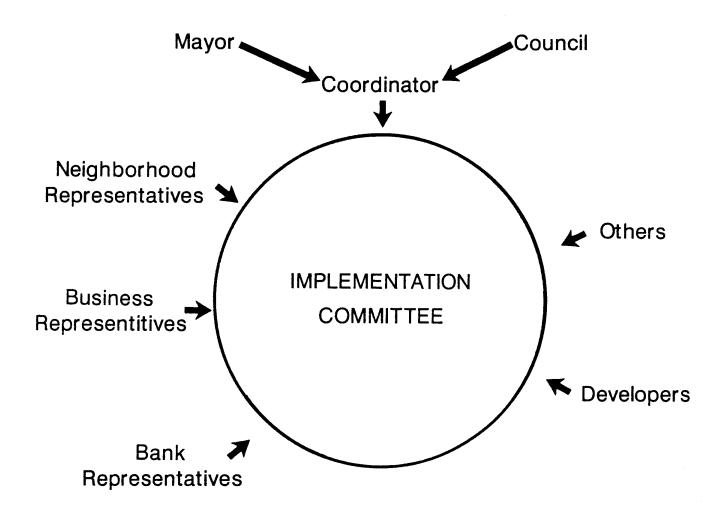
Implementation A South Broadway Implementation Committee with a half time Implementation Coordinator and an Area office shall be established within six months of the adoption date of this Plan to operate for a period of four years.

#### Guidelines:

- a) Committee members shall be initially appointed by the Mayor's Office in consultation with the City Councillor for District 3. Representatives from area neighborhood associations, the business associations, industrial organizations, financial institutions, and the City should be included. Additional representatives should be appointed to provide financial and marketing expertise and to balance representation of residents, merchants and property owners, and of age, gender and social groups.
- b) The Implementation Coordinator position shall be chosen by the City and the Committee and hired for a City term position for a period of one year. In subsequent years funding for this position and the entire program should be increasingly derived from neighborhood sponsored efforts and alternative sources such as Community Development Block Grants and private foundations such as The Albuquerque Community Foundation.
- c) The primary activities of the Implementation Program shall include implementation of Physical, Social, and Economic Recommendations of the Plan including:
  - 1) Housing Recomendations. Provide technical advice, planning, and organizational support for housing activities. Assist homeowners and potential homeowners with loan applications and financial advice through contact with area lenders.

- 2) Preservation/History Recommendations. Assist area residents with historic register nominations, and provide information on area history to promote recognition of the historic character of the area.
- 3) Transportation/Traffic Recommendations. Ensure installation of neighborhood improvements With construction of the Gibson West arterial street, including possible use of the Barelas Ditch right-of-way as a bike trail.
- 4) Social Issue Recommendations. Institution of a Crime Watch Program in the area, as well as other recommendations.
- 5) Economic Development Recommendations. Promotion of business development in the area.
- 4) Miscellaneous recommendations regarding improved communication between City Departments and area residents.
- d) The Committee shall make all meetings open and accessible to the public.
- e) The Committee shall monitor development in the South Broadway Area and submit an annual report to the Mayor and the City Council at the end of each year on its progress including proposed changes or amendments to the Sector Development Plan.
- f) At the end of the Committee's forth year of operation, it shall submit a report to the Mayor and the Council which summarizes its activities, sets priorities and makes recommendations for the next update of the South Broadway Neighborhood Sector Development Plan.

# South Broadway Implementation Committee



## SOUTH BROADWAY SU-2 ZONING LAND USE CATEGORIES

MR - Mixed Residential

LCR - Light Commercial Residential

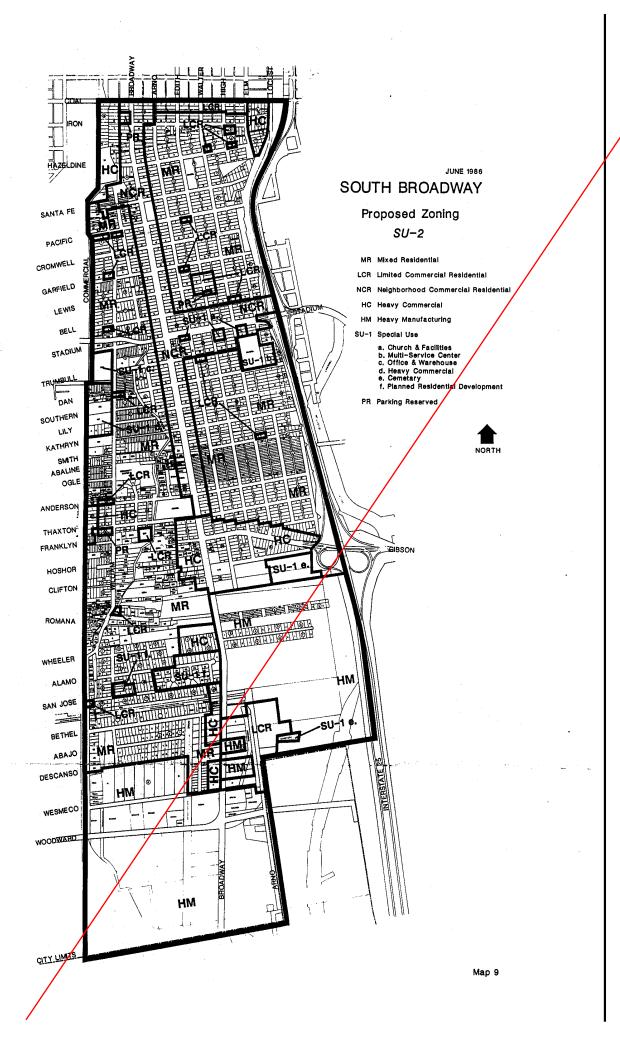
NCR - Neighborhood Commercial-Residential

HC - Heavy Commercial

HM - Heavy Manufacturing

SU-1 - Special Use

P-R - Reserve Parking



## APPENDIX A

#### ZONING South Broadway (SU-2)

The South Broadway Neighborhoods Area is zoned SU-2 Special Neighborhood Zone, Redeveloping Area, as provided in the Comprehensive City Zoning Code, Article XIV, Chapter 7 of the Revised Ordinances of Albuquerque, New Mexico, 1974. The land uses in the South Broadway Area are governed by the land uses shown on the attached map.

I. The Mixed Residential /MR land use corresponds to the R-1/Residential Zone in the Comprehensive City Zoning Code with the following exceptions:

#### A. Conditional Uses:

- Conditional uses shall include uses listed as conditional in the R-1 zone, and in addition:
  - a. Uses listed as permissive and as regulated in the R-2 Zone and as regulated except Group Training Homes.
  - b. Churches and other places of worship, including incidental recreational and educational facilities.
  - c. Nursing or rest home with a maximum of six people (provided that there is a resident caretaker, and it is licensed by the State).
  - d. Libraries.
  - e. Fire Stations.
- 2. Group Training Homes as defined for conditional use by the City Zoning Code are not allowed.
- 3. Existing churches and other places of worship and incidential facilities shall be considered an approved conditional use.

## B. Lot Size:

Minimum lot area shall be 6,000 square feet except for lots developed with houses shall be 5,000 square feet per house; a house lot shall have a width of not less than 50 feet.

II. The Limited Commercial Residential/LCR Zone corresponds to the RC /Residential Commercial Zone in the City Zoning Code with the following exceptions.

#### Permissive Uses:/

Non-Residential uses listed as permissive are not limited by floor area.

## Conditional Uses:

1. Existing legal non-conforming uses or uses which become non-conforming upon adoption of this plan are approved conditional uses (see text, page 41, "EXISTING USES").

- 2. Expansion of uses existing as of adoption date of this plan are conditional uses.
- 3. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 42.C.l. of the Comprehensive City Zoning Code.
- III. The NCR/Neighborhood Commercial Residential land use corresponds to the C-1 Neighborhood Commercial and R-2 Residential Zones in the City Zoning Code with the following exceptions:
  - A. Permissive Uses:
    Retail sale of alcholic drink for consumption off-premise is not a permitted use.
  - B. Conditional Uses:.
    - 1. Uses permissive in the C-2 Zone except:
      - Retail sale of alcholic drink for consumption off-premise is not a conditional use.
      - b. Outside storage is not conditional use.
    - 2. Existing legal non-conforming uses or uses which become non-conforming upon adoption of this plan are approved conditional uses (See text page 39 "EXISTING USES").
    - 3. Expansion of uses existing as of adoption date of this plan are conditional uses.
    - 4. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 42.C.l of the Comprehensive City Zoning Code.
- IV. The Heavy Commercial/HC Yand use corresponds to the C-3 Heavy Commercial Zone in the Comprehensive City Zoning Code with the following exceptions:

#### Conditional Uses:

- Uses conditional in the C-3 Zone.
- Uses permissive in the M-1 zone are allowed as conditional.
- 3. Existing legal non-conforming uses or uses which become non-conforming upon adoption of this plan are approved conditional uses (See text page 39 "EXISTING USES").
- 4. Expansion of uses existing as of adoption date of this plan are conditional uses.
- 5. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 42.C.l of the Comprehensive City Zoning Code.

- V. The Heavy Manufacturing/HM land use corresponds to the M-1 Heavy Manufacturing Zone in the Comprehensive City Zoning Code with the following exceptions:
  - A. Conditional Uses:
    - 1. Uses permissive in the M-2 Zone.
    - 2. Existing legal non-conforming uses or uses which become non-conforming upon adoption of this plan are approved conditional uses (See text page 39 "EXISTING USES")
    - Expansion of uses existing as of adoption date of this plan are conditional uses.
    - 4. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 42.C.l of the Comprehensive City Zoning Code.
  - B. Landscaping Requirements:
    A minimum landscaping strip of five feet shall be provided along all perimeter property lines where they about residentially zoned property and the public right-of-way for major streets. A landscaping plan adhering to requirements listed in Section 40.J. of the Comprehensive City Zoning Code shall be submitted and approved by the Zoning Enforcement Officer, prior to issuance of a building permit.
- VI. The SU-1 land use corresponds to the SU-1 (Special Use) Zone in the Comprehensive City Zoning Code.
  - A. Existing SU-1 Zoning will remain unchanged and zoned SU-1.
  - B. Existing cemetaries will be zoned to SU-1 for cemetaries.
  - C. In areas zoned SU-1 for Office and Warehouse and SU-1 for Heavy Commercial Uses/HC, individual premises shall be evaluated for design of their site development and landscaping plans when new development is proposed. In making decisions on such plans, special care shall be taken to minimize adverse effects on nearby residences.
- VII. The PR land use corresponds to the P-R (Reserve Parking) Zone in the Comprehensive City Zoning Code.

#### APPENDIX B.

#### FUNDING SOURCES

Below is a list of possible funding sources which may provide the means of implementing proposed recommendations in this plan.

- 1. Housing and Community Development Funds (HCDA) money granted by the Federal Government to the City used primarily for housing and community development. Such funds permit the City some latitude on dispersement.
- 2. Capital Improvement Program (CIP) These funds are distributed by the City Capital Improvements office on a priority basis.
- 3. Albuquerque Community Foundation This foundation is building its endowment through matching large local grants from national foundations. Through a competition application process, ACF channels funds to programs of local non-profit organizations or public agencies.
- 4. Community Reinvestment Act of 1977 This Act requires that private lending institutions to meet the credit needs of mid and lower income customers.
- 5. City Business Innovation Center A non-profit agency developed specifically for development of small businesses which is publicly and privately funded. The program is designed primarily for industrial businesses.
- 6. Community and Economic Development Action Fund (CEDAF) Loans developed for beginning or expanding businesses, distributed through Housing and Community Development.
- 7. Urban Enhancement Fund City Council Enactment #65-1983 (establishing the Urban Enhancement Trust Fund) specified that Trust Fund project areas would include but not be limited to:
  - 1. Landscaping and otherwise beautifying the City's major streets.
  - 2. Developing and landscaping paths for bicycles and pedestrians.
  - 3. Developing and landscaping major parks.
  - 4. Public improvements which promote neighborhood identity and pride.
  - 5. Promoting the development of the City's downtown core.
  - 6. Conserving historic buildings and historic districts.
  - 7. Landscaping and beautifying existing public buildings and other public facilities.

- 8. Matching Funds joint funding programs designed on a 1 1 or 2 1 basis using public and private money.
- 9. Neighborhood Incentive Fund a fund created by the City to allocate money to redeveloping neighborhoods
- 10. Local Economic Redevelopment Main Street Program funding designed to parallel the National Trust's Main Street Program focusing on commercial revitalization. Example 1/3 City funded, 1/3 Community Development funds, and 1/3 local.
- 11. <u>Metropolitan Redevelopment Bonds</u> appropriated in designated as <u>Metropolitan Redevelopment Areas.</u> (See Economic Development Section)

#### APPENDIX C.

#### ANIMAL CONTROL

The goals of the Animal Control Division are to protect citizens from annoyance and/or injury by animals; and to protect animals from cruelty, abuse, or neglect by citizens.

The Animal Control Division of the Environmental Health Department is responsible for the enforcement of the Albuquerque Animal Control Ordinance under Article II of the New Mexico State Laws, which deals with animals and rabies control. This Division is charged with the protection of the citizens from animals and the protection of animals from cruelty and abuse. The Animal Control Division employs a staff of 56. The staff consists of administrative and clerical workers, animal control officer, veterinary staff, a publicity person, and kennel workers. The Division provides kennel facilities on a contractual basis to Kirtland Air Force Base and Bernalillo County Animal Control, in addition to the animal population of Albuquerque.

The Animal Control Division has a staff of twenty three animal control officers, with approximately six to eight on duty on any shift. These officers are required to patrol all areas within the City limits. The average response time to priority calls is approximately twenty minutes. Priority calls induce response to animal bites, injured and vicious animals, and animal nuisance complaints.

The animal control center provides services between the hours of 6:00 a.m. to 9:00 p.m. on all matters regarding animal control law. Between 9:00 p.m. and 6:00 p.m., there is emergency response only. Emergency response is response in life threatening situations.

#### Public Services Offered

- Impoundment of stray animals.
  - a. 6:00 a.m. to 9:00 p.m. impoundment
  - b. 24-hour public impoundment
- 2. Dead animal pickup 8 hours/day from 6:00 a.m. to 2:00 p.m.
- 3. Euthanasia of owner animals and unwanted strays.
- 4. Complaint abatement The Center answers all complaints dealing with the Animal Control Ordinance.
- Public information The Center provides tours of its facilities and will provide lectures, leaflets and films on Animal Control.
- 6. Adoption of animals The Center encourages adoption of availabale animals from 10:30 a.m. to 5:00 p.m., Tuesday through Saturday.
- 7. Reunion of owners with lost animals The Center will call or write the registered owners of animals wearing rabies tags.
- The Center rents cat traps to help citizens with stray cat problems.
- 9. The Center maintains comprehensive rabies vaccination records on animals vaccinated in the Albuquerque metropolitan area.

### APPENDIX D. WEED AND LITTER

The City of Albuquerque, Weed and Litter Division is continuously involved in the South Broadway area. It is an area from which many resident complaints are received by the Division. Complaints are directed to the Code Enforcer who in turn verified the violation and contacts the property owner or responsible party to correct it. The Code Enforcer is authorized to note areas of violation that a complaint has not been received on, and takes the necessary steps to get it corrected. Failure to comply may result in the violator receiving a citation, or City crews cleaning the property and a lien being placed on it. The Code Enforcer makes regular inspections and re-inspections on an average of three days a week.

Other services to this area include the use of summer youth employment programs. The Division coordinates with Youth development, Inc. to assist their summer youth program with equipment and transportation. The Division also utilizes Community Service workers assigned through the courts to assist Weed and Litter crews in clean up efforts; this is a regular service provided to this area.

The Refuse Division conducts a special large item pick up in the area every April, August, and December. Every Wednesday during these months, a special collection truck hauls away large items free of charge. The only requirement is that residents place items to be hauled off at the curb. The Code Enforcer has acted as a liaison between residents and the Refuse Division to assist in this operation.

One area that has required special attention is that which is located between Broadway and the Railroad tracks. Several transients have been known to live there, in tents and/or cars. This area is cleaned once a week by Weed and Litter Personnel and by Community Service Crews.

Twice a week on Monday and Thursday, weed and Litter Crews service the 55 gallon trash receptacles that are set up at Edith and Iron, and Garfield and Edith. Three others were set up in the area, but they are now missing. Other trash receptacles have been removed from Broadway and Trumbull at the property owners request. Graffitti removal as a service to this area has been discontinued as federal funds have been lost.

## APPENDIX E. FIRE

Fire Station #2, located at 301 High Street, is the fire station which currently serves the South Broadway area. Emergency Rescue is served by Fire Station #1 located at 724 Silver, S.W. Average response time for fire and rescue service in South Broadway is four minutes, which is comparable to average response time for the City. The Capital Improvements Program is proposing relocation of Fire Station #2 southward to Stadium and Arno in the next several years.

### APPENDIX F. PARKS AND RECREATION

The facilities available to the South Broadway Neighborhood are as follows:

Community Centers - Dennis Chavez, East San Jose, South San Jose
Parks - Dennis Chavez, South San Jose, East San Jose, Guadalupe, Fred
Calkins
Pools - South Broadway
Tennis Courts - South San Jose (2), Dennis Chavez (1)

Most of these improvements were funded either totally or in part by various Federal programs such as: Community Development, the Land and Water Conservation Fund, HUD's: "Legacy of Parks" and "Urban Parks."

Park Maintenance Contacts:
Community Centers - Building and Grounds
Community Center Division - 766-7427

Swimming Pools and Grounds
Aquatics and Special Programs Division - 766-7430

Regular Parks
Park Management Division - 823-4062

## APPENDIX G. SOCIAL SERVICE FACILITIES IN THE SOUTH BROADWAY AREA

#### Health Care Facilities

COMMUNITY DENTAL SERVICES (AND DAY CARE) Gloria Candalaria 2116 Hinkle SE 265-4683

Services: Three Dentists; one full time and one part time providing dental

Use (approx):

Funding: Community Development, State Health and Environment, Sliding scale.

EXPANDED FOOD AND NUTRITION PROGRAM Joanne Roman John Marshall Center 242-8176

Services: food and nutrition education to low-income families, 4-H youth club,

Home vegetable garden Project, School presentations.

Use (approx): County-wide, 500 families, 2000 youth last year

Funding: Federal through cooperative extension, USDA

ALBUQUERQUE FAMILY HEALTH CENTER 1316 Broadway SE 766-4334

Services: General medicine, immunizations, fees on sliding scale, Title 19 accepted.

Use (approx): Area residents, 46 each day

Funding: Patient fees - 30%, Federal 330 funds - 70%

SOUTH BROADWAY MATERNAL AND INFANT CARE Janet Kelton John Marshall Center 277-2156

<u>Services</u>: Family Planning, Prenatal Care, Infant Clinic, Birth Control, two part time doctors, one registered nurse, one LPN

Use (approx): Area residents, 130 per week

Funding: Bernalillo County Medical Center, Federal, State and private.

In the Human Services Plan - Long Range Goals 1981, the Department of Human Services staff made a series of recommendations related to social service provision. They noted that medical services were not affordable to many who are either too rich to qualify for subsidized care or too poor to afford private care. The study identifed the needs of the following special populations:

- 1.low income children in need of dental care and dental education,
- infants of low-income mothers born under high risk conditions,
- 3.low income elderly in need of home health and homemaker services
- 4.those at risk of exposure to conditions condusive to disease and illness or life threatening situations.

#### Elderly Care

HOME CARE HOMEMAKERS Marlene Haines John Marshall Center 842-0511

Services: Homemakers with experience in working with the elderly and disabled provide services for those groups such as grocery shopping, housework, etc. Use (approx): City-wide, 318 per month

Funding: City and State and some client fees

NUTRITION PROGRAM FOR THE ELDERLY John Marshall Center 766-4913

<u>Services:</u> Daily hot meals, Arts and Crafts, Legal services, Housegreeting, Transportation aid.

Use (approx): Area residents, 155 each day

Funding: City

MI CASITA 416 Arno SE 242-3019

Services: Home for elderly and disabled Use (apprx): City-wide, 16 residents Funding: State supplemental income

#### Youth Related Programs

SOUTH BROADWAY YOUTH DEVELOPMENT Maimie Watson John Marshall Center 247-9194

<u>Services</u>: Counseling for youth and families, Drug and alcohol counseling, tutoring, Workshops and Seminars, Scouting

Use (approx): Area residents, 250 for counseling yearly, 40 drop ins daily

Funding: Community Development, State Health and Environment Dept.

YOUTH DEVELOPMENT INC. Janet Schafer John Marshall Center 766-5074

Services: GED preparation program, work under JTPA (Joint Training Partners

Act, Work Unlimited)

Use (approx): City-wide, 100 yearly

Funding: City Employment Development Office

#### Day Care

Telephone interviews were conducted with the three day care facilities in the South Broadway area.

SOUTHSIDE DAY SCHOOL Susan Dixon, Director 1200 Edith SE 243-6288

Capacity: 53

Number Enrolled: Reaches capacity most of the time Funding: Percent receiving Title XX subsidies - 50%

Ms Dixon, the school director, feels the more day care centers are needed in the South Broadway area. She sees a special need for a program for pre-school children whether or not the parents are working. She is extremely concerned about the number of unattended pre-school children, often neglected, that are in this area. "If these children could be in a pre-school program two days a week, it would make better persons (of them) by providing a positive environment."

NEIGHBORHOOD NURSERY Verena Smith 1224 Walter SE 842-8986

Capacity: 19

Funding: Percent receiving Title XX: 0

Number enrolled: Full to capacity

Ms. Smith, center Director, said she has to turn children away every day because she can't take them due to insufficient space. She is considering renting a larger facility in order to accommodate more children.

Ms. Smith is concerned about the number of children (school age) who are not attending school. This includes elementary, mid-school, and high school age children. She couldn't comment on specific cases of pre-school children who are unattended.

CHRISTINA KENT DAY CARE NURSERY Katrina Huffaker - Director 423 Third NW 242-0557

Capacity: 50

Number enrolled: Full to capacity

Funding: Not litle XX - The program is for low-income families and is funded by United Way. IT always has a full waiting list (approximately 50) and receives about five calls a day.

Ms. Huffaker, school Director, sees a great need for good quality day care in this area of the city. Although she can not comment on specific cases, she

feels there are children of working mothers who are unattended during the day because there area no options. The mother must work and there is no day care available that they can afford. Many have no transportation to the day care centers because they bus to work.

#### SHELTERS FOR THE HOMELESS:

Good Shepard Refuge

601 2nd SW

Kirtland AFB Family Chapel, Kirtland AFB

Albuquerque Rescue Mission

509 2nd SW

Jail Annex 1304 4th NW

Salvation Army 400 John St. SE

Haven of Love 4025 Isleta SW

Reach Out To Jesus 521 8th St. SW

Halfway House for Ex-Offenders:

La Pasada 2209 Fourth NW

Shelter For Victims of Domestic Violence: Address Confidential

Food, Clothing and Other Services:

First Baptist Church 101 Broadway NE

The Storehouse 106 Broadway SE

First Methodist Church 4th and Lead SW

Roadrunner Foodbank 1119 Edith SE

Baptist Neighborhood

St. Vincent de Paul

Center 1020 Edith SE 714 4th SW

The following agencies are located in the South Broadway Sector Development Plan Area:

Salvation Army Emergency Lodge 400 John St. SE 242-1416

Services: 24 hour a day emergency services including food and shelter, information and referral, crisis counseling, limited grocery orders, clothing, household items, rent and utilities assistance, clearing bureau.

Use: Usually the unemployed, 1000 local and 500 transient needy served monthly.

Roadrunner Foodbank 1119 Edith SE 247-2052

Services: Provides salvage food (edible but not saleable) from stores, homes

and foodbroker to the needy. Works with other agencies and direct services to families referred by agencies for emergencies. Use: 111,000 people statewide.

Baptist Neighborhood Center Foodbox 1020 Edith SE 247-2552

Services: Provides foodboxes for needy residents in the SE area of Albuquerque. Use: Distributes approximately 12 foodboxes per day.

#### 0ther

ALBUQUERQUE MEDIATION CENTER Barbara Levi, Director John Marshall Center

#### APPENDIX H

#### HISTORIC STRUCTURES

BUILDINGS AND DISTRICTS IDENTIFIED AS PROBABLY ELIGIBLE FOR THE STATE AND/OR NATIONAL REGISTERS OF HISTORIC PLACES

These properties are those which appear to have been little changed since they were built. They are "visible history" in that they are excellent examples of the kinds of homes and commercial or community buildings being built many years ago in this area. The history of these buildings has not yet been investigated; knowing their builders and who lived in them or how they were used will add even more to their contribution to the the distinctiveness of the South Broadway neighborhood.

- 922 Arno SE -- Built around 1900, this is an especially fine example of the elaborate wood decorations popular in Albuquerque for over 30 years after the railroad came in 1880. Many of the well-to-do citizens of Albuquerque during these years built their houses along Arno and Broadway for six or seven blocks south of Railroad Avenue, as Central was called then. 922 Arno is an elegant remnant of this period.
- 1406 Arno SE. This modest Queen Anne style home was probably built around 1904, as it appears on a 1907 map of the area. Its fine details include the round classic columns on the porch, original clapboard, a fine bay window on the south and dormer windows displaying a single pane of glass surrounded by small individual panes. This amount of detail and the age of the house stand out in a area of more recent and less elaborate structures; research into its history may reveal why it was built in this location.
- 1103 Broadway SE. This solid square house was probably built around the time of the First World War when Broadway was still a residential street. Its well-crafted doors and windows and detailed rafters and trim on its welcoming front entry porch make it a fine example of residential building during this era.
- 1211 Broadway SE. This large bungalow is one of the few houses of this type in the South Broadway area and was built around 1923. Like 1103 Broadway, its neighbor to the north, 1211 Broadway displays very fine details, such as the 12-paned upper sash on the front windows and the massive tapering porch columns.
- 1509 Broadway SE. This is a rare house style in this area and may have been moved to this site since its details suggest an earlier building date than 1914 when a house is first listed at this address in the Albuquerque city directories. It has a very fine "Palladian" window (a round-arched center window with a shorter flat-topped window on either side) accented by the curving shingles on the front gable. Its double front entrance a pair of original decorated wood panel doors flanked by matching windows suggest it was an early duplex.
- 1200 Commercial SE. This 1907 house has some special unique touches such as the gables decorated with half timbering and inset colored stones. Although some of the windows are missing, a number of those which remain have diamond-shaped panes on the upper sash. Its arched front porch is probably an early addition and adds to its charm.

1416 Edith SE is one of two known cobblestone houses in Albuquerque. Given its style and location, it was probably built around 1922, much later than the cobblestone house in the Huning Highland neighborhood which was built in the 1880's. However, the rare use of this building material and its relatively unaltered condition makes this house important.

2230 John SE is a unique older house in the southern part of the Plan area. It is located near the old Barelas Ditch and may be an early farm house. Although a majority of early architectural details are in place, the house does appear to have been remodeled, since one wall is clapboard while the rest are stuccoed. Further research on this house will be necessary to ascertain its historic signficance.

117B Trumbull SE is a rare intact warehouse which was built by the Continental Oil Company in the 1920's. It is an excellent example of industrial building from this period.

824 William SE dates from the turn of the century and is similar in style to 922 Arno SE, although simpler in appearance. It appears to have been remodeled many years ago, but still displays some fine detailing, including its bay window, turned wood porch posts and original screen door.

The South Huning Highland Historic District outlined on Map \_\_\_\_\_ includes a group of the best examples of houses built in imported eastern and midwestern styles during the early railroad years, 1885 - 1910. It is composed of three subdivisions which were platted soon after the Huning Highland addition to the north was platted in 1880. An important structure in the district is the Eugene Field School, which replaced the old Victorian style Second Ward school on the same site in 1927. Eugene Field is one of very few Spanish Colonial style schools in the city and has a particularly impressive entrance.

#### BUILDINGS IDENTIFIED AS "OF LOCAL INTEREST"

These buildings do not exhibit the same degree of rarity, integrity (i.e. more remodeling) or excellence of craftsmanship as the properties listed above. However, because of their shape or use or type of construction, they can contribute to an understanding of the history and growth of the South Broadway neighborhoods. If further research is done on these buildings and we find that the building illustrates an important historical theme in the growth of the neighborhood or the city, that building should be considered for the state and national historic registers.

1118 Arno SE is a good example of an early 20th century house; the original brick walls have been covered with stucco.

1120 Arno SE is one of the earliest houses in the area, since it was probably built around 1898. Porch has been remodeled.

1122 Arno SE was built around 1910 and displays a fine colonial revival porch.

1217 Arno SE - Although this is an early (c. 1915) and nicely-detailed house in the area, its most noticeable contribution to the neighborhood is its delightful and unique decorations and front yard.

- 1406 Arno SE is a good local example of early 20th century building with itsaveiginal clapboard intact.
- 1503 Arno SE was probably built just before the First World War. Its textured stucco is especially noteworthy.
- 900 Broadway SE is an early cast stone corner store joined to the cast stone residence on south; its historic value is lessened by the unfortunate remodeling of store front.
- 914 Broadway SE is a good example of simple pre-1900 house; porch has been remodeled and the brick covered with stucco. An attractive detail is the "horseshoe" shaped hood molds over the front windows..
- 1004 Broadway SE is an early frame home built before 1907, with its only alteration being the enclosure of its front porch.
- 1105 and 1109 Broadway SE are good examples of WWI era homes, built when Broadway was primarily a residential street; these have been little changed since they were built.
- 1110 Broadway SE was built before 1898; many details are in place, although recent stuccoing has obscured its original brick.
- 1205 Broadway SE Although siding has covered this house's original walls, its rare (in the area) wrap around porch is still visible. Probably built around 1905.
- 1217 Broadway SE is also covered by siding, but its shape and "Palladian" window indicate that it is an older house, probably built around 1910.
- 2000 Broadway SE displays a very rare use of elements from the International style rounded corners, glass brick windows in the South Broadway area.
- 2301 Broadway SE The San Jose Church is the local parish church in East San Jose. It has been a neighborhood landmark since its construction in the early 1940's.
- 1002 Commercial SE This frame house appears on an 1898 map of Albuquerque and is one of the less remodeled early homes in the area.
- 911 Edith SE is a rare cast stone house in the area, built around 1912.
- 1112 Edith SE Probably built around 1930, this house is noteworthy for its repeated roof lines and stepped cut out porch openings which make a compelling street facade.
- 1120 Edith SE This striking house has the typical large front porch of a bungalow, which is very well executed on this building. However, the porch may be a later addition to a house built around 1905.
- 202 Hazeldine SE is a well-maintained frame house which appears on the 1898 map of Albuquerque. The front window has been noticeably altered.

- 710 High SE is a good example of a "shot-gun" house, so named because a bullet fired from the front door would go straight out the back. This was a common style in early Albuquerque.
- 1908 Hinkle SE is a rare local example of what is called the Southwest Vernacular style a combination of details from Pueblo Revival, Mission, and Mediterranean styles. Especially noteworthy is its unique parapet.
- 1000 John SE is an early frame house, carefully constructed and maintained, which was probably built around 1910.
- 1510 John SE Originally a small cast stone house probably built around 1912 and then added to several times, this house is a good example of a common local building process.
- 2309 1/2 and 2311 John SE appear either to be remnants of an early settlement in this area or were built later in an old style. Their proximity to the Barelas Ditch suggests an early settlement. They display traditional flat-roofed adobe construction with few windows and doors.
- 2407 1/2 John SE was probably also part of the early settlement noted above, since its west wing appears quite old.
- 247C Romana SE also appears to have been part of an early settlement; the flat roof, thick walls and few windows and doors are typical of traditional adobe building. This entire area was part of the 19th century settlement of San Jose.
- 900 Ross SE This house displays a rare use of red sandstone block as a building material.
- 619, 708, 710 and 713 Santa Fe SE are all good examples of "shot gun" houses, similar to the house at 710 High (see above), which is nearby. This type of house appears almost exclusively in this area.
- 1204 Walter SE is a well-preserved example of a solid brick home from the period 1910-1915.
- 1500 Walter SE John Marshall School is most important as the neighborhood school where many residents of the area first learned to read and write. It has some architectural importance as well, since it was designed by the firm of Trost and Trost, who also were the architects for the First National Bank, the Rosenwald, and the Sunshine Building. This firm designed many schools in the Southwest including Albuquerque; among them here were the main building at old Albuquerque High, and Lincoln and Washington Junior High Schools. The elementary schools designed by this firm were usually done in a standard pattern, so John Marshall is not one of their better efforts.
- 901 and 1025 William SE are well-preserved corner stores, significant for their role in the life of this neighbrhood.
- 1016 William SE is a well maintained brick house built early in this century. Especially noteworthy is the brick "hood mold" over the front window. Porch has been enclosed and stuccoed.

- 1207 William SE is two buildings joined; the earlier structure is the small pitched-roof house on the north which appears on a 1907 map of the area. With the unusual angled addition on the south (probably added around 1915), 1207 is a good example of traditional add-on construction.
- 1209 William SE is a well-maintained hipped roof adobe house in the area, probably built before 1907. Especially noteworthy are the diamond-paned windows and the symmetrical placement of the front door and windows.
- 1222 William SE is a rare use of a gambrel roof above a traditional vernacular style adobe house; its building date is uncertain.
- 1400 William SE is a corner store built out from an existing dwelling probably around 1910. It is well preserved with little remodeling.
- 1606 William SE was probably an old dance hall which appears to have been built around 1920. Its brick-capped mission style parapet is especially noteworthy.
- 1818 William SE was built by the present owner's father in 1922. It is a well-maintained vernacular version of the Hipped Box style with a most unusual roofline.
- 1909, 2203, 2323, 2514, and 2726 William SE are good examples of the modest pitched-roof L-shaped houses which were built in the old San Jose area between 1900 and 1920. Although the houses vary in their degree of preservation, enough of their original shape and detailing is present to contribute to an understanding of how this neighborhood appeared 70 years ago.
- 2108 William SE appears to be an older house much remodeled. Given its location near the old center of San Jose, this house may be a remnant of this mid-19th century community.
- American Legion Post 113 at Williams and San Jose was probably used as a dance hall or as a mutual aid society building and is significant for its role in the neighborhood.
- 1712 William SE, although added onto over the years, still displays its fine wood gable decoration; this house appears to have been built around 1900 and it, too, was probably part of the early San Jose community.

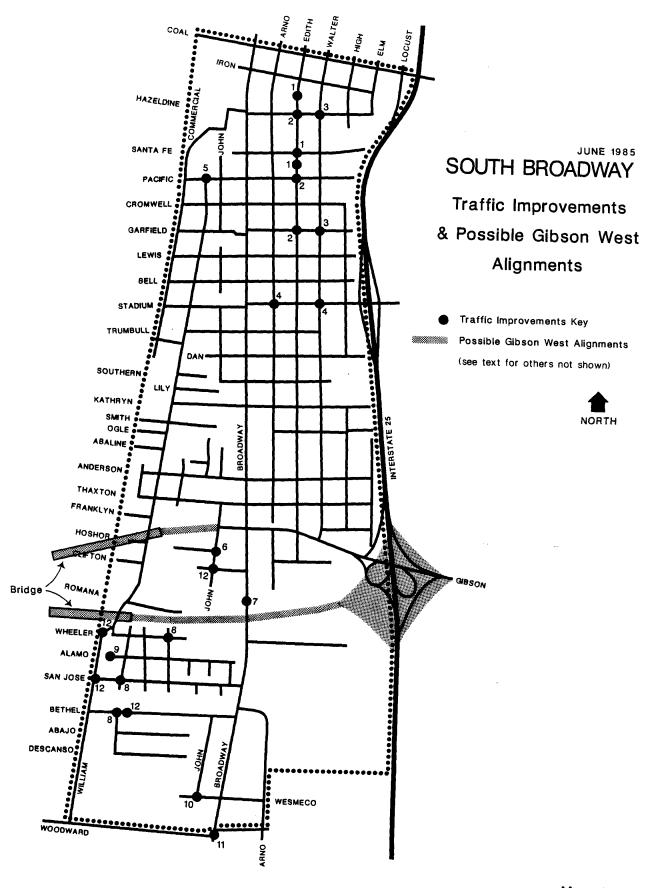
## APPENDIX I

HISTORIC DESIGNATIONS

There are three possible historic designations for a building or an area: 1) local landmark or overlay zone, 2) listing on the state Cultural Properties Register, and 3) listing on the National Register of Historic Places. Each designation has different incentives available for rehabilitation and different protective regulations. The

Each designation has different if following chart lists the type of applicable regulations. It is designation does not preclude the	ifferent incentives available for rehabilitation and different protective regulations. The type of designation, the designating agency, available rehabilitation incentives and It is possible for a building or a district to have several designations since one reclude the other.	abilitation and different pro ing agency, available rehabil district to have several des	otective regulations. The itation incentives and ignations since one
Designation LOCAL	Designating Agency	Rehabilitation Incentives	Regulated Activities
City Landmark	Landmarks & Urban Conservation Commission (LUCC) recommends; City Council approves. City, owner, or private citizen may request designation	none	Major alterations, construction, demolition requires approval from LUCC; minor work requires LUCC staff approval
Historic Overlay Zone	same as above	same as above	guidelines prepared individually; may require approval for exterior work, new construction
Urban Conservation Zone	same as above; requires submission by area property owners & approval by 2/3's of property owners	same as above	same as above
STATE			
Individual listing, State Cultural Properties Register	State Cultural Properties Review Committee (SCPRC); any individual or agency can submit nomination.	state income tax credit for approved rehab work; amount: least of 5-years' tax indebtedness, \$25,000, or 1/2 cost of project.	project review by SCPRC & staff for tax credit projects; review by state preservation office of state-funded projects.

same as above	approval of work by State HP Division and National Park Service for tax credit projects; federally-funded or licensed projects require federal review if project impacts NR property;	same as above for "contributing" buildings in district
state income tax credit as above available for "contributing" buildings	investment tax credits for 25% of rehab costs on commercial or rental/ residential projects; eligibility for some private grants	same as above for "contributing" buildings in district
same as above	Keeper of National Register, submission of nomination to National Register must be approved by SCPRC (see above)	same as above
Historic district, State Cultural Properties Register NATIONAL	Individual listing, National Register of Historic Places	Historic District, National Register of Historic Places



## APPENDIX J. TRAFFIC IMPROVEMENTS - JUNE 1985

Map Key	Location	Action Taken or Proposed
(1)	Eugene Field Elementary School	Have ordered international symbol signs: - Edith, N & S of school Edith and Santa Fe crossing Broadway and Pacific signal.
(2)	Edith	Have ordered 4-way Stop's for the intersections of Edith at Hazeldine, Pacific and Garfield.
(3)	Walter	Have ordered: - 4-way Stop at Walter and Hazeldine Reverse Stop's to N & S at Walter and Garfield.
(4)	Stadium @ Arno,	4-way Stops within the neighborhood (#2 and #3 above) will discourage through traffic, eliminating need for partial street closures here.
(5)	Pacific & William	Have ordered Yield's changed to Stop's.
(6)	John & Englewood Dr.	Have ordered eastbound Stop and street name signs.
(7)	Broadway Access to Church	The existing curb cut at the County Yards could be provided with a Northbound turn lane if funds could be located.
(8)	as noted	Dead End signs have been ordered: - Mechem & Wheeler - Topeka & San Jose - Topeka & Bethel
(9)	Alamo west of Topeka	Reflective panels and "Road Ends" signs have been ordered.
(10)	John & Wesmeco	Studying the possibility of closing John: Cul-de-sac.
(11)	Broadway & Woodward	Will be installing additional equipment to lengthen green time during shift change.
(12)	Various	Have ordered missing Stop's replaced: vandalized signs repaired or replaced.

#### APPENDIX K

#### HOUSING REHABILITATION

The availability of loans for housing rehabilitation in South Broadway as in other areas is largely based on a first come first served basis. Homeowners must have lived in the home for at least one year and neither the applicant nor the dwelling may have had previous loans to qualify. The maximum that can be borrowed is \$27,000 per dwelling unit or the amount required to rehabilitate the unit, whichever is less.

Federal Community Development funds were used for housing rehabilitation in the South Broadway Area from 1976 to the present. Listed below are the number of units rehabilitated and funds used in each year.

YEAR	UNITS COMPLETE	REHAB \$	RELATED \$
1976	34	\$183,146	\$75,000
1977	65	\$524,445	\$200,000
1978	33	\$291,280	\$175,000
1979	16	\$167,720	\$120,000
1980	11	\$219,900	\$125,000
1981	7	\$109,950	\$25,000
1982	44	\$885,049	
1983	31	\$663,785	
1984	27	\$567,536	\$20,000
1985	30	\$750,000	\$40,000
1986		\$750,000	\$40,000

#### APPENDIX L

## SOUTH BROADWAY AREA CD FUNDED ACTIVITIES (EXCEPT HOUSING) FY 1976 THROUGH FY 1986

#### FY 76 - First Year

<ol> <li>Street Paving and Related Installations</li> <li>Low Rending Housing Site Improvements</li> <li>Dennis Chavez Construction</li> <li>South San Jose Recreation Equipment Purchase</li> <li>South Broadway Library/Cultural Center Support</li> </ol>	\$ 175,000 15,000 165,000 10,000 42,200
Sub-Total	\$ 407,200
Public Services	
<ol> <li>Dental</li> <li>Elder's Meals Program</li> <li>Maternal and Infant Care</li> <li>Child Care</li> </ol>	70,000 35,000 15,000 49,000
Sub-Total	\$ 169,000
FY 76 TOTAL	\$ 834,345
FY 77 - Second Year	
Public Facilities and Improvements	
<ol> <li>Street Paving and Related Installations</li> <li>Low Rent Housing Site Improvements</li> <li>South Broadway Library Support</li> <li>John Marshall Center Renovation</li> </ol>	\$ 180,000 35,000 25,161 11,234
Sub-Total	251,395
Public Services	
<ol> <li>Recreation</li> <li>John Marshall Youth Counseling</li> <li>Youth Development</li> <li>Dental Service</li> <li>Maternal and Infant Care</li> <li>Elder's Meals Program</li> <li>Child Care</li> </ol>	\$ 30,000 22,137 42,418 33,875 25,000 40,000 52,503
Sub-Total	\$1,266,773
Fy '78 (Third Year)	

Public Facilites and Improvements	
1. Public Housing Improvement	\$ 84,137
Sub-Total	\$ 84,137
Public Services	
<ol> <li>South Broadway Youth Counseling</li> <li>Elder's Services</li> <li>Child Care</li> <li>Youth Development, Inc.</li> <li>Afro American Studies</li> <li>Dental Services</li> <li>Maternal and Infant Care</li> </ol>	\$ 38,120 45,787 46,410 43,358 2,392 94,950 15,000
Sub-Total	\$ 286,017
FY 78 TOTAL	\$836,774
FY 79 - Fourth Year	
Public Facilities and Improvements	
1. Street Paving and Related Installations	\$ 40,000
Sub-Total	\$ 40,000
Public Services	
<ol> <li>Elder's Services</li> <li>Child Care</li> <li>Youth Development, Inc.</li> <li>South Broadway Youth Development, Inc</li> <li>Dental</li> <li>Maternal and Infant Care</li> </ol>	43,917 41,000 51,666 32,731 89,000 15,000
Sub-Total	\$ 286,017
FY 78 TOTAL	\$836,774
FY 79 - Fourth Year	
Public Facilities and Improvements	
1. Street Paving and Related Installations	\$ 40,000
Sub-Total	\$ 40,000
Public Services	
<ol> <li>Elder's Services</li> <li>Child Care</li> <li>Youth Development, Inc.</li> </ol>	43,917 41,000 51,666

<ul><li>4. South broadway Youth Development, Inc.</li><li>5. Dental</li><li>6. Maternal and Infant Care</li></ul>	32,731 89,000 10,000
Sub-Total	\$ 267,314
FY 79 TOTAL	\$ 596,040
FY 80 - Fifth Year	
Public Facilities and Improvements	
<ol> <li>Street Paving and Related Installations</li> <li>South San Jose Recreation Center</li> </ol>	\$ 200,000 300,000
Sub-Total	\$ 500,000
Public Services	
<ol> <li>Dental Services</li> <li>Elder's Services</li> <li>Child Care</li> <li>Ssuth Broadway Youth Counseling</li> </ol>	\$ 72,500 36,000 35,000 40,000
Sub-Total	\$ 183,500
FY 80 TOTAL	\$ 628,400
FY 81 - Sixth Year	
Public Facilities and Improvements	
1. Street Paving and Related Installations	\$ 200,000
Sub-Total	
Public Services	
<ol> <li>Dental Services</li> <li>Elder's Services</li> <li>Child Care</li> <li>South Broadway Youth Development, Inc.</li> </ol>	\$ 73,225 \$ 38,428 26,200 36,000
Sub-Total	\$ 173,853
Economic Development	
1. South Broadway Economic Development Corporation	\$ 100,000
Sub-Total	\$ 100,000
FY 81 TOTAL	\$ 903,803

#### FY 82 - Seventh Year

Public Facilities and Improvements			
1.	South San Jose Center	<u>\$</u>	40,000
	Sub-Total	\$	40,000
Pub1	lic Services		
1. 2. 3. 4.	Dental Child Care Elder's Services South Broadway Youth Development	\$	90,845 27,689 43,033 30,150
	Sub-Total	\$	191,717
Eco	nomic Development		
1.	South Broadway Economic Development Corporation	\$	100,000
	Sub-total	\$	100,000
	32 TOTAL 83 - Eighth Year	\$1	,216,766
Pub1	lic Facilities and Improvements	\$	52,500
1. 2. 3.	Expansion John Marshall Senior Mealsite South San Jose Recreation Center Renovate Dennis Chavez Park Play Area	\$	52,500 200,00 15,000
	Sub-Total	\$	267,500
Pub	lic Services		
1. 2. 3. 4.	Dental Child Care Elder's Services Youth Services	\$	66,953 20,924 55,780 29,191
	Sub-Total	\$	152,848
FY 8	84 - Ninth Year		
Pub1	lic Facilities and Improvements		
1. 2. 3. 4. 5.	South San Jose Recreation Center Renovate East San Jose Gym Roof Repair at John Marshall Center Culvert Modification at I-25 and Cromwell Paving Parking Area at John Marshall Center	\$	225,000 25,000 25,000 69,500 30,000

6. 7. 8.	Dennis Chavez Park Play Equipment Baptist Center Improvements Roadrunner Foodbank Improvements		30,000 14,253 9,000
	Sub-Total	\$	428,253
Pub	lic Services		
1. 2. 3. 4.	Dental Child Care Elder's Services Youth Services	\$	66,953 20,924 35,780 29,291
	Sub-Total	\$	152,848
FY	84 TOTAL	\$1	,168,637
FY	85 - Tenth Year		
Pub	lic Facilities and Improvements		
1. 2.	Landscaping Community Dental Clinic South Broadway Sector Plan Update	\$	10,000 40,000
	Sub-Total	\$	50,000
Pub	lic Services		
1. 2. 3. 4.	Dental Services Child Care Elder's Services Youth Services	\$	66,953 20,924 35,780 30,000
	Sub-Total	\$	153,657
FY	85 TOTAL	\$	993,657
FY	86 - Eleventh Year		
Pub	lic Facilities and Improvements		
1. 2. 3. 4. 5.	Eugene Field Niehgborhood Park East San Jose Gym Insulation South Broadway Pedestrian Improvements Renovation of Community Dental Child Care Centers Dental Clinic Passageway		10,000 41,500 21,500 45,000
	Sub-Total	\$	209,000
Pub	lic Services		
1. 2. 3.	Dental Child Care Elder's Services	\$	66,953 20,924 35,780

 4. Youth
 30,000

 Sub-Total
 \$ 153,657

 FY 86 TOTAL
 \$1,152,657

 Total (approximate) 11th Year Allocation
 \$9,518,348

Note: The figures developed in this report are about 90% accurate. Information provided by the Community Development Department, June 1985.

# Underscored Material - New (Bracketed Material) - Deletion

## CITY of ALBUQUERQUE SEVENTH COUNCIL

COUNCIL BILL NO. R-86 ENACTMENT NO. 107-1986

SPONSORED BY: Steve D. Gallegos

1	RESOLUTION
2	DESIGNATING THE SOUTH BROADWAY NEIGHBORHOODS METROPOLITAN
3	REDEVELOPMENT AREA, MAKING CERTAIN FINDINGS AND DETERMINATIONS
4	PURSUANT TO THE METROPOLITAN REDEVELOPMENT CODE, AND AUTHORIZING AND
5	DIRECTING THE METROPOLITAN REDEVELOPMENT AGENCY TO PREPARE A
6	METROPOLITAN REDEVELOPMENT PLAN FOR THE SOUTH BROADWAY NEIGHBORHOODS
7	METROPOLITAN REDEVELOPMENT AREA.
8	WHEREAS, Section 3-60A-8 of the Metropolitan Redevelopment Code
9	of the State of New Mexico Section 3-60A-1 through 3-60A-48 N.M.S.A.
10	(1978 Comp.) states: "A municipality shall not prepare a
11	Metropolitan Redevelopment Plan for an area unless the Governing
12	Body has by resolution determined the area to be a slum area, or a
13	blighted area, or a combination thereof and designated the area as
14	appropriate for a Metropolitan Redevelopment Project(s)"; and
15	WHEREAS, the City of Albuquerque (the "City") and the
16	Metropolitan Redevelopment Agency of the City (the "Agency") and
17	their employees and agents, have for some time engaged in a study of
18	slum and blighted areas within the City, and have submitted their
19	findings and recommendations concerning the designation of South
20	Broadway Neighborhoods as a Metropolitan Redevelopment Area,
21	hereinafter identified, to the City Council of Albuquerque (the
22	"Council"), which findings and recommendations are set forth in
23	Exhibit A attached hereto and incorporated by reference; and
24	WHEREAS, pursuant to Section 8 of the Métropolitan Redevelopment
25	Code, the Council has caused to be published on May 25 and 26, 1986
26	in the Albuquerque Journal, a newspaper of general circulation in

the metropolitan area, a notice containing a general description of the area and the date, time and place where the Council will hold a public hearing to consider the adoption of this resolution, and announcing that any interested party may appear and speak to the issue of the adoption of this resolution; and

WHEREAS, the Albuquerque Development Commission held an advertised public hearing on February 24, 1986, took testimony from the public, and recommended to the Council the designation of the South Broadway Neighborhoods as a Metropolitan Redevelopment Area as described herein; and

WHEREAS, the Council met on this 7th day of July, 1986, at the time and place designated in the notice, to hear and consider all comments of all interested parties on the issue of the adoption of this resolution; and

WHEREAS, the Council has considered the findings and determinations set forth in Exhibit A, attached hereto, and all comments made at the public hearing concerning the conditions which exist in the proposed South Broadway Neighborhoods Metropolitan Redevelopment Area, including the conditions identified in Exhibit A, attached hereto.

BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF ALBUQUERQUE:

Section 1. The Council hereby finds and determines that the proposed South Broadway Neighborhoods Metropolitan Redevelopment Area is an area which, by reason of presence of a substantial number of deteriorated or deteriorating buildings; predominance of defective or inadequate street layout; faulty lot layout in relation to size, adequacy, accessibility, or usefulness; unsanitary or unsafe conditions; deterioration of site or other improvements; diversity of ownership, tax or special assessment delinquency exceeding the fair value of the land, defective or unusual conditions of title, improper subdivisions or lack of adequate housing facilities in the area or obsolete or impractical planning

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and platting, or an area where a significant number of commercial or
mercantile businesses have closed or significantly reduced their
operations due to the economic losses or loss of profit due to
operating in the area; low levels of commercial or industrial
activities or redevelopment; or any combination of the above
factors, substantially impairs and arrests the sound growth and
economic health and well-being of the City and the proposed South
Broadway Neighborhoods Metropolitan Redevelopment Area; constitutes
and economic and social burden; is a menace to the public health,
safety, morals and welfare in its present condition and use; is a
blighted area and is appropriate for a Metropolitan Redevelopment
Project(s);
Section 2. The Council hereby finds that the rehabilitation,
conservation, development and redevelopment of and in the proposed
South Broadway Neighborhoods Metropolitan Redevelopment Area is
necessary in the interest of the public health, safety, morals and

Section 3. The Council hereby declares the area identified in Exhibit  $\Lambda$ , attached hereto, to be the South Broadway Neighborhoods Metropolitan Redevelopment  $\Lambda$ rea;

welfare of the residents of the City;

Section 4. The Agency is hereby authorized and directed to prepare or to cause to be prepared a Metropolitan Redevelopment Plan for the South Broadway Neighborhoods Metropolitan Redevelopment Area.

'n

	1	PASSED AND ADOPTED THIS
	2	BY A VOTE OF7 FOR AND O AGAINST.
	3	Yes: 7 Excused: Baca, Hill
	4	Excused. Data, Hill
	5	01.402
	6	Vincent E. Griego, President
	7	City Council
	8	
	9	
	10	APPROVED THIS 29TH DAY OF JULY , 1986.
	11	
	12	Kén Schultz, Mayor
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## CITY of ALBUQUERQUE SEVENTH COUNCIL

COUNCIL BILL NO. 18-85 ENACTMENT NO. 106-1986

SPONSORED BY:

Steve D. Sallegaste

RESOLUTION

2	ADOPTING THE SOUTH BROADWAY NEIGHBORHOODS SECTOR DEVELOPMENT PLAN AND
3	METROPOLITAN REDEVELOPMENT PLAN
4	WHEREAS, under the terms of Section 3-19-1 et seq. of the New Mexico
5	Statutes (MNSA) 1978 and Albuquerque's City Charter as allowed under Home
6	Rule provisions of the Constitution of New Mexico, the Council has the
7	authority to adopt component parts of a master plan for physical
8	development of areas within the platting and planning jurisdiction of the
9	City; and
10	WHEREAS, such plans comprise a comprehensive plan which guides zoning
11	actions of the City, as called for by Section 3-21-5 NMSA 1978; and
12	WHEREAS, the Council has received the advice of the Environmental
13	Planning Commission on the South Broadway Neighborhoods Sector
14	Development Plan, as provided by the Environmental Planning Commission
15	Ordinance, Section 7-15-2 R.O. 1974; and
16	WHEREAS, the Council has reserved to itself the right to adopt and
17	approve a plan for SU-2 areas, after advice from the Planning Commission,
18	as allowed under Section 3-19-1 NMSA 1978; and
19	WHEREAS, the plan is consistent with the Albuquerque/Bernalillo
20	County Comprehensive Plan; and
21	WHEREAS, the City of Albuquerque has the power to zone as authorized
22	by Section 3-21-1 et seq. NMSA 1978, and as allowed by its Home Rule
23	powers; and
24	WHEREAS, the Council recognizes the need for sector development plans
25	to guide the City of Albuquerque and other agencies and individuals to
26	insure orderly redevelopment and effective utilization of funds; and

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WHEREAS, the South Broadway Neighborhoods Sector Development Plan was developed with the assistance of area property owners expressed through public meetings; and

WHEREAS, the New Mexico legislation has passed the "Metropolitan Redevelopment Code" (herein "Code"), Sections 3-60A-1 to #-60A-48 inclusive, NMSA 1978 Comp., which authorizes the City of Albuquerque, New Mexico (the "City") to prepare Metropolitan Redevelopment Plans; and

WHEREAS, the City Council, the Governing Body of the City of Albuquerque, New Mexico (The "City Council") has adopted City of Albuquerque. Seventh Council, Bill No. R-86, finding, among other things, that the South Broadway Neighborhoods Metropolitan Redevelopment Area is a blighted area within the Metropolitan Area, and that the rehabilitation, conservation, development and redevelopment of and in the South Broadway Neighborhoods Metropolitan Redevelopment Area is necessary in the interest of the public health, safety, morals and welfare of the residents of the City; and designating the South Broadway Neighborhoods Metropolitan Redevelopment Area; and

WHEREAS, the City Council by R-86, has made certain additional findings which determine the South Broadway Neighborhoods Metropolitan Redevelopment Area to be blighted, has designated the Area as appropriate for a Metropolitan Redevelopment Project, and has called for the preparation of a Metropolitan Redevelopment Plan identifying the activities to be carried out to eliminate the present conditions; and

WHEREAS, the City desires to promote redevelopment and industry and develop trade or other economic activity by inducing profit or non-profit corporations and commercial or business enterprises, among others, to locate, expand or remain in such area, to mitigate unemployment and to secure and maintain a balanced and stable economy in such area and to promote public health, welfare, safety, convenience prosperity; and

WHEREAS, the Albuquerque Development Commission has held a public hearing on the Plan, as required by Section 3-60A-9A NMSA 1978.

BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY

33 ALBUQUERQUE THAT:

33

1	Section 1. The South Broadway Neighborhoods Sector Development Plan
2	attached hereto and incorporated herein by reverence is hereby adopted in
3	all respects.
4	Section 2. The South Broadway Neighborhoods Sector Development Plan
5	is a Rank III plan, as specified in Ordinance 43-1982.
6	Section 3. The South Broadway Neighborhoods Sector Development Plan
7	shall serve as the Metropolitan Redevelopment Plan for the South Broadway
8	Neighborhood Area.
9	Section 4. The City Council, after having conducted a public
10	hearing, finds that:
11	A. The Plan, and the proposed activities under the Plan, will
12	aid in the elimination and prevention of blight; and
13	B. The Plan conforms to the general plans of the City as a
1 4	whole, and to the South Broadway Neighborhoods Sector Development Plan;
15	and
16	C. The Plan affords maximum opportunity, consistent with the
17	needs of the community for the rehabilitation and redevelopment of the
18	South Broadway Neighborhoods Metropolitan Redevelopment Area by private
19	enterprise; and the objectives of the Plan justify the proposed
20	activities as public purposes and needs.
21	Section 5. No individuals, families or business will be displaced by
22	the activities outlined in the proposed Metropolitan Redevelopment Plan.
23	Section 6. The South Broadway Neighborhoods Metropolitan
24	Redevelopment Plan, which is the same as the Sector Plan for the South
25	Broadway Neighborhoods Metropolitan Redevelopment Area, attached and made
26	a part hereof, is hereby approved in all respects.
27	Section 7. If any section, paragraph, clause or provision of this
28	resolution shall for any reason be held to be invalid or unenforceable,
29	the invalidity or unenforceability of such section, paragraph, clause or
30	provision shall not affect any of the remaining provisions of the
31	resolution.
32	Section 8. All orders and resolutions, or parts thereof, in

conflict with this resolution are hereby repealed; this repealer shall

1	not be construed to revive any order, resolution or part thereof,
2	heretofore repealed.
3	PASSED AND ADOPTED THIS7th_ DAY OFJULY 1986.
4	BY A VOTE OF 7 FOR AND O AGAINST.
5	Yes: 7
6	Excused: Hill, Baca
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9	VĨNČENT E. GRIEGO, ÞRESJÆ€NT CITY COUNCIL
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12	KEN SCHULTZ, MAYOR CITY OF ALBUQUERQUE
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## CITY of ALBUQUERQUE FIFTEENTH COUNCIL

ENACTMENT NO. 58 200 COUNCIL BILL NO. F/S R-01-286 SPONSORED BY: **ERIC GRIEGO** 1 RESOLUTION 2 AMENDING THE SOUTH BROADWAY SECTOR DEVELOPMENT PLAN TO 3 PROHIBIT NEW OFF-STREET COMMERCIAL SURFACE PARKING LOTS AS 4 PERMISSIVE OR CONDITIONAL USES IN THE FOLLOWING ZONES: LCR LIMITED COMMERCIAL RESIDENTIAL ZONE, NCR NEIGHBORHOOD 5 6 COMMERCIAL RESIDENTIAL ZONE, HC HEAVY COMMERCIAL ZONE, AND HM 7 **HEAVY MANUFACTURING ZONE.** 8 WHEREAS, the City of Albuquerque originally adopted the South Broadway 9 Neighborhoods Sector Development Plan in 1986 through action on Council 10 Resolution R-85, Enactment Number 106-1986; and + Bracketed/Underscored Material + ] - New 11 WHEREAS, the South Broadway Neighborhoods Sector Development Plan 12 addressed the conservation and stabilization of the South Broadway -Bracketed/Strikethrough-Material-] 13 neighborhoods; and 14 WHEREAS, the City of Albuquerque adopted the Downtown 2010 Sector 15 Development Plan in 2000 through Council Resolution R-21, Enactment Number 16 50-2000; and 17 WHEREAS, the Downtown 2010 Sector Development Plan addressed the 18 protection of surrounding neighborhoods from intrusion of commercial surface parking lots and provided policies which seek to eliminate commercial surface 19 20 parking lots in neighborhoods adjacent to the Downtown Core; and 21 WHEREAS, the Downtown 2010 Sector Development Plan provided a "park once" plan which will accommodate Downtown parking within the Downtown 22 23 Core; and 24 WHEREAS, the planning process for the Downtown 2010 Sector 25 Development Plan provided several public meetings and hearings for

- 1 neighborhood representatives to discuss the impacts of spillover parking from
- 2 the Downtown Core; and
- 3 WHEREAS, the Council finds that there are changed neighborhood and
- 4 community conditions that would justify a zone map amendment including, but
- 5 not limited to, the redevelopment of Old Albuquerque High School, the addition
- 6 of the Heart Hospital of New Mexico to the St. Joseph's Hospital campus, the
- 7 planned commercial development of property at the southeast corner of
- 8 Broadway and Lomas Boulevards, the proposed Urban Council Railroad
- 9 Development, the Forest Service Complex, and the National Hispanic Cultural
- 10 Center, all of which have caused increased pressure in the Sector Plan Area for
- 11 commercial surface parking lots; and
- 12 WHEREAS, the City Council has the authority to amend such a sector
- 13 development plan.
- 14 BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF
- 15 ALBUQUERQUE:
- 16 Section 1. That Appendix A (ZONING) of the South Broadway
- 17 Neighborhoods Sector Development Plan be amended as to the following area of
- 18 the Plan: beginning at the north side of Trumbull St. SE at Commercial St. SE to
  - 19 the east side of John St. SE to the north side of Dan St. SE extending eastward
- 20 to Interstate 25, and ending at the south side of Coal Avenue SE between
- 21 Commercial SE and Interstate 25 as follows:
  - 22 A. On page 46, the SU-2/LCR/LIMITED COMMERCIAL RESIDENTIAL zone
    - is amended by inserting the following subparagraph 4 after subparagraph 3 of
  - 24 the "Conditional Uses" subsection:
    - "4. No commercial surface parking lot is allowed."
    - B. On page 46, Section III.A of the SU-2/NCR/NEIGHBORHOOD
- 27 COMMERCIAL RESIDENTIAL zone is amended to read:
- 28 "A. Permissive Uses:
- 29 1. Retail sale of alcoholic drink for consumption off-premise is not a
- 30 conditional sale.
- 31 2. No commercial surface parking lot is allowed."

- 1 C. On page 46, Section III.B of the SU-2/NCR/Neighborhood Commercial
- 2 Residential zone is amended by inserting the following subparagraph 5 after
- 3 subparagraph 4:
- 4 "5. No commercial surface parking lot is allowed."
- 5 D. On page 46, Section IV, the SU-2/HC/HEAVY COMMERCIAL zone, is
- 6 amended to read:
- 7 "IV. The Heavy Commercial/HC land use corresponds to the C-3 Heavy
- 8 Commercial Zone in the Comprehensive Zoning Code with the following
- 9 exceptions:
- 10 A. Permitted Uses: no commercial surface parking lot is allowed.
- 11 B. Conditional Uses:
- 12 1. Uses conditional in the C-3 Zone.
- 13 2. Uses permissive in the M-1 zone are allowed as conditional.
- 14 3. Existing legal non-conforming uses or uses which become non-
- 15 conforming upon adoption of this plan are approved conditional uses (See text
- 16 page 39 "EXISTING USES").
- 4. Expansion of uses existing as of the adoption date of this plan areconditional uses.
  - 5. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 14-16-4-2(C)(1) of the Comprehensive City Zoning Code.
    - 6. No commercial surface parking lot is allowed."
  - E. On page 47, the SU-2/HM/HEAVY MANUFACTURING ZONE is amended to read:
- "V. The Heavy Manufacturing/HM land use corresponds to the M-1 Heavy
   Manufacturing Zone in the Comprehensive City Zoning Code with the following
   exceptions:
- 31 "A. Permissive Uses: no commercial surface parking lot is allowed.
- 32 B. Conditional Uses:

- 1 Uses permissive in the M-2 Zone.
- 2 2. Existing legal non-conforming uses or uses which become non-3 conforming upon the adoption of this plan are approved conditional uses (See 4 text page 39 "EXISTING USES").
- 5 3. Expansion of uses existing as of the adoption date of this plan 6 are conditional uses.
  - 4. For a period of two years from the adoption of this plan, the owner of a vacant or unimproved parcel may apply for a conditional use permit for uses which were permissive in that parcel's zoning designation prior to the adoption date of this plan. The Zoning Hearing Examiner's decisions on such requests shall be guided by the City's criteria as set forth in Section 14-16-4-2(C)(1) of the Comprehensive City Zoning Code.
    - 5. No commercial surface parking lot is allowed.
- 14 C. Landscaping Requirements:

A minimum landscaping strip of five feet shall be provided along all perimeter property lines where they abut residentially zoned property and the public right-of-way for major streets. A landscaping plan adhering to requirements listed in Section 14-16-3-10 of the Comprehensive City Zoning Code shall be submitted and approved by the Zoning Enforcement Officer, prior to issuance of a building permit."

- Section 2. Off-street parking, defined in Section 14-16-1-5 of the City of Albuquerque Comprehensive Zoning Code as an area used for required temporary parking regulated by Section 14-16-3-1, is not disallowed by this resolution. Provisions for landscaping for off-street parking are provided in Section 14-16-3-10 ROA 1994 of the Zoning Code.
- Section 3. Commercial surface parking lots established prior to the effective date of this amendment are allowed to remain as regulated for parking lots in the O-1 zone, based on a site plan submitted for approval by the Zoning Enforcement Officer. All site plans shall include landscaping installed and maintained according to the approved site plan. Time frames for landscaping of existing commercial surface parking lots shall conform to the nonconformance regulations in Section 14-16-3-4 (E) ROA 1994 of the Zoning Code.

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                                    EFFECTIVE DATE. This resolution shall take effect five days
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               after publication by title and general summary.
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## CITY of ALBUQUERQUE TWENTY SECOND COUNCIL

ENACTMENT NO. R. 2017 102 COUNCIL BILL NO. C/S R-17-213

SPONSORED BY: Trudy E. Jones and Isaac Benton

Bracketed/Underscored Materiall - New

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1 RESOLUTION 2 REPEALING RESOLUTIONS AND PLANS WHOSE REGULATORY PURPOSE AND CONTENT HAS BEEN REPLACED BY THE INTEGRATED DEVELOPMENT 3 4 ORDINANCE (§14-16, ET SEQ.), INCLUDING PART §1-1-2, PART §1-1-4, PART §1-1-5, PART §1-1-6, PART §1-1-10, PART §1-1-11, PART §1-1-12, PART §1-1-5 6 14, PART §1-1-16, PART §1-2-1, ARTICLE 3: METROPOLITAN AREAS AND 7 URBAN CENTERS PLAN, ARTICLE 4: REVITALIZATION STRATEGIES. 8 ARTICLE 6: REDEVELOPMENT PLANS, ARTICLE 7: SECTOR DEVELOPMENT 9 AND COMMUNITY DEVELOPMENT PLANS, ARTICLE 10: OVERLAY ZONES, 10 ARTICLE 11: AREA PLANS, ARTICLE 13: CORRIDOR PLANS, PART §1-13-1, 11 AND PART §2-5-1; CREATING A NEW ARTICLE 14: RANK 2 FACILITY PLANS, 12 ARTICLE 15: RANK 3 MASTER PLANS AND RESOURCE MANAGEMENT 13 PLANS, ARTICLE 16: FRAMEWORK PLANS THAT ARE CONSISTENT WITH 14 THE TERMINOLOGY IN THE IDO; REPLACING REFERENCES TO REPEALED 15 ORDINANCES AND RESOLUTIONS IN VARIOUS LOCATIONS OF THE CODE 16 OF RESOLUTIONS OF ALBUQUERQUE, NEW MEXICO, WITH REFERENCES 17 TO THE INTEGRATED DEVELOPMENT ORDINANCE TO MAINTAIN 18 CONSISTENCY, INCLUDING PART §1-6-7, PART §1-6-8, PART §1-6-9, PART §1-6-16, PART §1-7-16, PART §1-7-43, PART §1-11-9, PART §1-11-12, PART §1-12-12, PART §1-13-2, PART §1-13-3, PART §1-13-4, PART §5-1-1; AND REVISING THE LOCATION IN THE CODE OF RESOLUTIONS FOR SELECT PLANS TO COMPILE RELEVANT SECTIONS OF THE CODE OF RESOLUTIONS AND TO 23 MAINTAIN CONSISTENCY WITH THE IDO, INCLUDING PART §1-4-2, PART §1-24 4-3, PART §1-6-8, PART §1-6-10, PART §1-6-11, PART §1-6-12, PART §1-6-13, PART §1-6-14, PART §1-6-15, PART §1-11-5, PART §1-11-6, PART §1-11-7, 25

PART §1-11-13, PART §1-11-14, PART §1-13-2, PART §1-13-3, PART §1-13-4,

PART §1-13-5, PART §4-2-5, PART §4-2-1, PART §4-2-9, PART §4-4-2, PART §4-1 2 3-1, AND PART §4-4-3. WHEREAS, the City Council, the Governing Body of the City of 3 Albuquerque, has the authority to adopt and amend plans for the physical 4 development of areas within the planning and platting jurisdiction of the City 5 authorized by statute, Section 3-19-3, NMSA 1978, and by its home rule 6 7 powers: and WHEREAS, the City's zoning powers are established by the City charter, in 8 9 which Article I, Incorporation and Powers, allows the City to adopt new 10 regulatory structures and processes to implement the Albuquerque-Bernalillo County Comprehensive Plan ("Comp Plan") and help guide future legislation; 11 Article IX, Environmental Protection, empowers the City to adopt regulations 12 and procedures to provide for orderly and coordinated development patterns 13 14 and encourage conservation and efficient use of water and other natural resources; and Article XVII, Planning, establishes the City Council as the 15 16 City's ultimate planning and zoning authority; and 17 WHEREAS, the City adopted a Planning Ordinance (§14-13-2) that established a ranked system of plans, with the jointly adopted Comp Plan as 18 the Rank 1 plan that provides a vision, goals, and policies for the Albuquerque 19 metropolitan area, including the entire area within the city's municipal 20 boundaries, Rank 2 plans that provide more detailed policies for a particular 21 type of facility or a sub-area of the city in order to implement the Comp Plan, 22 23 and Rank 3 plans that provide an even greater level of detail about an even 24 smaller sub-area; and 25 WHEREAS, the City amended the Comp Plan in 2001 via R-01-344 (Enactment No. 172-2001) to include a Centers and Corridors vision for future 26 27 growth and development as recommended by the City's Planned Growth 28 Strategy (§14-13-1) in order to maintain a sustainable urban footprint and 29 service boundary for infrastructure; and 30 WHEREAS, the City amended the Comp Plan in 2001 via R-01-343 (Enactment No. 171-2001) to identify Community Planning Areas and provide 31 goals and policies to protect and enhance distinct community identity in each 32 33 area; and

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1 WHEREAS, the City's Comprehensive Zoning Code ("Zoning Code"), which 2 is the primary implementation tool for the Comp Plan, has been amended 3 piecemeal hundreds of times but has not been comprehensively updated 4 since 1975; and 5 WHEREAS, the Zoning Code was not updated comprehensively after the 6 Comp Plan amendments adopting the Centers and Corridors vision and 7 community identity goals and policies for Community Planning Areas; and 8 WHEREAS, zoning codes typically have a lifespan of 20 years before a 9 comprehensive update is needed; and 10 WHEREAS, the Zoning Code does not include integrated tools to address 11 the unique needs of sub-areas or establish regulations to protect the character 12 of built environments in particular sub-areas; and 13 WHEREAS, lower-ranked plans are intended to implement the Rank 1 Comp 14 Plan and supplement the Zoning Code by providing a greater level of detailed 15 planning policy and/or land use and zoning regulations for sub-areas of the 16 city; and 17 WHEREAS, the City has adopted six Rank 2 Facility Plans – for Arroyos (adopted 1986), for the Bosque (adopted 1993), for Major Public Open Space 18 19 (adopted 1999), for the Electric System: Transmission & Generation (last amended in 2012), for Route 66 (adopted 2014), and for Bikeways & Trails (last 20 amended in 2015) – to provide policy guidance and implementation actions for 21 22 implementing departments; and 23 WHEREAS, the City's Rank 2 Facility Plan for Arroyos identifies major 24 arroyos that serve a drainage function as well as, in many cases, recreational 25 opportunities through multi-use trails or parks and provides policy guidance 26 for the design and management of these facilities; and 27 WHEREAS, the City has adopted three Rank 3 Arroyo Corridor Plans -28 Pajarito (adopted in 1990), Amole (adopted in 1991), and Bear Canyon (adopted in 1991) - which include policy guidance to the City for the 30 management of these facilities as well as regulations pertaining to private

property abutting these facilities: and

1 WHEREAS, Rank 2 Area Plans and Rank 3 Sector Development Plans have 2 been created and adopted over the last 40 years for approximately half the 3 area of the city; and 4 WHEREAS, the City has adopted five Rank 2 Area Plans - the Sandia 5 Foothills Area Plan in 1983 (never amended), the Southwest Area Plan in 1988, (last amended in 2002), the East Mountain Area Plan in 1992 (never amended), 6 7 the North Valley Area Plan in 1993 (never amended), and the West Side Strategic Plan in 1997 (last amended in 2014) - that provide policy guidance 8 9 about sub-areas to help implement the Comp Plan, yet three have not been 10 amended since 2001, when the Comp Plan was amended to adopt a Centers 11 and Corridors vision for future growth and development; and 12 WHEREAS, the Southwest Area Plan and East Mountain Area Plan were 13 jointly adopted with Bernalillo County, as the plan areas include land that is predominantly within the unincorporated County area; and 14 15 WHEREAS, the City has adopted over 50 Sector Development Plans - some 16 of which include policies and some of which include tailored zoning. regulations, and approval processes for properties within the plan boundary; 17 18 and WHEREAS, approximately 51% of the adopted Rank 3 Sector Development 19 20 Plans were adopted or amended after 2001, when the Comp Plan was 21 amended to adopt a Centers and Corridors vision for future growth and 22 development; and 23 WHEREAS, the City intended to update each Sector Development Plan 24 every 10 years, but some have never been amended, some have been 25 amended multiple times, and over half are now more than 10 years old; and 26 WHEREAS, the Code of Resolutions indicates that the City has adopted 27 plans that the Planning Department cannot find, which may have been 28 repealed or replaced in whole or in part, and there may be other adopted 29 ranked plans that the Planning Department is no longer aware of and have not 30 been listed on the Planning Department's publication list; and 31 WHEREAS, approximately half the properties in the city have not had the

benefit of long-range planning for specific sub-areas with trend analysis by

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1 staff or engagement by area stakeholders, which is an inequitable and 2 untenable existing condition; and 3 WHEREAS, City staff and the budget have been restructured and allocated over the years in such a way as to no longer be adequate to maintain and 4 5 update over 50 standalone Sector Development Plans, three Area Plans, and 6 three Arroyo Corridor Plans, much less the additional plans that would be 7 needed to provide an equal level of policy guidance and tailored regulations 8 for the half of the city not currently covered by Rank 2 Area Plans or 9 Rank 3 Sector Development Plans; and 10 WHEREAS, the mix of policy and regulations in Rank 3 Plans has sometimes created confusion as to whether language is narrative, policy, 11 12 and/or regulatory; and 13 WHEREAS, the adopted Rank 3 Sector Development Plans have created 14 over 235 unique SU-2 zones outside of the Zoning Code, many of which 15 establish zone abbreviations unique to each plan; and 16 WHEREAS, there are enumerable SU-1 zones adopted for individual 17 properties throughout the city totaling over 28,500 acres (almost 25% of the 18 city's total acreage); and 19 WHEREAS, the Zoning Code has 24 base zone districts, not including SU-1, 20 SU-2, and SU-3 zones or overlay zones; and 21 WHEREAS, the City has struggled to administer and enforce all of these 22 unique zones consistently over time; and 23 WHEREAS, the separation of land use and zoning regulation from the 24 Zoning Code into multiple standalone plans has sometimes resulted in 25 conflicting language and/or regulations being lost or overlooked by staff and 26 decision-makers in the review/approval and enforcement processes, which are 27 the primary responsibility of the Planning Department and the City Council as 28 the ultimate land use and zoning authority; and 29 WHEREAS, some Rank 3 Sector Development Plans establish separate 30 decision-making processes and/or criteria, which introduces an uneven 31 playing field for development and inconsistent protections for neighborhoods

and natural/cultural resources from area to area; and

1 WHEREAS, the City Council directed the City in April 2014 via R-14-46 2 (Enactment No. R-2014-022) to update the Comp Plan and the land 3 development regulations intended to implement it; and 4 WHEREAS, the City Planning Department and Council Services initiated a 5 project in February 2015 called "ABC-Z" to update the Albuquerque-Bernalillo 6 County Comprehensive Plan and develop an Integrated Development 7 Ordinance ("IDO") to help implement it: and 8 WHEREAS, the public engagement process for ABC-Z offered a range of 9 opportunities for input, discussion, and consensus-building with over 130 10 workshops and public meetings, including daytime focus groups organized by 11 topic, evening meetings with a more traditional presentation and question and answer session, "Comp Plan 101" and "Zoning 101" meetings, and periodic 12 13 "Ask an Expert" zoning clinics; and 14 WHEREAS, the project team spoke at over 100 meetings and local 15 conferences by invitation of various stakeholders; and 16 WHEREAS, the project team staffed booths and passed out promotional 17 material at community events and farmers markets to reach more people and a broader cross-section of the community and met with individuals and small 18 19 groups during weekly office hours; and 20 WHEREAS, articles about the ABC-Z project appeared monthly in the City's 21 Neighborhood News, ads specifically for the proposed IDO were placed in 22 print and social media, as well as on local radio stations, and the project team 23 maintained a project webpage and a social media page on Facebook for the 24 ABC-Z project; and 25 WHEREAS, the Planning Department has expended additional funds from 26 its general operating budget, and the City Council also provided 27 supplementary funds as part of a budget amendment in November 2015 (R-15-28 266, Floor Amendment 2, Enactment No. R-2015-113) that were subsequently 29 used for additional paid advertising in print, radio, and social media, including 30 Spanish-language media outlets, to reach a broader and more diverse 31 audience: and 32 WHEREAS, the City Council adopted an updated Albuquerque-Bernalillo County Comprehensive Plan ("ABC Comp Plan") on March 20, 2017 via R-16-33

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1 108 (Enactment No. R-2017-026), including an updated community vision that 2 is still based on a Centers and Corridors approach to growth; and 3 WHEREAS, the 2017 ABC Comp Plan adopted an updated Centers and 4 Corridors map that establishes boundaries for the Centers; designates priority 5 for transportation modes on certain Corridors; and identifies Downtown, Urban Centers, Activity Centers, Premium Transit Corridors, Major Transit 6 7 Corridors, and Main Street Corridors as the Centers and Corridors that are 8 intended to be walkable, with a mix of residential and non-residential land 9 uses, and with higher-density and higher-intensity uses; and 10 WHEREAS, the 2017 ABC Comp Plan established a hierarchy of Centers 11 and Corridors from the most to the least walkable, mixed-use, and dense, with 12 Downtown, Urban Centers, Premium Transit Corridors, and Main Street 13 Corridors all intended to be highly walkable, mixed-use, and dense; and 14 WHEREAS, the IDO, as a regulatory document that applies citywide, is the 15 primary mechanism to implement the 2017 ABC Comp Plan for land within the 16 municipal boundaries of the City of Albuquerque; and 17 WHEREAS, the IDO has been drafted to be consistent with and implement 18 Comp Plan goals and policies: and 19 WHEREAS, the IDO's stated purpose is to implement the 2017 ABC Comp 20 Plan; ensure that all development in the City is consistent with the spirit and 21 intent of other plans and policies adopted by City Council; ensure provision of 22 adequate public facilities and services for new development; protect quality 23 and character of residential neighborhoods; promote economic development 24 and fiscal sustainability of the City; provide efficient administration of City 25 land use and development regulations; protect health, safety, and general

protection from possible nuisances and hazards and to otherwise protect and improve public health; and encourage efficient and connected transportation

welfare of the public; provide for orderly and coordinated development

patterns; encourage conservation and efficient use of water and other natural

resources; implement a connected system of parks, trails, and open spaces to

and circulation systems for motor vehicles, bicycles, and pedestrians; and

promote improved outdoor activity and public health; provide reasonable

development along them; and

WHEREAS, the 2017 ABC Comp Plan updated the Centers and Corridors 1 2 map with a new Downtown Center designation as the most urban, walkable. 3 dense, intense, and mixed-use Center in Albuquerque, with the same boundary as the adopted Rank 3 Downtown 2025 Sector Development Plan; 4 5 and 6 WHEREAS, the IDO helps to implement the Downtown Center by carrying over and updating zoning regulations and design standards from the adopted 7 Rank 3 Downtown 2025 Sector Development Plan as a mixed-use, form-based 8 9 zone district (MX-FB-DT); and WHEREAS, the 2017 ABC Comp Plan updated the Centers and Corridors 10 11 map with a new Center designation of Urban Centers – intended to be highly walkable, with mixed-use development and high-density, high-intensity uses -12 13 for Volcano Heights and Uptown, with the same boundaries as identified in the 2013 Comp Plan, which followed boundaries established by SU-2 zoning in the 14 adopted Rank 3 Volcano Heights and Uptown Sector Development Plans; and 15 16 WHEREAS, the IDO helps implement these Urban Centers by allowing 17 additional building height and reducing parking requirements in these 18 Centers; and WHEREAS, the 2017 ABC Comp Plan updated the Centers and Corridors 19 20 map with a new Corridor designation of Premium Transit Corridors in order to 21 prioritize transit service in the public right-of-way and encourage higherdensity and mixed-use transit-oriented development that can support and be 22 23 supported by transit service; and 24 WHEREAS, the IDO helps implement Premium Transit Corridors for which 25 funding has been secured and transit station locations have been identified by allowing additional building height and reducing parking requirements within 26 27 660 feet (one-eighth of a mile, a distance of two typical city blocks, considered 28 a 5-minute walk) of Premium Transit stations; and 29 WHEREAS, the 2017 ABC Comp Plan updated the Centers and Corridors 30 map with a new Corridor designation of Main Streets, intended to be pedestrian-oriented and encourage mixed-use and high-density residential 31

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WHEREAS, the IDO helps implement Main Street Corridors by allowing additional building height and reducing parking requirements on parcels within 660 feet (one-eighth of a mile, a distance of two typical city blocks, considered a 5-minute walk) of the centerline of Main Street Corridors; and WHEREAS, the 2017 ABC Comp Plan updated the Centers and Corridors map with a new Center designation of Activity Centers, intended to serve surrounding neighborhoods, be more walkable and allow higher-density and higher-intensity uses than non-Center areas; and WHEREAS, the IDO helps implement Activity Centers by requiring enhanced building façade design and site design for drive-throughs that results in more pedestrian-oriented layouts within the boundary of these Centers; and WHEREAS, the IDO helps implement the Centers and Corridors vision by converting existing mixed-use and non-residential zoning in Centers and Corridors intended to be walkable, mixed-use, and dense to IDO zone districts with the closest matching set of permissive uses, as described in more detail below; and WHEREAS, the IDO helps implement the Centers and Corridors vision by providing different dimensional standards for density, height, and setbacks, lower parking standards, additional building design and site layout standards, and reduced buffering and landscaping requirements that will allow more urban development forms as relevant for walkable, mixed-use, dense Centers and Corridors (excluding Old Town, Employment Centers, and Commuter Corridors); and WHEREAS, the 2017 ABC Comp Plan included an updated map of City

Development Areas Map that replaced the 1975 Development Areas with one of two new Development Area designations: Areas of Change, including all Centers but Old Town and all Corridors but Commuter Corridors, or Areas of Consistency, including single-family neighborhoods, parks, Major Public Open Space, golf courses, airport runway zones, and many arroyos, acequias; and

WHEREAS, the 2017 ABC Comp Plan includes policies to encourage growth and development in Areas of Change and policies to protect the

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1 character and built environment in Areas of Consistency from new 2 development or redevelopment; and 3 WHEREAS, the IDO helps implement the Comp Plan by providing 4 Neighborhood Edge regulations (§14-16-5-9) that require a transition and buffering between Areas of Change and Residential zones, as well as other 5 6 design requirements for development in Areas of Change to minimize negative 7 impacts on Areas of Consistency; and 8 WHEREAS, the IDO helps implement the Comp Plan by including 9 regulations (§14-16-5-2) to avoid sensitive lands such as flood plains, steep 10 slopes, unstable soils, wetlands, escarpments, rock outcroppings, large 11 stands of mature trees, archaeological sites; and 12 WHEREAS, the IDO helps implement the Comp Plan by including specific 13 regulations (§14-16-5-2(C)) to ensure that development near sensitive lands, 14 including archaeological sites (§14-16-5-2(D)), arroyos (§14-16-5-2(E)), and 15 acequias (§14-16-5-2(F)), is context-sensitive; and 16 WHEREAS, the IDO helps implement the Comp Plan by incorporating and 17 updating regulations from adopted Rank 3 Arroyo Corridor Plans as general regulations for private property abutting any arroyo identified in the Rank 2 18 19 Facility Plan for Arroyos in order to ensure context-sensitive development 20 next to these natural resources, which function as drainage facilities as well 21 as providing open space and, in some cases, recreational opportunities 22 through multi-use trails or parks; and 23 WHEREAS, the IDO helps implement the Comp Plan by including specific 24 use restrictions and design standards (§14-16-5-2(H)) to ensure that 25 development adjacent to or within 330 feet (one-sixteenth of a mile, a distance of one typical city block) of Major Public Open Space is context-sensitive; and 26 27 WHEREAS, the 2017 ABC Comp Plan includes goals and policies to protect 28 historic assets and cultural resources, and the IDO implements these goals 29 and policies by incorporating Historic Protection Overlay zones (§14-16-3-3) 30 with design standards to ensure compatible new development and 31 redevelopment in historic districts, View Protection Overlay zones (§14-16-3-4), and regulations for development next to sensitive lands (§14-16-5-2); and

WHEREAS, the 2017 ABC Comp Plan includes goals and policies to protect community health and maintain safe and healthy environments where people can thrive; and

WHEREAS, the IDO helps to implement these goals and policies by providing a set of zones (§14-16-2) that range from low intensity to high intensity and designating the appropriate mix of land uses in each zone; and WHEREAS, the IDO helps implement these goals and policies by providing use-specific standards (§14-16-4-3) that require a distance separation for certain nuisance uses – such as alcohol sales and heavy manufacturing – from residential areas, schools, and churches to mitigate the potential negative impact on quality of life; and

WHEREAS, the IDO helps implement these goals and policies by providing use-specific standards (§14-16-4-3) that require distance separations between uses that pose potential negative impacts on nearby properties – such as pawn shops, bail bonds, small loan businesses, and liquor retail – to prevent clustering of such uses; and

WHEREAS, the 2017 ABC Comp Plan recommends a transition from long-range planning with communities on an as-needed basis to create standalone Rank 2 and 3 plans to a 5-year cycle of planning with each of 12 Community Planning Areas in order to provide opportunities for all areas of the city to benefit from area-specific long-range planning, including regular and ongoing opportunities for stakeholder engagement and analysis by staff of trends, performance measures, and progress toward implementation actions in the Comp Plan; and

WHEREAS, the IDO implements the new proactive approach to long-range planning by committing the City to a proactive, equitable system of assessments (§14-16-6-3(D)) done every five years with residents and stakeholders in each of 12 Community Planning Areas established by the ABC Comp Plan; and

WHEREAS, the IDO furthers the purpose and intent of the Planning Ordinance (§14-13-2) and the Planned Growth Strategy (§14-13-2-3) by establishing a regulatory framework that ensures that development is consistent with the intent of other plans, policies, and ordinances adopted by

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future; and

the City Council; that updated development standards help ensure provision 1 2 of adequate light, air, solar access, open spaces, and water; that clarified and 3 streamlined development processes will help ensure the harmonious, orderly, 4 and coordinated development of land in the City, and help create efficiency in governmental operations; that land use is coordinated with transportation 5 corridors to help promote the convenient circulation of people, goods, and 6 7 vehicles while minimizing traffic hazards; that subdivision standards and 8 review/approval processes serve as a framework to help Staff and the public 9 ensure the safety and suitability of land for development; and 10 WHEREAS, the IDO (§14-16-6-3) describes a Planning System (§14-16-6-3) 11 that incorporates the ranked system of plans described in the Planning Ordinance (§14-13-2): the Rank 1 plan with which the lower-ranking plans must 12 be consistent and that the lower-ranking plans are intended to help implement, 13 Rank 2 plans for facilities that exist throughout the City in various areas and 14 15 need to be coordinated and managed with a consistent approach (i.e. Facility 16 Plans), and Rank 3 plans for specific areas that benefit from more detailed 17 guidance related to the area's unique needs and opportunities (i.e. Metropolitan Redevelopment Plans, Master Plans, and Resource Management 18 19 Plans); and 20 WHEREAS, the Planning Ordinance (§14-13-2) is being amended with the 21 Ordinance adopting the IDO (O-17-49) to clarify that Ranked plans will hereby 22 include narrative and policies but not regulations; and 23 WHEREAS, adopted Rank 2 Facility Plans will remain in effect, to be amended pursuant to the IDO (§14-16-6-3(B)) or as specified in the adopted 24 25 plan; and 26 WHEREAS, the 2017 ABC Comp Plan included and updated policies from 27 adopted Rank 2 Area Plans and Rank 3 Sector Development Plans; and 28 WHEREAS, the 2017 ABC Comp Plan included Sector Development Plans 29 adopted as of March 2017 in the Appendix so that they can be used as 30 informational, reference documents for relevant sub-areas, especially in creating and/or amending Community Planning Area assessments in the 31

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1 WHEREAS, the IDO is intended to contain all the zoning and land use laws 2 of the City, superseding any and all other zoning and land use laws whether 3 written or based on prior practice; and 4 WHEREAS, the IDO is intended to integrate and adopt regulations 5 pertaining to land use and development on private land within the City's 6 municipal boundaries into one document in order to eliminate duplication, 7 inconsistencies, and conflicts and to strengthen consistency, coordination. 8 efficiency, effectiveness, and enforcement of these regulations; and 9 WHEREAS, the IDO does not apply to properties within other jurisdictions. 10 such as the State of New Mexico, Federal lands, and lands in unincorporated 11 Bernalillo County or other municipalities; and 12 WHEREAS, the IDO includes the flexibility to tailor uses, overlay zones, 13 development standards, and review/approval processes for specific sub-areas 14 to protect character, enhance neighborhood vitality, and respect historic and 15 natural resources; and 16 WHEREAS, regulations from the adopted Rank 3 Sector Development Plans 17 and Rank 3 Arroyo Corridor Plans have been coordinated, updated, and included in the IDO either as citywide regulations or as regulations applying to 18 19 a mapped area consistent with the applicable area identified in the relevant adopted Sector Development Plan; and WHEREAS, the IDO carries over as Character Protection Overlay zones 22 (§14-16-3-2) distinct sets of building and site design standards intended to reinforce the existing character of sub-areas of the city from adopted Rank 3 Sector Development Plans, including Coors Corridor Plan (last amended in 2013), Downtown Neighborhood Area (adopted 2012), Huning Highland (last amended in 2005), Los Duranes (adopted 2012), Nob Hill Highland (last amended in 2014), Rio Grande Boulevard Corridor (adopted 1989), Sawmill/Wells Park (last amended in 2002), Volcano Cliffs (last amended in 2014), Volcano Heights (last amended in 2014), and Volcano Trails (last 30 amended in 2014); and 31 WHEREAS, within the Nob Hill Character Protection Overlay zone, the IDO 32 tailors the dimensional standards associated with Premium Transit stations

and Main Street Corridors, as well as the building height bonus associated

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with Workforce Housing, to recognize the lower building heights that 1 2 contribute to the distinctive character of "Lower Nob Hill" between Girard 3 Blvd. and Aliso Dr., consistent with the intent of the adopted Rank 3 Nob Hill 4 Highland Sector Development Plan; and 5 WHEREAS, the IDO carries over as Historic Protection Overlay zones (§14-6 16-3-3) historic design standards from the Historic Zone (H-1) and adopted 7 historic overlay zones, including East Downtown (adopted 2005), Eighth/Forrester (last amended in 1998), Fourth Ward (adopted 2002), Huning 8 9 Highland (adopted 2010), and Silver Hill (last amended in 2010); and 10 WHEREAS, the IDO carries over and updates view preservation regulations 11 from the Rank 3 Coors Corridor Plan (last amended in 2013) and Rank 3 12 Northwest Mesa Escarpment Plan (last amended in 2016) as View Protection 13 Overlay zones (§14-16-3-4) to protect views from public rights-of-way to 14 cultural landscapes designated by the 2017 ABC Comp Plan; and 15 WHEREAS, the IDO includes and updates standards and review/approval 16 procedures for development from the existing Landmarks and Urban Conservation Ordinance (§14-12-1 et seq.) in order to protect structures and 17 areas of historical, cultural, architectural, engineering, archeological, or 18 19 geographic significance; and 20 WHEREAS, the IDO includes and updates portions of the Development Process Manual (DPM) that pertain to the engineering technical standards for 21 22 development on private land and these updates have been coordinated with 23 technical subcommittees that are updating relevant portions of the DPM as 24 part of a parallel effort in order to remove conflicts between zoning regulations 25 and technical standards related to street and parking design, drainage, flood control, and sewer service; to ensure an orderly and harmonious process and 26 27 outcome for coordinating land use, transportation, and infrastructure on 28 private property and within the public right-of-way; and to improve the viability 29 of multiple transportation methods throughout the city; and 30 WHEREAS, the IDO incorporates the purpose and updates the content of 31 the existing Zoning Code (§14-16 et seq.); and 32 WHEREAS, the IDO includes three categories of uses - Residential, Mixed-

use, and Non-residential - with zones in each category that range from the

3 WHEREAS, the existing Official Zoning Map is included by reference in the 4 Zoning Code (§14-16-4-9); and WHEREAS, the IDO adopts an Official Zoning Map (§14-16-1-6) with zones 5 converted from existing zone districts pursuant to the zoning conversion rules 6 7 described below; and 8 WHEREAS, properties with zoning from the Zoning Code have been 9 converted on the zoning conversion map to the IDO zone district with the closest matching set of permissive uses on a conversion map that has been 10 11 available to the public for review and comment since April 2016; and 12 WHEREAS, properties with SU-2 or SU-3 zoning from adopted Rank 3 13 Sector Development Plans have been converted on the zoning conversion map to the IDO zone district with the closest matching set of permissive uses; 14 15 and 16 WHEREAS, properties with Residential and Related Uses - Developing Area (RD) zoning, Planned Residential Development (PRD) zoning, or Planned 17 Development Area (PDA) zoning have been converted on the zoning [Bracketed/Strikethrough Material] - Deletion 18 Bracketed/Underscored Material] - New 19 conversion map to the Planned Development (PD) zone district in the IDO, 20 which is site-plan controlled and allows uses as specified on the approved site 21 plan; and WHEREAS, properties with SU-1 zoning in an adopted Rank 3 Sector 22 Development Plan that describes the zones by referring to the existing Zoning 23 Code (other than SU-1 for PRD or SU-1 for PDA, whose conversion is 24 25 described above) have been converted in the conversion zoning map to the 26 IDO zone with the closest matching set of permissive uses; and WHEREAS, properties with SU-1 zoning whose zone descriptions refer to 27 zones from the existing Zoning Code have been converted on the zoning 28 29 conversion map to the IDO zone with the closest matching set of permissive 30 uses; and 31 WHEREAS, properties with SU-1 zoning with zoning descriptions that refer 32 to permitted uses but do not refer to zones from the existing Zoning Code

least to the most intense that are appropriate to a mid-size, Southwestern, 21st

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century city; and

1 have been converted on the conversion zoning map to the IDO zone district 2 that is site plan controlled - Planned Development (PD); and 3 WHEREAS, the zoning conversion rules for properties with C-2 zoning, or 4 SU-1, SU-2, or SU-3 zones that reference C-2 zones as the highest uses allowed permissively, were different for the east and west sides of the Rio 5 6 Grande in order to address the imbalance of jobs and housing on the West 7 Side, so that C-2 properties on the East Side were converted to MX-M to 8 encourage an ongoing mix of residential and commercial uses, while 9 properties on the West Side were converted to Non-Residential Commercial 10 (NR-C) to ensure the addition of retail and services that are currently lacking; 11 and WHEREAS, the zoning conversion rules for properties with C-3 zoning, or 12 13 SU-1 and SU-2 zones that reference C-3 zones as the highest uses allowed permissively, were different inside and outside of Centers to help implement 14 15 the ABC Comp Plan and result in more mixed-use, walkable development 16 within Centers, so that C-3 properties outside of Centers were converted to 17 Non-Residential Commercial (NR-C), while properties east of the river within Urban Centers or Activity Centers or within 660 feet of Premium Transit station 18 19 areas or 660 feet of the centerline of a Main Street Corridor were converted to 20 MX-H, west of the river only properties within 660 feet of Premium Transit 21 station areas were converted to MX-H; and 22 WHEREAS, the City and Bernalillo County jointly adopted the Planned Communities Criteria (Code of Resolutions §1-1-10) that establish a procedure 23 24 for planning large areas that are intended to function self-sufficiently within 25 their jurisdictions, with development and services that have no net cost to the 26 local jurisdiction and that implement the Comp Plan; and 27 WHEREAS, the City has approved two Planned Communities - Mesa del 28 Sol and Westland - with Level A "Master Plans," which will be called 29 Framework Plans in the IDO, and Level B "Master Plans," which will be called 30 Site Plans or Master Development Plans, based on the zoning designation; 31 and 32 WHEREAS, properties within a Planned Community have been converted to the IDO's Planned Community (PC) zone, which will still be regulated pursuant 33

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1 to the relevant approved "Master Plan" as an approved Site Plan - EPC, with 2 uses regulated pursuant to the matching IDO conversion zone for any named 3 zone out of the existing Zoning Code; and WHEREAS, the IDO includes a Use Table (§14-16-4-2) that clearly indicates 4 land uses that are permitted, conditional, accessory, conditional accessory, 5 6 conditional vacant, or temporary in each zone district; and 7 WHEREAS, the IDO includes use-specific standards (§14-16-4-3) to 8 establish use regulations, further design requirements, allowances, areaspecific regulations, and/or processes to avoid or mitigate off-site impacts and 9 10 ensure high-quality development, including those carried over from adopted 11 Rank 3 Sector Development Plans and generalized to apply citywide or 12 mapped to continue to apply to a small area; and 13 WHEREAS, the IDO includes general development standards (§14-16-5) 14 related to site design and sensitive lands; access and connectivity; parking 15 and loading; landscaping, buffering, and screening; walls; outdoor lighting; neighborhood edges; solar access; building design; signs; and operation and 16 17 maintenance; and WHEREAS, the IDO includes and updates standards for the subdivision of 18 land (§14-16-5-4) and associated administrative and enforcement procedures 19 (§14-16-6) in the existing Subdivision Ordinance (§14-14-1 et seq.) in order to 20 ensure that land suitable for development is served by the necessary public 21 services and infrastructure, including a multi-modal transportation network, 22 23 and platted accordingly; and 24 WHEREAS, the IDO establishes review and approval processes (§14-16-6) appropriate for each type of land development application in order to clearly 25 establish notice requirements, decision-making bodies, and criteria for decision-making bodies; and WHEREAS, the IDO establishes thresholds and criteria for administrative review and decision by staff (§14-16-6-5) for minor projects based on objective standards for high-quality, context-sensitive development established by the 30 31 IDO; and

WHEREAS, the IDO establishes thresholds, criteria, and the appropriate decision-making body for major projects (§14-16-6-6) that require a public

1 meeting and/or hearing and whose approval should be based on consideration 2 of objective standards for high-quality, context-sensitive land use and 3 development established by the IDO; and WHEREAS, the IDO requires review and decision by the Environmental 4 5 Planning Commission for a zone change (§14-16-6-7(E)) and site plan approval (§14-16-6-7(F)) based on consideration of policy as well as objective standards 6 for high-quality, context-sensitive development established by the IDO in 7 Planned Development (PD), Non-residential Sensitive Use (NR-SU) zone 8 districts, and new Master Development Plans in Non-residential Business Park 9 10 (NR-BP) zone districts; and 11 WHEREAS, the IDO incorporates and updates criteria for amendments of 12 the zoning map (i.e. zone changes) adopted by R-270-1980 and differentiates between criteria for Areas of Change and Areas of Consistency to help 13 14 implement the 2017 ABC Comp Plan; and WHEREAS, the IDO requires applicants requesting amendments of the 15 zoning map on properties wholly or partially within Areas of Consistency to 16 17 demonstrate that the new zone would clearly reinforce or strengthen the established character of the surrounding Area of Consistency and would not 18 19 permit development that is significantly different from that character; and WHEREAS, the IDO requires review and decision by the Environmental 20 21 Planning Commission (§14-16-6-7(E)) based on consideration of policy as well as objective standards for high-quality, context-sensitive development 22 23 established by the IDO for amendments to the zoning map up to 10 acres in 24 Areas of Consistency and up to 20 acres in Areas of Change, above which 25 Council has authority; and 26 WHEREAS, the IDO requires review and recommendation by the 27 Environmental Planning Commission and review and final decision by the City Council for amendment of a Rank 1 Plan (§14-16-6-7(A)), adoption or 28 amendment of a Rank 2 Facility Plan (§14-16-6-7(B)), text amendments to the 29 IDO (§14-16-6-7(D)), or annexations (§14-16-6-7(G)) based on consideration of 30 policy as well as objective standards for high-quality, context-sensitive 31 development established by the IDO for zone changes of 10 acres or more in 32 Areas of Consistency and 20 acres or more in Areas of Change; and 33

2 demolition within and outside Historic Protection Overlay zones and for 3 amending existing and designating new Historic Protection Overlay zones and 4 landmarks (§14-16-6-7(C)); and 5 WHEREAS, the IDO requires appeals of all decisions to be reviewed and recommended by the Land Use Hearing Officer and reviewed and decided by 6 the City Council as the City's ultimate land use and zoning authority; and 7 WHEREAS, the IDO establishes criteria and thresholds appropriate for staff 8 review and decision of minor deviations from zoning dimensional standards 9 10 (§14-16-6-4(X)(2)); and WHEREAS, the IDO establishes procedures and criteria for the Zoning 11 12 Hearing Examiner to decide on requests for conditional uses (§14-16-6-6(A)) or 13 for variances from dimensional zoning standards (§14-16-6-6(L)); and 14 WHEREAS, the IDO establishes procedures for the Development Review 15 Board (§14-16-6-6(J)) to grant variances to sidewalks, public right-of-way 16 standards, and subdivision standards, based on criteria established in the 17 Development Process Manual; and 18 WHEREAS, the IDO establishes procedures and criteria for the [Bracketed/Strikethrough Material] - Deletion 19 **Environmental Planning Commission to grant exceptions to zoning** 20 dimensional standards that provide civic benefits or that benefit the natural 21 environment (§14-16-6-6(K)); and 22 WHEREAS, the IDO establishes notice and meeting requirements (§14-16-6-23 4) that provide public awareness of development projects and input opportunities appropriate to the scale of the development project - minor 24 projects that are administratively decided requiring notice but no meetings or 25 26 hearings, major projects that require notice and either a meeting or hearing, 27 and projects requiring discretionary decision-making based on consideration of policy in addition to IDO regulations that are heard and decided at public 28 29 hearings; and 30 WHEREAS, approved site plans and permits shall remain valid (as 31 described in §14-16-6-4(W)) unless they expire (as described in §14-16-6-4(W)(2)) or are amended (as described in §14-16-6-4(W)(3)); and

WHEREAS, the IDO establishes procedures and criteria for alterations and

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1 WHEREAS, the IDO establishes the period of validity for development 2 approvals that are subject to expiration; and 3 WHEREAS, the expiration of approvals granted prior to the effective date of the IDO shall be calculated from the effective date of the IDO; and 4 5 WHEREAS, any compliance periods specified in the Zoning Code that are 6 carried over or replaced with new time periods for compliance in the IDO are 7 to be calculated from the effective date of the IDO; and 8 WHEREAS, all existing development that conforms to the Zoning Code on 9 the date the IDO becomes effective but that does not comply with the IDO shall 10 be considered nonconforming and allowed to continue, subject to limits on 11 expansion and thresholds after which the property must be brought into 12 compliance with the IDO as specified in §14-16-6-8; and 13 WHEREAS, the IDO establishes adequate provisions for the continuation 14 and expansion of nonconforming uses, structures, lots, signs, and site features (§14-16-6-8), as well as appropriate thresholds or timeframes for when 15 16 nonconformities must come into compliance with the IDO; and 17 WHEREAS, the IDO establishes appropriate standards and procedures for 18 enforcing violations and assessing penalties (§14-16-6-9); and 19 WHEREAS, any violation of the City zoning, subdivision, or land development regulations in effect prior to the effective date of this IDO will 20 21 continue to be a violation under this IDO and subject to enforcement actions, 22 unless the development or other activity that was a violation of the previous regulations is consistent with the requirements and regulations of this IDO; 23 24 and 25 WHEREAS, the City and private property owners will need time to transition 26 from processes related to the existing zoning code to the new IDO, and the IDO is therefore intended to become effective six months from its adoption 27 28 date; and 29 WHEREAS, the Planning Department intends to submit and sponsor a 30 series of zone change requests for review/approval within a year of the IDO effective date to address mismatches of land use and zoning that pre-existed 31 the IDO adoption, to address properties with uses that become nonconforming 32

upon the IDO becoming effective, and to consider requests from property

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1 owners desiring to downzone their existing zoning to a less intense, less 2 dense zone district in Areas of Consistency; and 3 WHEREAS, the Planning Department intends to initiate the Community 4 Planning Areas assessments within two years after the effective date of the 5 IDO to assess current and anticipated trends and conditions, to understand 6 planning issues and develop solutions to address them, and to track progress 7 on performance measures identified in the ABC Comp Plan over time; and 8 WHEREAS, the IDO requires the City to create an update process and 9 annual schedule for updates to the IDO; and 10 WHEREAS, the Office of Neighborhood Coordination sent e-mail 11 notification to neighborhood representatives on December 29, 2016, as 12 required, as part of the Environmental Planning Commission (EPC) application 13 process, and Planning Staff sent a re-notification reminder and Notice of 14 Decision for each hearing to neighborhood representatives on March 21, April 15 11, April 25, and May 5, 2017; and 16 WHEREAS, the proposed IDO was announced in the Albuquerque Journal, 17 the Neighborhood News, and on the Planning Department's webpage in 18 January 2017; and 19 WHEREAS, staff prepared summary handouts for each adopted Sector 20 Development Plan to explain how Sector Development Plan policies were incorporated into the 2017 ABC Comp Plan, how regulations from Sector Development Plan regulations were incorporated into the Integrated Development Ordinance as either a best practice approach to land-use regulation and zoning that was extended citywide or as a regulation that was mapped to apply to the same area as specified in the Sector Development Plan, either as a zone district (§14-16-2-3), a Character Protection Overlay zone (§14-16-3-2), a Historic Protection Overlay zone (§14-16-3-3), a View Protection Overlay zone (§14-16-3-4), a use-specific standard (§14-16-4-3), a development standard (§14-16-5), or an administrative procedure (§14-16-6); and WHEREAS, the public and staff from City departments and outside 31 agencies had opportunities to make written and verbal comments prior to and during the EPC's review of the IDO, and the IDO was revised to reflect 32

Conditions of Approval recommended by the EPC; and

6 Committee's review of the IDO, and the IDO was revised to reflect changes 7 recommended by the LUPZ Committee; and 8 WHEREAS, the public and staff had an opportunity to make written and 9 verbal comments prior to and during the full Council's review of the IDO, and the Council adopted Floor Amendments to change the IDO in response; and 10 11 WHEREAS, the policy purpose of the Rank 2 Area Plans and Rank 3 Sector 12 Development Plans has been replaced by the 2017 ABC Comp Plan update; 13 and 14 WHEREAS, the planning purpose of Rank 2 Area Plans and Rank 3 Sector 15 Development Plans for sub-areas of the city has been replaced with the 2017 ABC Comp Plan implementation policies and IDO Planning System (§14-16-6-16 17 3) to provide a proactive, equitable system of long-range planning for all areas 18 of the city as assessments done every five years with residents and [Bracketed/Strikethrough Material] - Deletion Bracketed/Underscored Materiall - New 19 stakeholders in each of 12 Community Planning Areas established by the ABC 20 Comp Plan; and 21 WHEREAS, the regulatory purpose of the Rank 3 Sector Development 22 Plans has been replaced by the IDO, which includes best practices for 23 coordinating land use and transportation, establishing appropriate land use 24 controls through zoning, protecting single-family neighborhoods and 25 sensitive lands, and providing appropriate tools to protect character in 26 historic districts and unique neighborhoods; and 27 WHEREAS, the land use and zoning purpose of the Rank 3 Sector 28 Development Plans has been replaced with the IDO, which includes 29 regulations from adopted Rank 3 Sector Development Plans, and the zoning 30 conversion map, which converts SU-2 zoning from Rank 3 Sector Development Plans to zones in the IDO with the closest matching set of 31

WHEREAS, the EPC voted on May 15, 2017 after five hearings to

absent and one Commissioner's position vacant); and

recommend approval of the IDO with a vote of 6-1 (with one Commissioner

WHEREAS, the public and staff had an opportunity to make written and

verbal comments prior to and during the Land Use, Planning, and Zoning

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permissive uses; and

1 WHEREAS, the regulatory purpose of the Rank 3 Arroyo Corridor Plans has 2 been replaced by the IDO, which incorporates and updates regulations from 3 adopted Arroyo Corridor Plans and applies then citywide along arroyos 4 designated in the Rank 2 Facility Plan for Arroyos to ensure that development 5 on private land adjacent to arroyos is context-sensitive; and 6 WHEREAS, the Rank 3 Arroyo Corridor Plans will continue to be used as 7 Resource Management Plans by the relevant implementing departments to 8 provide policy guidance for the management of these resources; and 9 WHEREAS, Master Plans for City facilities, such as the Balloon Fiesta Park 10 Master Plan and BioPark Master Plan, will continue to be used as Rank 3 11 Master Plans by the relevant implementing departments for guidance on 12 management and planning these individual facilities, to be developed and 13 amended as specified by the relevant implementing departments; and 14 WHEREAS, several Sector Development Plans were jointly adopted as 15 Metropolitan Redevelopment Area Plans, including St. Joseph Hospital/Civic 16 Auditorium Area Sector Development Plan (adopted in 1979), McClellan Park 17 Metropolitan Redevelopment Plan (last amended in 1995), Los Candelarias 18 Bracketed/Strikethrough Material] - Deletion Village Center & Metropolitan Redevelopment Plan (adopted in 2001), South Bracketed/Underscored Material] - New 19 Broadway Sector Development Plan and Metropolitan Redevelopment Plan 20 (last amended in 2002), and Downtown 2025 Sector Development Plan (last 21 amended in 2014); and 22 WHEREAS, adopted Metropolitan Redevelopment Plans – including 23 Metropolitan Plans that were adopted as joint Sector Development Plans and 24 Metropolitan Plans – will continue to be used by the Metropolitan 25 Redevelopment Agency as Rank 3 Metropolitan Redevelopment Plans to 26 provide guidance on redevelopment efforts, catalytic projects, and 27 public/private partnerships, subject to amendment pursuant to the 28 Metropolitan Redevelopment Agency Ordinance (§14-8-4-3(B)); and 29 WHEREAS, the City adopted a Rank 2 Bikeways and Trails Facility Plan that 30 replaced the former Trails and Bikeways Plan and On-Street Comprehensive 31 Bike Plan: and 32 WHEREAS, references in the Code of Resolutions to previous amendments

to the Comp Plan and other plans that are no longer necessary should be

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	2	Ordinance amended via O-17-49 and codified in §14-16-6-3 of the IDO; and						
	3	WHEREAS, references in the Code of Resolutions to zone districts the						
	4	Zoning Code should be updated to reflect the new zone districts in the IDO;						
	5	and						
	6	WHEREAS, references in the Code of Resolutions to former Commissions						
	7	and procedures that are no longer current practice, such as the Extraterritorial						
	8	Zoning Commission and prior notice of annexations by City Council, need to						
	9	be updated to match changes to State Law; and						
	10	WHEREAS, many resolutions in the Code of Resolutions refer to plans a						
	11	practices that are no longer in use, and deleting outdated references and						
	12	reorganizing the remaining content is intended to clarify requirements and						
	13	increase governmental efficiency, effectiveness, and consistency.						
	14	BE IT RESOLVED BY THE COUNCIL, THE GOVERNING BODY OF THE CITY OF						
	15	ALBUQUERQUE:						
	16	Section 1. The City hereby repeals the Rank 2 Area Plans, whose policy						
	17	content has been updated, incorporated into, and replaced by the 2017 ABC						
, c	18	Comp Plan via R-16-08 (Enactment No. R-2017-026) and whose policy purpose						
<ul><li>I] - New</li><li>- Deletion</li></ul>	19	has been invalidated by the amendments to the Planning Ordinance in the						
- - -	20	companion legislation adopting the Integrated Development Ordinance (O-17-						
rteri Kial	21	49). The Code of Resolutions Land Use – Article 11: Area Plans is hereby						
Mate Ma	22	repealed, with the following related actions:						
ore the	23	(A) The following Parts are repealed in their entirety:						
SI SE	24	§1-11-2 Southwest Area Plan						
T T T	25	§1-11-3 East Mountain Area Plan						
ed/L	26	§1-11-4 North Valley Area Plan						
[Bracketed/Underscored Material] - New [Bracketed/Strikethrough Material] - Deletic	27	§1-11-8 West Side Strategic Plan						
	28	§1-11-10 Sandia Foothills Area Plan						
	29	(B) The following Part is moved as follows:						
	30	• §1-11-5 Trails and Bikeways Plan; On-Street Comprehensive Bike Plan						
	31	adopting resolutions, which were replaced with the Bikeways & Trails						
Si.	32	Facility Plan, are moved to become a new \$4-2-9, for historical						

removed to be consistent with changes to §14-13-2-2 in the Planning

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reference, and sections (A)(1), (A)(2), (B)(1), and (B)(2) are hereby

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1		rescinded. A reference to §1-14-1 Bikeways & Trails Facility Plan shall
2		be added.
3	(C)Th	e following Parts are moved to a new Article 15: Rank 3 Master Plans and
4	Re	source Management Plans, and the City hereby designates the
5	ref	erenced plans as Rank 3 Plans.
6	•	§4-2-5 Albuquerque International Airport Master Plan and Airport Noise
7		Compatibility Program is moved to become a new §1-15-1, with a
8		reference to §1-11-7 Airport Master Plan. The text in §1-11-7 is
9		rescinded.
10	•	§1-11-6 Bosque Action Plan is moved to become a new §1-15-2.
11	•	§4-4-2 Rio Grande Zoological Park Master Plan is moved to become a
12		new §1-15-3.
13	•	§1-11-13 Los Poblanos Fields Open Space Resource Management Plan
14		is moved to become a new §1-15-23.
15	•	§4-4-3 Rio Grande Valley State Park Management Plan is hereby
16		designated a Resource Management Plan and moved to become a new
17		§1-15-25.
18	•	§1-11-14 Tijeras Arroyo Biological Zone Resource Management Plan is
19		moved to become a new §1-15-26.
20	(D) The	e following Parts are moved to a new Article 16: Framework Plans, and
21	the	City hereby designates the referenced plans as adopted Framework
22	Pla	ins.
23	•	§1-11-9 Level A Community Master Plan for Mesa del Sol is moved to
24		become a new §1-16-1.
25	•	§1-11-12 Westland Master Plan is moved to become a new §1-16-2, and
26		shall be updated with the text of R-15-5, Enactment No. R-2016-007.
27	Sec	ction 2. The following approved, but uncodified Facility Plans are hereby
28	incorp	orated into a new Article 14: Rank 2 Facility Plans, created in Section 1
29	above	. The City hereby designates following plans as Rank 2 Facility Plans:

Bikeways & Trails Facility Plan. The resolution adopting this plan (R-14-142 / Enactment No. R-2015-045) shall be added as a new §1-14-1, with references to §4-2-1 Bikeway Network Plan and §4-2-9 Trails and

Bikeways and On-Street Comprehensive Bike Plan. The text in §1-14-1

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•	1	•	§1-7-6 La Mesa Sector Development Plan and Community Development
2	2		Plan
;	3	0	§1-7-7 West Mesa Sector Development Plan and Community
4	4		Development Plan
	5	0	§1-7-8 Los Griegos Sector Development Plan and Community
	6		Development Plan
**	7	9	§1-7-9 Boys' Club Sector Development Plan
8	3	9	§1-7-10 North Barelas Sector Development Plan and Community
9	9		Development Plan
10	)	0	§1-7-11 Old Town Sector Development Plan and Community
1	i		Development Plan
12	2	0	§1-7-12 Huning Highland Sector Development Plan
13	3	0	§1-7-13 University Neighborhood Sector Development Plan
14	L i	0	§1-7-14 Sawmill/Wells Park Sector Development Plan
15	5	0	§1-7-15 South Broadway Neighborhoods Sector Development Plan
16	6	0	§1-7-17 Trumbull Neighborhood Sector Development Plan
_ 17	,	0	§1-7-18 Huning Castle and Raynolds Addition Neighborhood Sector
New Jeletion	}		Development Plan
Material] - New 4aterial] - Deletion 5 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	9	•	§1-7-19 Uptown Sector Development Plan
厦 🚼 20	2	•	§1-7-20 El Rancho Atrisco Sector Development Plan
12 tel		•	§1-7-21 La Cuesta Sector Development Plan
<b>8</b> ≥ 22	. •	•	§1-7-22 Heritage Hills East Sector Development Plan
Bracketed/Underscored   Bracketed/Strikethrough M		0	§1-7-23 East Gateway Sector Development Plan
eg 24		9	§1-7-24 McClellan Park District Sector Development Plan
員業 25		0	§1-7-25 Lava Shadows Sector Development Plan
<u>efe</u> 26	•	D	§1-7-26 East Atrisco Sector Development Plan
27 <del>8 2</del> 27		•	§1-7-27 Coors Corridor Sector Development Plan
의 <u>환</u> 28	e	•	§1-7-28 Seven Bar Ranch Neighborhood Sector Development Plan
29	0	•	§1-7-29 Riverview Neighborhood Sector Development Plan
30	•		§1-7-30 North Interstate 25 Sector Development Plan
31	۰		§1-7-31 West Route 66 Sector Development Plan
32	•		§1-7-32 Nob Hill Sector Development Plan
			·

	1	§1-7-33 Rio Bravo Sector Development Plan					
	2	§1-7-34 Tower/Unser Sector Development Plan					
	3	<ul> <li>§1-7-35 Martineztown/Santa Barbara Neighborhoods Sector</li> </ul>					
	4	Development Plan					
	5	§1-7-36 Vineyard Sector Development Plan					
	6	§1-7-37 High Desert Sector Development Plan					
	7	• §1-7-38 Quintessence Sector Development Plan					
	8	§1-7-39 Barelas Sector Development Plan					
	9	§1-7-40 South Martineztown Sector Development Plan					
	10	§1-7-41 Window G Sector Development Plan					
	11	§1-7-42 La Cueva Sector Development Plan					
	12	§1-7-44 East Gateway Sector Planning and Interim Development					
	13	Management Area					
	14	<ul> <li>§1-7-45 Volcano Heights Sector Development Plan</li> </ul>					
	15	<ul> <li>§1-7-46 2008 South Yale Sector Development Plan</li> </ul>					
	16	• §1-7-47 North 4 <sup>th</sup> Street Corridor Plan					
_	17	§1-7-48 Volcano Cliffs Sector Development Plan					
Deletion	18	<ul> <li>§1-7-49 Volcano Trails Sector Development Plan</li> </ul>					
De	19	C) Article 11 is amended to repeal the following Parts in their entirety:					
sterial] -	20	§1-11-11 Northwest Mesa Escarpment Plan					
ater	21	D) Article 13 is amended to repeal the following Parts in their entirety:					
¥ #	22	§1-13-1 Rio Grande Boulevard Corridor Plan					
Bracketed/Strikethrough Ma	23	Section 4. The City hereby severs and invalidates the regulatory content of	f				
番	24	he jointly adopted Rank 3 Sector Development Plans and Metropolitan					
STEE STEE STEE STEE STEE STEE STEE STEE	25	Redevelopment Plans, which will no longer serve as Sector Development					
eted.	26	Plans but will continue to serve as Metropolitan Redevelopment Plans to guide					
acke	27	he Metropolitan Redevelopment Agency on redevelopment efforts, catalytic					
<u>₩</u>	28	projects, and public/private partnerships, subject to amendment pursuant to					
	29	ne Metropolitan Redevelopment Agency Ordinance (§14-8-4-3(B)). Code of					
	30	Resolutions Land Use - Article 6: Redevelopment Plans is hereby repealed,					
	31	nd Articles 7 and 12 are amended with the following related actions:					

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- 1 (A) The City hereby designates the following plans as Rank 3 Metropolitan
  2 Redevelopment Area Plans only, with regulatory content voided and
  3 amended with the following changes:
  - Part §1-6-7 McClellan Park Metropolitan Redevelopment Plan, is moved to become a new §1-12-17 and is revised to delete subsection (C).
- Part §1-6-9 South Broadway Neighborhoods Metropolitan

  Redevelopment Plan is moved to become a new §1-12-18 and is revised as follows: "The South Broadway Neighborhoods Metropolitan Redevelopment Plan is hereby approved in all respects."
  - Part §1-7-16 St. Joseph/Civic Auditorium Area Sector Development Plan, is moved to become a new (A) through (F) of Part §1-12-4, and sections
     (A) and (B) are renumbered to reflect the insertion.
- Part §1-7-43 Downtown 2010 Sector Development Plan, is moved to become a new Part §1-12-19, Downtown 2025 Metropolitan
  Redevelopment Plan. References to the "Downtown 2010 Sector Development Plan" shall be deleted and replaced with "Downtown 2025 Metropolitan Redevelopment Area Plan."
  - Part §1-12-12 Los Candelarias Village Center Metropolitan
     Redevelopment Area, is revised to delete the words "Sector
     Development Plan" in and replace with "Metropolitan Redevelopment
     Area Plan."
  - (B) The following Metropolitan Redevelopment Plan resolutions are amended to update their citation reference in the Code of Ordinances and amended with the following changes:
    - Part §1-4-2 Sawmill Revitalization Strategy is hereby rescinded in its entirety, whose purpose and intent has been incorporated into the Sawmill Metropolitan Redevelopment Area Plan.
    - Part §1-4-3 Bridge/Isleta Revitalization Plan is moved to become a new §1-12-20.
  - Part §1-6-8 Soldiers and Sailors Park Metropolitan Redevelopment Plan, is moved to become a new §1-12-21 and is revised as follows: "(A)(2)
     The Plan conforms to the general plans of the city as a whole; and"

- §1-6-10 South Barelas Industrial Park Redevelopment Plan, is moved to
   become a new §1-12-22, and it is renamed "South Barelas Industrial
   Park Redevelopment Area Plan."
  - §1-6-11 Barelas Neighborhood Commercial Area Revitalization and Metropolitan Redevelopment Plan, is moved to become a new §1-12-23.
  - §1-6-12 Near Heights Metropolitan Redevelopment Plan, is moved to become a new §1-12-24, and it is renamed "Near Heights Metropolitan Redevelopment Area Plan."
    - §1-6-13 Highland Central Metropolitan Redevelopment Plan, is moved to become a new §1-12-25, and it is renamed "Highland Central Metropolitan Redevelopment Area Plan."
    - §1-6-14 Clayton Heights Metropolitan Redevelopment Plan, is moved to become a new §1-12-26, and it is renamed "Clayton Heights Metropolitan Redevelopment Area Plan."
    - §1-6-15 Historic Central Metropolitan Redevelopment Plan, is moved to become a new §1-12-27, and it is renamed "Historic Central Metropolitan Redevelopment Area Plan."

Section 5. The City hereby severs and invalidates the regulatory content of the Rank 3 Arroyo Corridor Plans, which has been included or updated in the Integrated Development Ordinance, and shall consider these plans as Resource Management Plans that provide policy guidance to the implementing department(s). Code of Resolutions Land Use - Article 13: Corridor Plans is hereby repealed, with the following related actions:

- (A) The following Parts are moved to a new Article 15, and the City hereby designates the referenced plans as Rank 3 Resource Management Plans.
  - §1-13-2 Pajarito Arroyo Corridor Plan is moved to become a new §1-15-24, and it is amended as follows: "The Pajarito Arroyo Plan, attached to Resolution No. 115-1990 is hereby adopted as a Rank Three Plan. All management, operations, and improvement activities within the corridor shall be guided by this plan."
  - §1-13-3 Bear Canyon Arroyo Plan is moved to become a new §1-15-22, and it is amended as follows: "(A) The Bear Canyon Arroyo Plan, attached to Resolution No. 100-1991 is hereby adopted as a Rank 3 Plan.

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Unser Boulevard Overlay Zone (R-14, Enactment No. 95-1992)

(B) The City hereby invalidates other Overlay Zones and plans that may have

All management, operations, and improvement activities within the

§1-13-4 Amole Arroyo Plan is moved to become a new §1-15-21, and it is

Resolution No. 165-1991 is hereby adopted as a Rank Three Plan. All

management, operations, and improvement activities within the corridor

amended as follows: "(A) The Amole Arroyo Plan, attached to

(B) The following Part is moved to Chapter 4: Programs and Plans, Article 2:

Part §1-13-5 Interstate Corridor Enhancement Plan is moved to become

a new Part §4-2-11, and Parts §4-2-10 and §4-2-11 are renumbered to

corridor shall be guided by this plan."

shall be guided by this plan."

Transportation.

reflect the insertion.

1	Section 7. The City hereby repeals §1-1-2, Policies for Zone Map Change
2	Applications, which is commonly referred to by its enactment number of "R-
3	270-1980," whose procedures and criteria for zone change requests have been
4	replaced by the Integrated Development Ordinance (O-17-49).
5	Section 8. The City hereby repeals §1-1-4, Annexation Policies, and §1-1-5,
6	Withdrawal of Petitioners for Annexation, whose procedures and criteria for
7	annexation of land into the City has been replaced by the Integrated
8	Development Ordinance (O-17-49).
9	Section 9. The City hereby repeals §1-1-6, Annual Revised Program of
10	Planning Priorities, whose procedures have been replaced by the Integrated
11	Development Ordinance (O-17-49).
12	Section 10. The City hereby repeals §1-1-11, Bed and Breakfast
13	Establishments in Residential Areas, whose procedures and criteria for
14	establishing bed and breakfast zoning has been replaced by the Integrated
15	Development Ordinance (O-17-49).
16	Section 11. The City hereby repeals §1-1-12, High Quality in Site
17	Development Type Plans, whose procedures and criteria for creating site
18	development plans has been replaced by the integrated Development
19	Ordinance (O-17-49).
20	Section 12. The City hereby repeals §1-1-16, Establishing a Policy Pursuant
21	to the Pre-Development Facility Fee to Require Plat Review by Albuquerque
22	Public Schools Prior to City Approval for Preliminary Plats and Final Plats
23	Containing Residential Uses, whose procedures and criteria for referral of
24	platting applications to APS has been updated, integrated into, and replaced
25	by the Integrated Development Ordinance (O-17-49).
26	Section 13. The City hereby repeals Article §1-3, Metropolitan Areas and
27	Urban Centers Plan, whose policies have been replaced by the ABC Comp
28	Plan Centers and Corridors Map via R-16-08 (Enactment No. R-2017-026) and
29	whose regulatory intent has been replaced by the Integrated Development
30	Ordinance (O-17-49).
31	Section 14. The City hereby repeals Part §2-5-1 Extraterritorial Zoning
32	Commission in its entirety, whose purpose has been invalidated by changes
33	to State Law.

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Section 15. The City hereby repeals Part §1-1-14 City Council's Prior 1 2 Notice of Annexations Required in its entirety, whose purpose has been 3 invalidated by changes to State Law.

Section 16. The City hereby amends Part §1-1-10 Criteria to Guide the Planning and Development of Planned Communities in the Reserve Area to ensure consistency with the 2017 ABC Comp Plan via R-16-08 (Enactment No. R-2017-026) and the Integrated Development Ordinance (O-17-49).

- Subsection §1-1-10(A) is revised as follows: "Acceptance of planned communities criteria: policy element. The Planned Community Criteria: Policy Element, attached to Resolution No. 151-1990 are accepted and approved in fulfillment of Subsection 2.D of Resolution 138-1988. conditioned upon public hearing and approval by the Albuquerque City Council and the Bernalillo County Commission."
- Subsections §1-1-10(A)(1) through (A)(4) are deleted.
- Subsection §1-1-10(C) et seq. is deleted with subsequent sections renumbered to reflect the deletion.
- Subsection §1-1-10(E) is revised as follows: "Plan ranking. Planned community master plan ranking relationships are as follows: (1) Planned community master plans will implement and be compatible with the Rank 1 Comprehensive Plan. (2) Planned community master plans will implement and be compatible with relevant Rank 2 plans. However, planned community Level A Community Master Plans may, when specifically so adopted constitute or contain an amendment to a Rank 2 Area Plan previously adopted. (3) Planned community Level B Village Plans shall not conflict with other Rank 2 or Rank 3 plans affecting the same area."
- Subsection §1-1-10(F) et seq. is deleted.

Section 17. The City hereby amends Part §1-2-1 Comprehensive Plan for Albuquerque and Bernalillo County to ensure consistency with the 2017 ABC Comp Plan via R-16-08 (Enactment No. R-2017-026) and the Integrated **Development Ordinance (O-17-49).** 

Subsections §1-2-1(B)4 and §1-2-1(B)5 are deleted.

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- Subsection §1-2-1(C) is amended as follows: "The Implementation 1 2 Chapter shall be used as a foundation for procedures to evaluate 3 accomplishments and recommend amendments to the plan and 4 revisions to the work priorities associated with implementation; and such evaluation and adjustment shall be done at least every 5 years."
  - Subsections §1-2-1(D) et seq., §1-2-1(E), and §1-2-1(H) through §1-2-1(BB) are deleted. This resolution shall become a new §1-2-1(D).

Section 18. The City hereby amends Part §1-6-16 Railyards Master Development Plan to ensure consistency with the Integrated Development Ordinance (O-17-49).

- The title is amended to read: "Rail Yards Master Plan"
- Subsection §1-6-12(A) is amended as follows: "The Rail Yards Master Plan and accompanying Site Plan (attached hereto as Exhibit A) are hereby approved and adopted."
  - Subsection §1-6-12(B) is amended as follows: "The City Council adopts the following Findings as recommended by the Environmental Planning Commission: (1) This is a Master Plan and accompanying Site Plan for Tract A of the Plat of Tract A of AT&SF Railway Co. Machine Shop located on 2nd Street SW between Cromwell Avenue and Hazeldine Avenue and containing approximately 27.3 acres. (2) The Rail Yards are zoned PD. The Master Plan allows for a wide range of permissive uses, including multifamily residential (R-MH), community commercial uses such as retail, restaurants, services (MX-M), and light industrial (NR-BP) each with some limited exceptions. The Master Plan was reviewed by the EPC and approved by the City Council prior to the issuance of a building permit for the site (with very limited exceptions). (3) The Master Plan as submitted contains a site development plan for subdivision with an accompanying Master Plan document. The Master Plan is the document that will guide redevelopment of the City-owned Albuquerque Rail Yards site. The Albuquerque Rail Yards are located within the Barelas neighborhood and adjacent to the South Broadway neighborhood.... (5) The Rail Yards property is located within the Area of Change Development Area of the Albuquerque Bernalillo County

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1 Comprehensive Plan (2003).... (9) Section 10.4 of the Master Plan 2 requests delegation of Site Plan to the Development Review Board with 3 its review to include historic preservation planner and a Metropolitan 4 Redevelopment planner."

Section 19. The City hereby amends Part §5-1-1 Sale of Alcohol Near Schools or Churches; Standards for Waiver to ensure consistency with the Integrated Development Ordinance (O-17-49).

 Part §5-1-1(B)(2) is revised as follows: "Any waiver shall be subject to the zoning requirements in the Integrated Development Ordinance."

Section 20. The City hereby invalidates any other policy related to zoning and land use within adopted Resolutions for Rank 2 Area Plans or Rank 3 Sector Development Plans not otherwise listed above, which have been replaced by the ABC Comprehensive Plan via R-16-08 (Enactment No. R-2017-026).

Section 21. Upon its adoption this IDO is the City's sole document regulating land use within the municipal boundaries. In the event of any conflicts, the terms, requirements and obligations established by this IDO shall prevail over any other ordinance not specifically repealed herein or otherwise remaining after its adoption.

Section 22. SEVERABILITY CLAUSE. If any section, paragraph, sentence, clause, word or phrase of this resolution is for any reason held to be invalid or unenforceable by any court of competent jurisdiction, such decision shall not affect the validity of the remaining provisions of this resolution. The Council hereby declares that it would have passed this resolution and each section. paragraph, sentence, clause, word or phrase thereof irrespective of any provisions being declared unconstitutional or otherwise invalid.

Section 23. COMPILATION. Sections 1 through 21 of this resolution shall amend, be incorporated in and made part of the Code of Resolutions of Albuquerque, New Mexico, 1994.

Section 24. EFFECTIVE DATE AND PUBLICATION. This legislation shall take effect six months after publication by title and general summary.

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5	Against: Peña, Sanchez, Winter									
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